

City of Mansfield, Ohio  
Comprehensive Annual Financial Report  
For the Year Ended December 31, 2008

Prepared By  
Department of Finance

Kelly G. Blankenship  
Director of Finance

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**CITY OF MANSFIELD, OHIO**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED DECEMBER 31, 2008**

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# City of Mansfield, Ohio

**KELLY BLANKENSHIP, FINANCE DIRECTOR**

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Mansfield, Ohio 44902

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July 14, 2009

Citizens of Mansfield  
Mayor Donald Culliver  
Members of Council  
City of Mansfield, Ohio

As the Finance Director for the City of Mansfield (the "City"), I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Mansfield, Ohio for the year ended December 31, 2008. The report has been prepared for the citizens of Mansfield, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA). GASB No. 14 was used in evaluating how to define the City for financial reporting purposes. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations which have a significant relationship with the City that by excluding them would cause the financial statements to be misleading. Note 2A further discusses the reporting entity.

Responsibility for the accuracy of all data presented its completeness and fairness of presentation rests with the Finance Director. To the best of my knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City of Mansfield.

## OVERVIEW AND INTRODUCTION TO THE CITY

The City of Mansfield is located in Richland County in north central Ohio, approximately 65 miles northeast of the City of Columbus and 75 miles southwest of the City of Cleveland. It has a population of 51,600, is the county seat, and is the county's largest city. The City is an important industrial and marketing center located strategically between Cleveland and Columbus. It is the largest populated city between the two cities off Interstate 71 making it a desirable crossroads for business.

The Miss Ohio Pageant is held in Mansfield each June. The pageant is a source of community wide support and pride, from the Miss Ohio festival, parade, and to the crowning of Miss Ohio at the historic grand Renaissance Theater, a 1920's grand baroque theater.

The downtown Richland Carousel Park provides entertainment for children and adults. Other local entertainment options include theatrical productions at the Mansfield Playhouse, shows at the Mansfield Art Center, and classes at the Richland Academy of Arts and Sciences. The Mansfield Motorsports Speedway, north of town, is a fast half-mile asphalt racetrack where fans can enjoy great racing. Mansfield has 33 parks covering 435 acres. Those looking for exercise can try bicycling or in-line skating on the 18 mile B&O Bike Trail, which begins at North Lake Park in the City, running south through Lexington. Mansfield is also home to North Central State College and a branch campus of The Ohio State University. The two schools share the campus in Mansfield.

## ECONOMIC CONDITION AND OUTLOOK

Staying with an aggressive economic development position, Mansfield again focused efforts in 2008 to development possibilities. The City was able to assist six companies in 2008. The involvement of the City of

Mansfield was crucial to ensure that the companies not only stayed in business through tough economic times, but were able to take advantage of opportunities for growth. Revolving loan funds totaling \$165,000 were granted which have leveraged approximately \$750,000 in additional investments in existing projects creating 30 new jobs over the next three years.

The Enterprise Zone program was utilized to assist two companies during 2008. Investment in the projects is estimated to be approximately \$9,400,000. The project companies will create 800 new jobs due to the investment.

Real property tax abatements were granted to six companies utilizing the Community Reinvestment Area (CRA) program during 2008. Investment in the projects is estimated to be approximately \$2,000,000. The project companies plan to create 60 new jobs due to this investment.

Four expansion projects took place in the Airport Industrial Parks during 2008 creating 30 new full time jobs. Expansion projects were completed by Newman Technologies, Enman Manufacturing, Star Oak Properties and Gorman Rupp. Eilenfeld Industries also broke ground on a new multi tenant facility.

Phase I of the Reid Industrial Park project was completed in 2008 bringing water and sewer across the west end of the Airport. Phase II is under contract with approximately 95% complete at year end. Phase II extends water and sewer to the future entrance of the Industrial Park including reconstruction of Crall Road. The third and final phase of the project is expected to be complete in 2009. The military portion of the project is expected to break ground in 2009 with completion in 2011.

Environmental remediation is complete at the former Peabody Barnes (Tenneco) site. We have applied for a "No Further Action" (NFA) and "Covenant not to Sue" from the Ohio EPA.

Citation Corporation donated the former Mansfield Foundry property to the City of Mansfield. An Ohio Department of Development grant from the Clean Ohio Assistance Fund was used to complete phase one and two environmental assessments to Voluntary Action Program standards for the site. Plans to begin environmental remediation in 2009 are dependant on reaching a settlement with our environmental insurance company, and approval of additional grant funds for the project. Ohio Machine Tool and D.A. Holt, Inc. currently occupy portions of the site.

The Economic Development Department entered into two new loans from the Mansfield Cleanup Revolving Loan Fund (MCRLF) totaling \$480,000 for the remediation of the former Empire and Woodville school properties. Developers plan to demolish the former Empire School building and construct a housing development on the 10 acre site. Developers also plan to renovate the existing Woodville School building into a small strip mall for retail shops and food service companies. The developers of the two sites project a total investment of \$6,700,000 over the next two years.

Environmental assessments were completed for the NextStep project in 2008. Grant applications will be submitted for funds to conduct the identified environmental remediation of the properties. Cleanup is to begin in either late 2009 or early 2010. The project includes the former Globe Steel and Tappan Complex properties.

Other 2008 project highlights are as follows:

- 1) Enman Manufacturing completed construction of a 20,000 square foot addition for the purpose of expanding their manufacturing capacity. The project will create 20 new full-time jobs. The total project investment is \$650,000.
- 2) Newman Technologies completed construction of a new research and development center at their Cairns Road site. The project will create approximately 10 new jobs. The total project investment is \$6,500,000.
- 3) Star-Tek opened their new customer service center in the former Kroger facility on West Fourth Street. The project created 800 new jobs. The total project investment is \$9,100,000.



- 4) Arlington Energy opened a bio-diesel production facility on west Fourth Street. The projected production volume is 12.5 million gallons per year. The project will create 40 new jobs. The total project investment is \$1,590,000.
- 5) Gorman Rupp broke ground on the second phase of their facility on Rupp road. This phase will be the future home of their main plant production facility and corporate offices. The total project investment is \$52,500,000.
- 6) Eilenfeld Industries broke ground on an 11,000 square foot multi tenant building on Sawyer parkway. Their initial tenant will be Fastenal. The project will create two new jobs. The total project investment is \$400,000.
- 7) Warren Rupp announced they are moving a small operation from the Pittsburgh area to Mansfield. They will renovate their existing facility to accommodate the consolidation. The project will create 40 jobs. The total project investment is \$500,000.

### MAJOR INITIATIVES

The Downtown Revitalization Plan continues to re-establish the City square as the economic center of the City, improving the appearance, safety and accessibility of the downtown area. In 2007 the City began to revitalize an area adjacent to downtown known as the Chamber District. In conjunction with a local non-profit, the City is building single family housing units in an effort to bring homeowners back to the downtown area with a mixture of low-to-moderate to upper income families. As a result of the Downtown Revitalization Plan, the City is beginning to consist of specific districts, such as the Westinghouse District, Carrousel District and Chamber District.

The Central City Economic Development Council (CCEDC) is also planning to construct 36 single-family housing units within the City. CCEDC will demolish a vacant school, complete environmental remediation of asbestos on the property, and build a development known as Xavier Crossing in an area of Mansfield that has been vacant and deteriorating for years.

The City continues to receive funds from the Ohio Department of Development and the Ohio Air National Guard for infrastructure improvements to the new Reid Industrial Park (also known as Miller Park). The new industrial park will further boost an already thriving manufacturing area near the Mansfield Lahm Airport.

Mechanics Savings Bank broke ground in October for a new branch on north Trimble Road, the former site of Damon's Restaurant, which was destroyed in a February 2007 fire.

### FINANCIAL INFORMATION

#### Basis of Accounting

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units and is consistent with GASB Cod. Sec. 1600, *Basis of Accounting*. All governmental funds are accounted for using a current financial resources-current asset and current liabilities-measurement focus.

The modified accrual basis of accounting is utilized for governmental funds. Revenues are recognized when they are susceptible to accrual (both measurable and available). Expenditures are recognized when the related liability is incurred, except for interest on long-term debt which is recorded when due.

The measurement focus on the City's proprietary funds is on the flow of total economic resources (all assets and liabilities). The accrual basis of accounting (revenues are recognized when earned and expenses when incurred) is utilized by the City in its proprietary and agency funds.

The City's basis of accounting for budgetary purposes differs from GAAP in that revenues are recognized when received, rather than when susceptible to accrual (measurable and available for governmental funds), and encumbrances are included as expenditures in the budgetary statements.

The City complies with GASB #34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*. The government-wide financial statements, including governmental activities, in order to comply with GASB #34, are presented on the full accrual basis of accounting. As part of this new reporting model, management is responsible for preparing a management's discussion and analysis. This discussion follows the independent accountants' report, providing an assessment of the City's finances for 2008. Accounting policies are further explained in Note 2 to the basic financial statements.

#### Internal Controls

Development of the City's accounting system included consideration of the internal control structure. The internal control structure is designed to provide reasonable, but not absolute assurance regarding the safeguarding of assets against loss from unauthorized use or deposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes the cost of a control should not exceed the benefits likely to be derived from its implementation and that the evaluation of costs and benefits requires estimates and judgments by management.

#### Budgetary Controls

Budgetary control is maintained by the encumbrance of purchase amounts prior to the release of purchase orders to vendors. Purchase orders are not issued when insufficient appropriations preclude the encumbrance of the amount of the purchase. Each department manager is furnished a monthly report showing the status of the budget account for which he/she is responsible. The report details monthly transactions and summarizes the budget balance available to be spent for goods and services.

#### CASH MANAGEMENT

The City had deposits of \$12,103,326 as of December 31, 2008. The City Finance Director invests inactive funds in commercial banks and savings and loan certificates of deposit and instruments guaranteed by the U.S. Government and its agencies. Active City funds are invested in commercial interest bearing bank accounts. Investment of City funds is made in order to preserve capital in the overall portfolio and to ensure sufficient liquidity to enable the City to meet reasonably anticipated operating requirements.

The City pools its cash for investment purposes to capture the highest return. The investment income in 2008 totaled \$958,465. The notes to the basic financial statements provide additional information regarding investments.

#### RISK MANAGEMENT

The City of Mansfield is a member of the Ohio Municipal League Joint Self-Insurance Pool. The self insured pool covers general liability with a \$10,000 deductible, public officials' liability with a \$15,000 deductible, building and contents/boiler & machinery and inland marine with a \$1,000 deductible, law enforcement liability with a \$10,000 deductible, and vehicle liability with no deductible. All other liability claims are uninsured. The City budgets yearly for these claims and is therefore self-funded. The City is also self-insured for employee health and dental insurance.

A third party administrator reviews all claims and submits a bill to the City for the amount of the claims and an administrative fee. Workers' compensation insurance is paid to the State based on an experience rate times current year payroll. Note 15 will discuss the area of risk management further.

## INDEPENDENT AUDIT

An audit team from Charles Harris & Associates, Inc. has performed the City's 2008 audit. The results of their audit are disclosed in the Independent Accountants' Report included in the Financial Section. Charles Harris & Associates, Inc. has expressed an unqualified opinion on the Basic Financial Statements. The City also had a "single audit", which includes all federally funded programs administered by the City, performed for 2008 by Charles Harris & Associates, Inc. Congressional legislation made the "single audit" program mandatory for most local governments, including the City of Mansfield. This mandate began in 1985 and was amended in 1996 as a requirement for federal funding eligibility. Information related to this audit, including the Schedule of Receipts and Expenditures of Federal Awards and the combined report on internal control and compliance, are published in a separate report package.

## AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Mansfield, Ohio, for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2007. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR). The contents of this report must conform to program standards and must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Mansfield has received a Certificate of Achievement for the last twenty-three years (years ended 1985-2007). We believe our current report continues to conform to Certificate of Achievement program requirements, and we are submitting it to the Government Finance Officers Association of the United States and Canada (GFOA) to determine its eligibility for another certificate.

## ACKNOWLEDGEMENTS

I would like to give a special thank you to Scott Arnett who prepared the CAFR for 2008. I would also like to thank all of the Finance and Income Tax office staff whose dedicated effort makes this report possible.

Finally, I would like to send my appreciation to the City administration, department heads, and employees who have contributed in the effort to achieve excellence in financial reporting.



Kelly Blankenship  
Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Mansfield  
Ohio

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Executive Director

**CITY OF MANSFIELD, OHIO**

**PRINCIPAL OFFICIALS  
DECEMBER 31, 2008**

**ELECTED OFFICIALS**

**EXECUTIVE:**

Mayor ..... Donald R. Culliver  
Director of Finance ..... Kelly G. Blankenship  
Director of Law ..... David L. Remy  
Municipal Court Judge ..... Jeff Payton  
Municipal Court Judge..... Jerry E. Ault  
Clerk of Court ..... Daniel F. Smith

**LEGISLATIVE:**

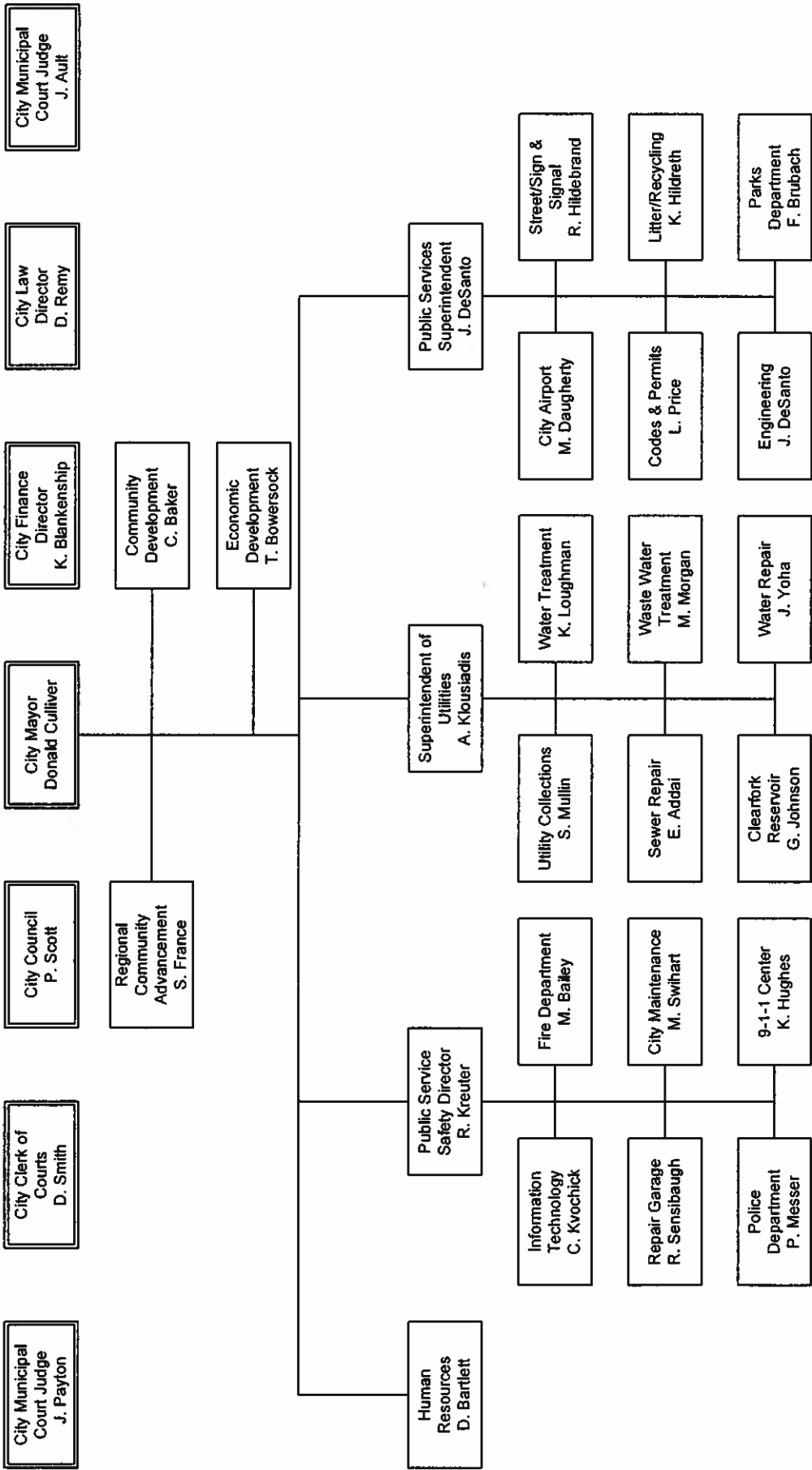
President of Council ..... Phillip E. Scott  
Council Members  
    Ward 1 ..... Michael N. Hill  
    Ward 2 ..... Jeffrey W. Rock  
    Ward 3 ..... Scott E. Hazen  
    Ward 4 ..... Walden A. Jefferson  
    Ward 5 ..... Ethel M. (Pat) Hightower  
    Ward 6 ..... Sandra G. Carmichael  
    At Large ..... Ellen K. Haring  
    At Large ..... Douglas P. Versaw

**APPOINTED OFFICIALS**

Director of Service and Safety ..... Ronald S. Kreuter  
Superintendent of Public Services ..... James L. DeSanto  
Superintendent of Utilities ..... Angelo N. Klousiadis  
Director of Human Resources ..... David P. Smith  
Director of Industrial Development..... Timothy R. Bowersock  
Director of Community Development ..... Cynthia Baker  
Director of Regional Community Advancement ..... Sherri France  
Chief of Police ..... Philip Messer  
Chief of Fire ..... Michael Bailey

The present terms of the executive branch and the President of Council will expire November 30, 2011. The present terms of the legislative branch will expire November 30, 2009 or November 30, 2011. All members of Council serve a four year term. All appointed officials serve at the pleasure of the Mayor.

# CITY OF MANSFIELD



***Charles E. Harris & Associates, Inc.***  
*Certified Public Accountants*

Rockefeller Building  
614 W Superior Ave Ste 1242  
Cleveland OH 44113-1306  
Office phone - (216) 575-1630  
Fax - (216) 436-2411

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**INDEPENDENT ACCOUNTANTS' REPORT**

City of Mansfield  
Richland County  
30 N. Diamond St.  
Mansfield, Ohio 44902

To the City Council:

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio (the City), as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

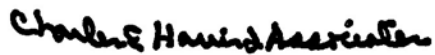
We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General Fund, Community Development Fund and Safety Services Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis on pages 3 through 16 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 14, 2009 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express not opinion on them.

A handwritten signature in black ink that reads "Charles E. Harris" followed by a stylized flourish.

*Charles E. Harris & Associates, Inc.*  
July 14, 2009



## CITY OF MANSFIELD, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED

The discussion and analysis of the City of Mansfield's (the "City") financial statements provides an overall review of the City's financial activities for the year ended December 31, 2008. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### Financial Highlights

Key financial highlights for 2008 are as follows:

- The total net assets of the City increased \$1,156. Net assets of governmental activities increased \$59,161 or 0.10% over 2007 and net assets of business-type activities decreased \$25,148 or 0.05% from 2007.
- General revenues accounted for \$32,786,505 of total governmental activities revenue. Program specific revenues accounted for \$18,254,579 or 35.76% of total governmental activities revenue.
- The City had \$50,981,923 in expenses related to governmental activities; \$18,254,579 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$32,727,344 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$32,786,505.
- The City's major governmental funds are the general fund, community development fund, safety services fund and section 108 improvements fund. The general fund had revenues and other financing sources of \$10,669,086 in 2008. This represents a decrease of \$37,856 from 2007. The expenditures and other financing uses of the general fund, which totaled \$10,863,925 in 2008, decreased \$586,154 from 2007. The net decrease in fund balance for the general fund was \$194,839 or 11.98%.
- The community development fund had revenues of \$1,211,433 in 2008. The expenditures and other financing uses of the community development fund totaled \$1,445,791 in 2008. The net decrease in fund balance for the community development fund was \$234,358 or 10.19%.
- The safety services fund had revenues and other financing sources of \$21,806,217 in 2008. The expenditures and other financing uses for the safety services fund totaled \$22,555,060 in 2008. The net increase in fund balance for the safety services fund was \$748,843 or 89.44%.
- The section 108 improvements fund had revenues and other financing sources of \$2,792 in 2008. The expenditures and other financing uses for the section 108 improvements fund totaled \$2,494,361 in 2008. The net decrease in fund balance for the section 108 improvements fund was \$2,491,569 or 300.16%.
- Net assets for the business-type activities, which are made up of the Water, Sewer, Airport Operating, and Parking Garage enterprise funds, decreased in 2008 by \$25,148.
- In the general fund, the actual revenues came in \$442,739 higher than they were in the final budget and actual expenditures were \$879,035 less than the amount in the final budget. These positive variances are the result of the City's conservative budgeting. Budgeted revenues decreased \$1 from the original to the final budget. Budgeted expenditures decreased \$125,859 from the original to the final budget due to a decrease in various types of expenditures.

## CITY OF MANSFIELD, OHIO

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008 UNAUDITED

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### **Reporting the City as a Whole**

##### *Statement of Net Assets and the Statement of Activities*

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

**Governmental activities** - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

**Business-type activities** - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, airport and parking garage operations are reported here.

#### **Reporting the City's Most Significant Funds**

##### *Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 10.

**CITY OF MANSFIELD, OHIO**

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***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, community development fund, and safety services fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 20-29 of this report.

***Proprietary Funds***

The City maintains two different types of proprietary funds, enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, airport and parking garage functions. The City's major enterprise funds are the water and sewer funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 30-33 of this report.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statements can be found on page 34 of this report.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 35-68 of this report.

**CITY OF MANSFIELD, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Government-Wide Financial Analysis**

The table below provides a summary of the City's net assets for 2008 compared to 2007:

**Net Assets**

	Governmental Activities <u>2008</u>	Governmental Activities <u>2007</u>	Business-Type Activities <u>2008</u>	Business-Type Activities <u>2007</u>	Total <u>2008</u>	Total <u>2007</u>
<b><u>Assets</u></b>						
Current and other assets	\$ 25,611,681	\$ 29,117,544	\$ 14,975,664	\$ 15,720,919	\$ 40,587,345	\$ 44,838,463
Capital assets	<u>55,057,781</u>	<u>50,705,562</u>	<u>41,328,577</u>	<u>41,335,659</u>	<u>96,386,358</u>	<u>92,041,221</u>
Total assets	<u>80,669,462</u>	<u>79,823,106</u>	<u>56,304,241</u>	<u>57,056,578</u>	<u>136,973,703</u>	<u>136,879,684</u>
<b><u>Liabilities</u></b>						
Long-term liabilities	10,687,727	10,839,386	3,325,259	3,655,779	14,012,986	14,495,165
Other liabilities	<u>10,143,155</u>	<u>9,204,301</u>	<u>3,096,429</u>	<u>3,493,098</u>	<u>13,239,584</u>	<u>12,697,399</u>
Total liabilities	<u>20,830,882</u>	<u>20,043,687</u>	<u>6,421,688</u>	<u>7,148,877</u>	<u>27,252,570</u>	<u>27,192,564</u>
<b><u>Net Assets</u></b>						
Invested in capital assets, net of related debt	48,572,308	46,575,580	37,203,838	37,016,539	85,776,146	83,592,119
Restricted	7,647,351	12,085,390	4,040,936	3,979,276	11,688,287	16,064,666
Unrestricted	<u>3,618,921</u>	<u>1,118,449</u>	<u>8,637,779</u>	<u>8,911,886</u>	<u>12,256,700</u>	<u>10,030,335</u>
Total net assets	<u>\$ 59,838,580</u>	<u>\$ 59,779,419</u>	<u>\$ 49,882,553</u>	<u>\$ 49,907,701</u>	<u>\$ 109,721,133</u>	<u>\$ 109,687,120</u>

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2008, the City's assets exceeded liabilities by \$109,721,133. Net assets were \$59,838,580 and \$49,882,553 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net assets. At year-end, capital assets represented 70.37% of total assets. Capital assets include land, buildings, improvements other than buildings (IOTB), machinery and equipment, construction in progress (CIP) and infrastructure. Capital assets, net of related debt to acquire the assets, were \$48,572,308 and \$37,203,838 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2008, the City is able to report positive balances in all three categories of net assets for the business-type activities.

A portion of the City's net assets, \$11,688,287, represents resources that are subject to external restriction on how they may be used.

**CITY OF MANSFIELD, OHIO**

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The next table shows the changes in net assets for fiscal year 2008 and 2007.

**Changes in Net Assets**

	Governmental Activities <u>2008</u>	Governmental Activities <u>2007</u>	Business-Type Activities <u>2008</u>	Business-Type Activities <u>2007</u>	Total <u>2008</u>	Total <u>2007</u>
<b>Revenues</b>						
Program revenues:						
Charges for services and sales	\$ 5,502,880	\$ 5,589,408	\$ 16,068,864	\$ 16,334,264	\$ 21,571,744	\$ 21,923,672
Operating grants and contributions	11,077,411	7,737,309	-	-	11,077,411	7,737,309
Capital grants and contributions	<u>1,674,288</u>	<u>1,390,445</u>	<u>1,511,417</u>	<u>728,928</u>	<u>3,185,705</u>	<u>2,119,373</u>
Total program revenues	<u>18,254,579</u>	<u>14,717,162</u>	<u>17,580,281</u>	<u>17,063,192</u>	<u>35,834,860</u>	<u>31,780,354</u>
General revenues:						
Property taxes	2,542,431	2,430,695	-	-	2,542,431	2,430,695
Income taxes	25,241,393	23,924,191	604,380	413,685	25,845,773	24,337,876
Unrestricted grants and entitlements	3,972,491	4,072,562	73,888	194,738	4,046,379	4,267,300
Investment earnings	932,920	1,259,757	25,545	2,658	958,465	1,262,415
Miscellaneous	<u>97,270</u>	<u>7,204</u>	<u>15,063</u>	<u>59,950</u>	<u>112,333</u>	<u>67,154</u>
Total general revenues	<u>32,786,505</u>	<u>31,694,409</u>	<u>718,876</u>	<u>671,031</u>	<u>33,505,381</u>	<u>32,365,440</u>
Total revenues	<u>51,041,084</u>	<u>46,411,571</u>	<u>18,299,157</u>	<u>17,734,223</u>	<u>69,340,241</u>	<u>64,145,794</u>
Program expenses:						
General government	14,474,385	11,985,745	-	-	14,474,385	11,985,745
Public safety	23,624,982	24,205,050	-	-	23,624,982	24,205,050
Public health and welfare	128,164	158,475	-	-	128,164	158,475
Transportation	9,917,676	10,089,697	-	-	9,917,676	10,089,697
Community environment	1,669,302	1,782,621	-	-	1,669,302	1,782,621
Leisure time activity	879,341	917,913	-	-	879,341	917,913
Interest and fiscal charges	288,073	296,853	-	-	288,073	296,853
Water	-	-	7,604,723	9,025,320	7,604,723	9,025,320
Sewer	-	-	9,821,326	11,075,835	9,821,326	11,075,835
Airport operating	-	-	646,544	1,196,799	646,544	1,196,799
Parking garage	-	-	251,712	165	251,712	165
Total program expenses	<u>50,981,923</u>	<u>49,436,354</u>	<u>18,324,305</u>	<u>21,298,119</u>	<u>69,306,228</u>	<u>70,734,473</u>
Change in net assets	59,161	(3,024,783)	(25,148)	(3,563,896)	34,013	(6,588,679)
Net assets, January 1, restated	<u>59,779,419</u>	<u>62,804,202</u>	<u>49,907,701</u>	<u>53,471,597</u>	<u>109,687,120</u>	<u>116,275,799</u>
Net assets, December 31	<u>\$ 59,838,580</u>	<u>\$ 59,779,419</u>	<u>\$ 49,882,553</u>	<u>\$ 49,907,701</u>	<u>\$ 109,721,133</u>	<u>\$ 109,687,120</u>

**CITY OF MANSFIELD, OHIO**

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**Governmental Activities**

Governmental activities net assets increased \$59,161 in 2008. This increase is the result of a slightly higher increase in overall revenues compared to overall expenditures.

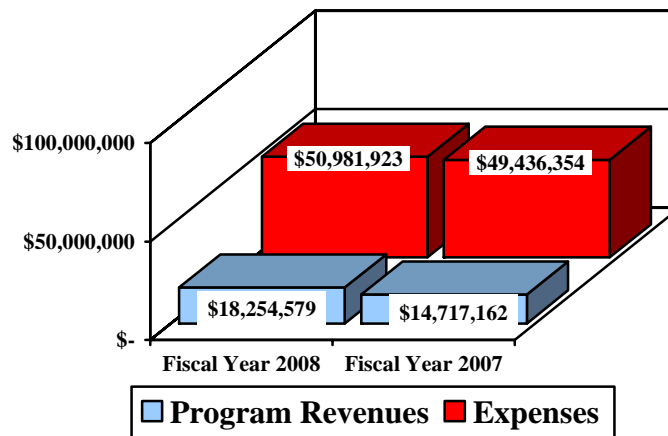
Public safety, which primarily supports the operations of the police and fire departments accounted for \$23,624,982 of the total expenses of the City. These expenses were partially funded by \$1,635,098 in direct charges to users of the services. Transportation expenses totaled \$9,917,676. Transportation expenses were partially funded by \$900,705 in direct charges to users of the services, \$2,910,984 in operating grants and contributions and \$1,623,164 in capital grants and contributions.

The state and federal government contributed to the City a total of \$11,077,411 in operating grants and contributions and \$1,674,288 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total capital grants and contributions, \$1,623,164 subsidized transportation programs.

General revenues totaled \$32,786,505 and amounted to 64.24% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$27,783,824. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$3,972,491.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State and Federal grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

**Governmental Activities – Program Revenues vs. Total Expenses**



**CITY OF MANSFIELD, OHIO**

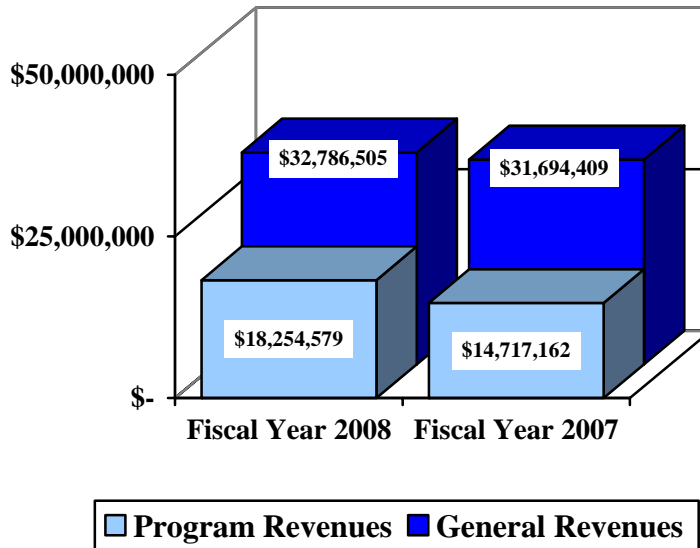
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Governmental Activities**

	Total Cost of Services <u>2008</u>	Net Cost of Services <u>2008</u>	Total Cost of Services <u>2007</u>	Net Cost of Services <u>2007</u>
Program Expenses:				
General government	\$ 14,474,385	\$ 5,469,011	\$ 11,985,745	\$ 5,811,186
Public safety	23,624,982	21,197,683	24,205,050	21,113,825
Public health and welfare	128,164	108,779	158,475	94,596
Transportation	9,917,676	4,482,823	10,089,697	6,043,825
Community environment	1,669,302	336,682	1,782,621	480,230
Leisure activity	879,341	844,293	917,913	878,677
Interest and fiscal charges	<u>288,073</u>	<u>288,073</u>	<u>296,853</u>	<u>296,853</u>
 Total	 <u>\$ 50,981,923</u>	 <u>\$ 32,727,344</u>	 <u>\$ 49,436,354</u>	 <u>\$ 34,719,192</u>

The dependence upon general revenues for governmental activities is apparent, with 64.31% of expenses supported through taxes and other general revenues.

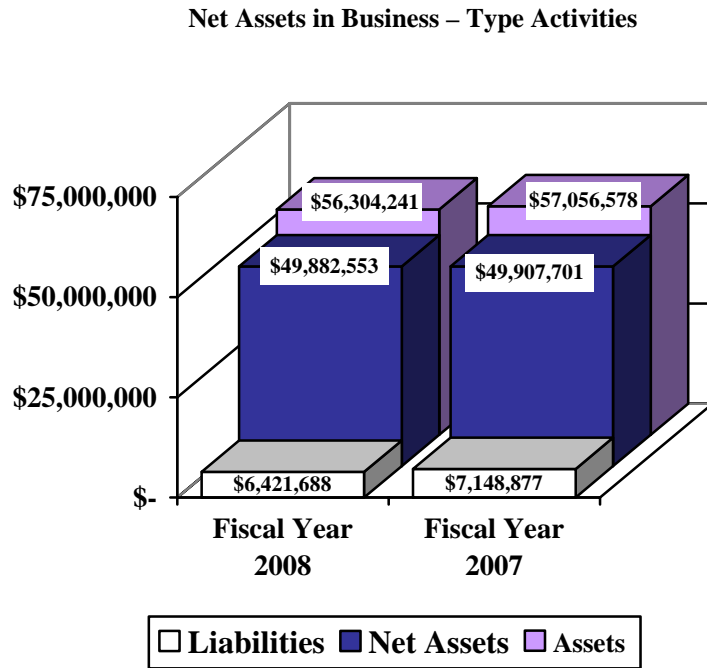
**Governmental Activities – General and Program Revenues**



**CITY OF MANSFIELD, OHIO**  
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**Business-Type Activities**

Business-type activities include the water, sewer, airport and parking garage enterprise funds. These programs had program revenues of \$17,580,281 general revenues of \$718,876 and expenses of \$18,324,305 for 2008. The graph below shows the business-type activities assets, liabilities and net assets at year-end.



**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 20-21) reported a combined fund balance of \$6,565,203 which is \$3,726,687 below last year's total of \$10,291,890.



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The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2008 and December 31, 2007 for all major and nonmajor governmental funds.

	<u>Fund Balances</u> <u>12/31/08</u>	<u>Fund Balances</u> <u>12/31/07</u>	<u>Increase</u> <u>(Decrease)</u>
Major funds:			
General	\$ 1,424,779	\$ 1,626,383	\$ (201,604)
Community development	2,065,860	2,300,722	(234,862)
Safety services	73,503	837,297	(763,794)
Section 108 improvements	(1,661,475)	830,094	(2,491,569)
Other nonmajor governmental funds	<u>4,662,536</u>	<u>4,697,394</u>	<u>(34,858)</u>
Total	<u>\$ 6,565,203</u>	<u>\$ 10,291,890</u>	<u>\$ (3,726,687)</u>

***General Fund***

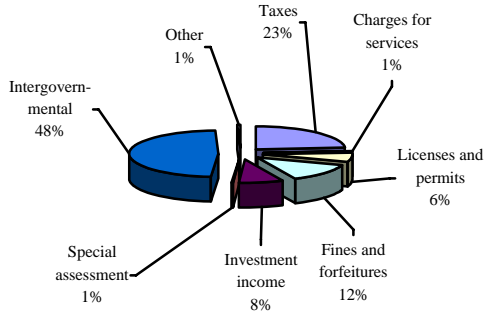
The City's general fund balance decreased \$194,839, primarily due to an increase in expenses for general government. The table that follows assists in illustrating the revenues of the general fund.

	<u>2008</u> <u>Amount</u>	<u>2007</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Revenues</u></b>			
Taxes	\$ 2,453,948	\$ 3,053,499	(19.63) %
Charges for services	42,563	72,329	(41.15) %
Licenses, permits and fees	670,776	566,253	18.46 %
Fines and forfeitures	1,333,223	1,223,665	8.95 %
Investment income	834,170	1,076,202	(22.49) %
Special assessments	41,680	26,093	59.74 %
Intergovernmental	5,005,751	4,559,251	9.79 %
Other	<u>72,008</u>	<u>60,231</u>	<u>19.55 %</u>
Total	<u>\$ 10,454,119</u>	<u>\$ 10,637,523</u>	<u>(1.72) %</u>

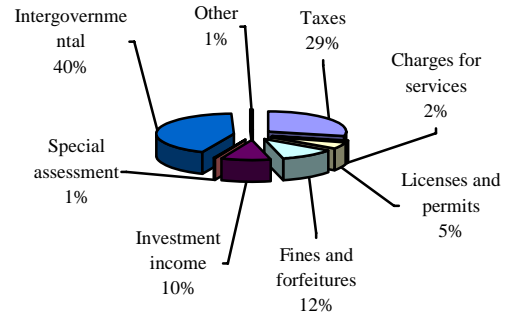
Tax revenue, which is a combination of property and income tax, represents 23.47% of all general fund revenue. Tax revenue decreased by 19.63% under the prior year because of a decrease in income tax receipts. The closing of the City jail eliminated incarceration fees, which decreased charges for services by 41.15%. Higher revenue in licenses, permits and fees are primarily from the City's Codes and Permits Department, with stricter code enforcement and additional fees. The decline in investment income is due to a decrease in interest rates by the Federal Reserve Bank throughout the year. Higher special assessment collections are from an increase to the Glenwood/Parkwood Boulevard assessment. All other revenue remained comparable to 2007.

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**Revenues – Fiscal Year 2008**



**Revenues – Fiscal Year 2007**

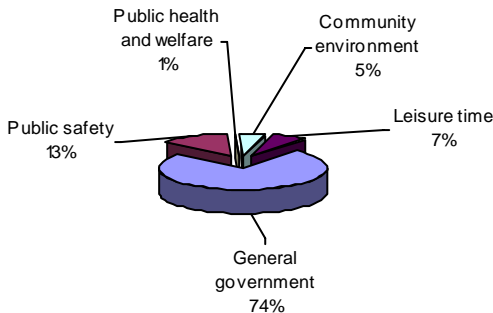


The table that follows assists in illustrating the expenditures of the general fund.

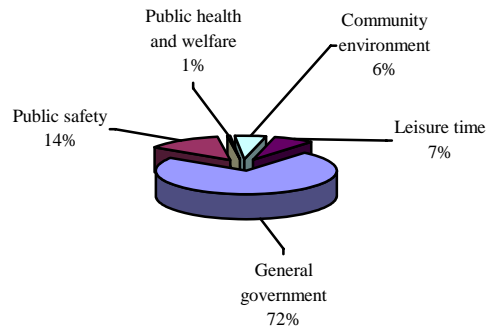
	2008 <u>Amount</u>	2007 <u>Amount</u>	Percentage <u>Change</u>
<b><u>Expenditures</u></b>			
General government	\$ 8,021,509	\$ 7,447,875	7.70 %
Public safety	1,414,238	1,406,792	0.53 %
Public health and welfare	36,923	47,212	(21.79) %
Community environment	552,997	571,085	(3.17) %
Leisure time activity	704,192	734,976	(4.19) %
<b>Total</b>	<b><u>\$ 10,729,859</u></b>	<b><u>\$ 10,207,940</u></b>	<b><u>5.11 %</u></b>

General government expenditures increased primarily because of higher salaries and costs of services in almost every department. Public health and welfare expenditures declined because of less expenditures in the Codes and Permits Department. All other expenditures remained comparable to 2007.

**Expenditures - Fiscal Year 2008**



**Expenditures - Fiscal Year 2007**



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***Community Development Fund***

The community development fund had revenues of \$1,211,433 in 2008. The expenditures of the community development fund totaled \$1,070,791 in 2008. The net decrease in fund balance for the community development fund was \$234,358.

***Safety Services Fund***

The safety services fund had revenues of \$21,806,217 in 2008. The expenditures for the safety services fund totaled \$22,413,703 in 2008. The net decrease in fund balance for the safety services fund was \$748,843.

***Section 108 Improvements Fund***

The section 108 improvements fund had revenues of \$2,792 in 2008. The expenditures for the section 108 improvements fund totaled \$2,494,361 in 2008. The net decrease in fund balance for the section 108 improvements fund was \$2,491,569.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail. The water enterprise fund had revenues of \$7,913,286, which was more than expenses of \$7,425,969 by \$487,317. The sewer enterprise fund had revenues of \$8,000,078, which was less than expenses of \$9,835,940 by \$1,835,862.

***Budgeting Highlights***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially, the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund, community development fund, safety services, and section 108 improvements fund. For the General Fund, actual revenues of \$10,415,113 exceeded final budgeted revenues by \$422,739. The other change was between the final budgeted expenditures and actual expenditures. Actual expenditures came in \$879,035 lower than the final budgeted amounts.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government-wide financial statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

**Capital Assets and Debt Administration**

***Capital Assets***

As of December 31, 2008, the City had \$96,386,358 (net of accumulated depreciation) invested in land, buildings,

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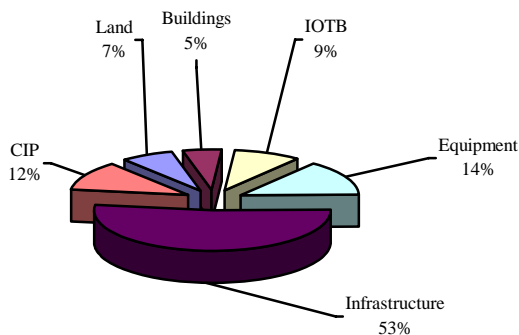
improvements other than buildings (IOTB), machinery and equipment, infrastructure and construction in progress (CIP). Of this total, \$55,057,781 was reported in governmental activities and \$41,328,577 was reported in business-type activities. For additional information regarding capital assets, see Note 10. The following table shows fiscal 2008 balances compared to 2007:

**Capital Assets at December 31**  
**(Net of Depreciation)**

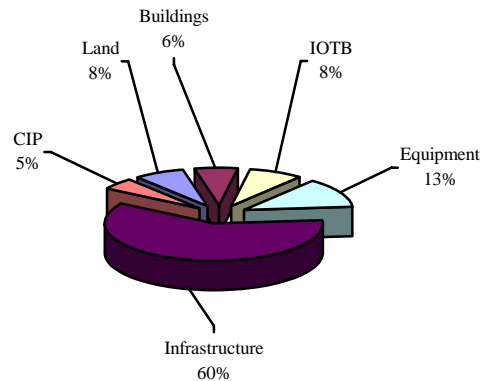
	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>
Land	\$ 3,989,259	\$ 3,852,243	\$ 2,093,705	\$ 2,265,557	\$ 6,082,964	\$ 6,117,800
Buildings	2,862,683	3,248,795	2,756,378	3,101,748	5,619,061	6,350,543
IOTB	5,043,510	3,978,568	9,976,474	10,977,548	15,019,984	14,956,116
Machinery & Equipment	7,769,250	6,582,934	1,431,547	1,459,413	9,200,797	8,042,347
Infrastructure	29,002,055	30,440,000	24,292,159	22,989,289	53,294,214	53,429,289
CIP	6,391,024	2,603,022	778,314	542,104	7,169,338	3,145,126
<b>Totals</b>	<b><u>\$ 55,057,781</u></b>	<b><u>\$ 50,705,562</u></b>	<b><u>\$ 41,328,577</u></b>	<b><u>\$ 41,335,659</u></b>	<b><u>\$ 96,386,358</u></b>	<b><u>\$ 92,041,221</u></b>

The following graphs show the breakdown of governmental capital assets by category for 2008 and 2007.

**Capital Assets - Governmental Activities 2008**



**Capital Assets - Governmental Activities 2007**



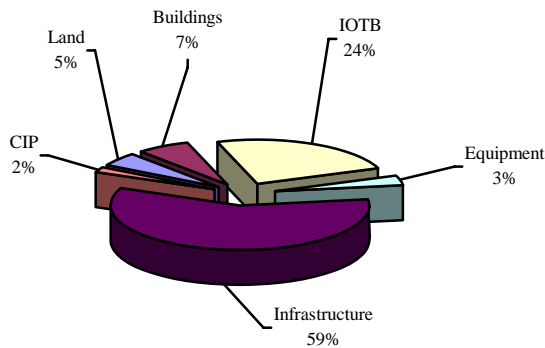
The City's largest capital asset category is infrastructure which includes roads, bridges, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant.

**CITY OF MANSFIELD, OHIO**

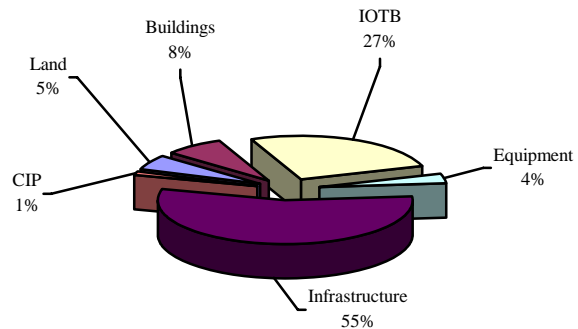
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2008  
UNAUDITED**

The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 53% of the City's total governmental capital assets. The following graphs show the breakdown of business-type capital assets by category for 2008 and 2007.

**Capital Assets - Business-Type Activities 2008**



**Capital Assets - Business-Type Activities 2007**



The City's largest business-type capital asset category is infrastructure that primarily includes water lines, sanitary sewer lines, and storm sewers. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 59% of the City's total business-type capital assets.

***Debt Administration***

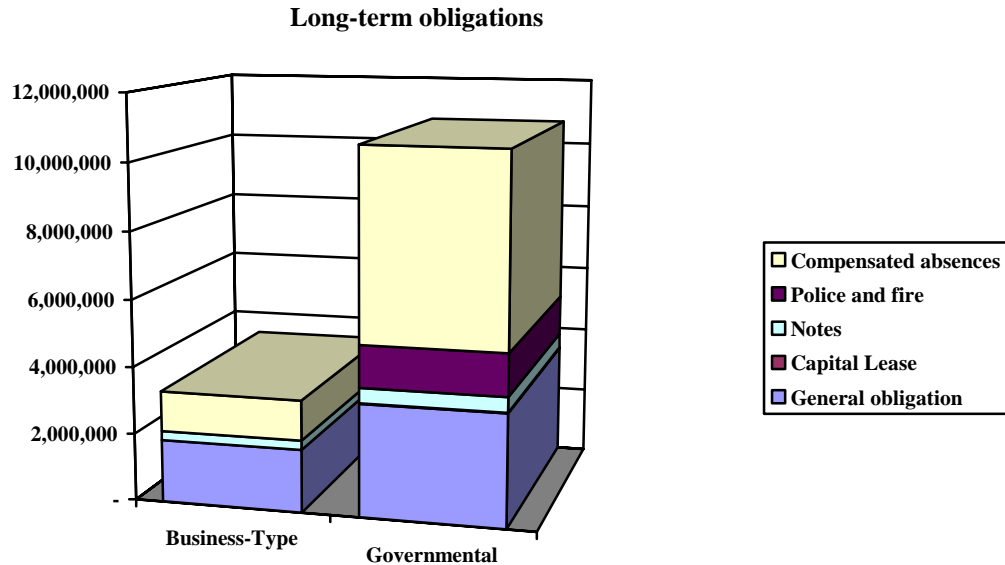
The City had the following long-term obligations outstanding at December 31, 2008 and 2007:

	<b>Governmental Activities</b>	
	<u>2008</u>	<u>2007</u>
General obligation bonds	\$ 3,340,000	\$ 3,580,000
Notes payable	440,000	510,000
Police and fire pension liability	1,239,604	1,264,603
Capital lease obligation	20,473	39,982
Compensated absences	<u>5,647,650</u>	<u>5,444,801</u>
Total long-term obligations	<u>\$ 10,687,727</u>	<u>\$ 10,839,386</u>
	<b>Business-type Activities</b>	
	<u>2008</u>	<u>2007</u>
General obligation bonds	\$ 1,865,000	\$ 2,165,000
Compensated absences	1,185,520	1,401,659
Notes payable	<u>274,739</u>	<u>89,120</u>
Total long-term obligations	<u>\$ 3,325,259</u>	<u>\$ 3,655,779</u>

**CITY OF MANSFIELD, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2008  
UNAUDITED**

A comparison of the long-term obligations by category is depicted in the chart below. For additional information regarding long-term obligations, see Note 14.



**Economic Factors and Next Year's Budgets and Rates**

The unemployment rate for the City is 7.4%, which increased from a rate of 6.5% a year ago. This rate exceeds the state's average unemployment rate of 6.3% and the national average of 7.2%.

Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the City's budget for the 2009 fiscal year. At the end of the 2008 fiscal year, the cash basis fund balance of the general fund was \$1,592,127. This balance takes into consideration encumbrances for 2008 activity.

**Contacting the City's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Kelly Blankenship, Finance Director, City of Mansfield, 30 North Diamond Street, Mansfield, Ohio 44902.

**CITY OF MANSFIELD, OHIO**

STATEMENT OF NET ASSETS  
DECEMBER 31, 2008

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Equity in pooled cash and cash equivalents . . . . .	\$ 7,842,040	\$ 6,541,691	\$ 14,383,731
Cash and cash equivalents with fiscal agents . . . . .	122,569	13,254	135,823
Receivables (net of allowances for uncollectibles):			
Taxes . . . . .	6,697,701	114,520	6,812,221
Accounts . . . . .	184,445	2,650,245	2,834,690
Accrued interest . . . . .	205,481	-	205,481
Special assessments . . . . .	98,457	25,437	123,894
Loans . . . . .	2,706,508	-	2,706,508
Internal balances . . . . .	(834,018)	834,018	-
Due from other governments . . . . .	8,136,619	597,025	8,733,644
Materials and supplies inventory . . . . .	451,879	158,538	610,417
Restricted assets:			
Cash and cash equivalents with fiscal agents . . . . .	-	4,040,936	4,040,936
Capital assets:			
Land and construction in progress . . . . .	10,380,283	2,872,019	13,252,302
Depreciable capital assets, net . . . . .	44,677,498	38,456,558	83,134,056
Total capital assets, net . . . . .	55,057,781	41,328,577	96,386,358
Total assets . . . . .	<u>80,669,462</u>	<u>56,304,241</u>	<u>136,973,703</u>
<b>Liabilities:</b>			
Accounts payable . . . . .	387,282	553,239	940,521
Contracts payable . . . . .	1,071,555	84,322	1,155,877
Retainage payable . . . . .	122,569	13,254	135,823
Accrued wages and benefits . . . . .	1,343,525	229,772	1,573,297
Due to other governments . . . . .	1,847,425	199,637	2,047,062
Unearned revenue . . . . .	1,614,120	-	1,614,120
Notes payable . . . . .	2,685,000	1,985,000	4,670,000
Accrued interest payable . . . . .	67,428	31,205	98,633
Claims payable . . . . .	1,004,251	-	1,004,251
Long-term liabilities:			
Due within one year . . . . .	1,948,416	880,013	2,828,429
Due in more than one year . . . . .	8,739,311	2,445,246	11,184,557
Total liabilities . . . . .	<u>20,830,882</u>	<u>6,421,688</u>	<u>27,252,570</u>
<b>Net assets:</b>			
Invested in capital assets, net of related debt . . . . .	48,572,308	37,203,838	85,776,146
Restricted for:			
Capital projects . . . . .	(1,015,741)	-	(1,015,741)
Community development . . . . .	4,589,090	-	4,589,090
Transportation projects . . . . .	2,129,474	-	2,129,474
Industrial development . . . . .	1,387,068	-	1,387,068
Replacement and improvement . . . . .	-	4,040,936	4,040,936
Other purposes . . . . .	557,460	-	557,460
Unrestricted . . . . .	3,618,921	8,637,779	12,256,700
Total net assets . . . . .	<u>\$ 59,838,580</u>	<u>\$ 49,882,553</u>	<u>\$ 109,721,133</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF MANSFIELD, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2008

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities:</b>				
General government . . . . .	\$ 14,474,385	\$ 2,743,160	\$ 6,211,090	\$ 51,124
Public safety . . . . .	23,624,982	1,635,098	792,201	-
Public health and welfare . . . . .	128,164	-	19,385	-
Transportation . . . . .	9,917,676	900,705	2,910,984	1,623,164
Community environment. . . . .	1,669,302	188,869	1,143,751	-
Leisure time activities . . . . .	879,341	35,048	-	-
Interest and fiscal charges . . . . .	288,073	-	-	-
Total governmental activities . . . . .	<u>50,981,923</u>	<u>5,502,880</u>	<u>11,077,411</u>	<u>1,674,288</u>
<b>Business-Type Activities:</b>				
Water . . . . .	7,604,723	8,000,336	-	483,135
Sewer . . . . .	9,821,326	8,001,563	-	1,028,282
Nonmajor:				
Airport operating . . . . .	646,544	66,965	-	-
Parking garage . . . . .	251,712	-	-	-
Total business-type activities . . . . .	<u>18,324,305</u>	<u>16,068,864</u>	<u>-</u>	<u>1,511,417</u>
Total . . . . .	<u>\$ 69,306,228</u>	<u>\$ 21,571,744</u>	<u>\$ 11,077,411</u>	<u>\$ 3,185,705</u>

**General Revenues:**

Property taxes levied for:	
General purposes . . . . .	
Special purposes . . . . .	
Income taxes levied for:	
General purposes . . . . .	
Special purposes . . . . .	
Capital projects . . . . .	
Airport . . . . .	
Grants and entitlements not restricted to specific programs . . . . .	
Investment earnings . . . . .	
Miscellaneous . . . . .	
Total general revenues . . . . .	
Change in net assets . . . . .	
Net assets at beginning of year . . . . .	
Net assets at end of year . . . . .	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



**Net (Expense) Revenue and Changes in Net Assets**

<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
\$ (5,469,011)	\$ -	\$ (5,469,011)
(21,197,683)	-	(21,197,683)
(108,779)	-	(108,779)
(4,482,823)	-	(4,482,823)
(336,682)	-	(336,682)
(844,293)	-	(844,293)
(288,073)	-	(288,073)
<u>(32,727,344)</u>	<u>-</u>	<u>(32,727,344)</u>
-	878,748	878,748
-	(791,481)	(791,481)
-	(579,579)	(579,579)
-	<u>(251,712)</u>	<u>(251,712)</u>
-	<u>(744,024)</u>	<u>(744,024)</u>
<u>(32,727,344)</u>	<u>(744,024)</u>	<u>(33,471,368)</u>
2,119,802	-	2,119,802
422,629	-	422,629
309,108	-	309,108
20,226,017	-	20,226,017
4,706,268	-	4,706,268
-	604,380	604,380
3,972,491	73,888	4,046,379
932,920	25,545	958,465
97,270	15,063	112,333
<u>32,786,505</u>	<u>718,876</u>	<u>33,505,381</u>
59,161	(25,148)	34,013
<u>59,779,419</u>	<u>49,907,701</u>	<u>109,687,120</u>
<u>\$ 59,838,580</u>	<u>\$ 49,882,553</u>	<u>\$ 109,721,133</u>

**CITY OF MANSFIELD, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2008

	<u>General</u>	<u>Community Development</u>	<u>Safety Services</u>
<b>Assets:</b>			
Equity in pooled cash and cash equivalents . . . . .	\$ 1,518,864	\$ 180,426	\$ 442,223
Cash and cash equivalents with fiscal agent . . . . .	-	-	-
Receivables (net of allowance for uncollectibles):			
Taxes . . . . .	2,451,942	-	3,661,040
Accounts . . . . .	98,494	-	39,982
Accrued interest . . . . .	130,708	62,487	-
Loans . . . . .	-	1,943,802	-
Special assessments . . . . .	98,457	-	-
Due from other governments . . . . .	2,014,719	2,584,453	24,826
Loans to other funds . . . . .	281,580	-	-
Materials and supplies inventory . . . . .	48,468	1,185	46,010
Total assets . . . . .	<u>\$ 6,643,232</u>	<u>\$ 4,772,353</u>	<u>\$ 4,214,081</u>
<b>Liabilities:</b>			
Accounts payable . . . . .	\$ 144,214	\$ 26,644	\$ 46,618
Contracts payable . . . . .	640	55,627	-
Retainage payable . . . . .	-	-	-
Accrued wages and benefits . . . . .	297,101	10,421	822,191
Compensated absences . . . . .	48,831	4,207	32,249
Notes payable . . . . .	-	-	-
Loans from other funds . . . . .	1,060,000	-	-
Due to other governments . . . . .	304,897	25,635	1,330,589
Deferred revenue . . . . .	3,362,770	2,583,959	1,908,931
Total liabilities . . . . .	<u>5,218,453</u>	<u>2,706,493</u>	<u>4,140,578</u>
<b>Fund Balances:</b>			
Reserved for encumbrances . . . . .	87,998	74,330	162,991
Reserved for materials and supplies inventory . . . . .	48,468	1,185	46,010
Reserved for loans . . . . .	-	1,943,802	-
Reserved for loans to other funds . . . . .	281,580	-	-
Reserved for debt service . . . . .	-	-	-
Reserved for unclaimed monies . . . . .	21,864	-	-
Unreserved, undesignated, (deficit) reported in:			
General fund . . . . .	984,869	-	-
Special revenue funds . . . . .	-	46,543	(135,498)
Capital projects funds . . . . .	-	-	-
Total fund balances . . . . .	<u>1,424,779</u>	<u>2,065,860</u>	<u>73,503</u>
Total liabilities and fund balances . . . . .	<u>\$ 6,643,232</u>	<u>\$ 4,772,353</u>	<u>\$ 4,214,081</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>Section 108 Improvements</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 505,451	\$ 5,025,931	\$ 7,672,895
20,894	101,675	122,569
-	584,719	6,697,701
-	45,969	184,445
-	12,286	205,481
-	762,706	2,706,508
-	-	98,457
-	3,512,621	8,136,619
-	-	281,580
-	303,630	399,293
<u>\$ 526,345</u>	<u>\$ 10,349,537</u>	<u>\$ 26,505,548</u>
\$ 14,680	\$ 63,199	\$ 295,355
27,146	974,256	1,057,669
20,894	101,675	122,569
-	145,072	1,274,785
-	53,404	138,691
2,125,000	560,000	2,685,000
-	281,580	1,341,580
100	119,979	1,781,200
-	3,387,836	11,243,496
<u>2,187,820</u>	<u>5,687,001</u>	<u>19,940,345</u>
83,901	1,922,034	2,331,254
-	303,630	399,293
-	762,706	2,706,508
-	-	281,580
-	71,917	71,917
-	-	21,864
-	-	984,869
-	1,507,635	1,418,680
<u>(1,745,376)</u>	<u>94,614</u>	<u>(1,650,762)</u>
<u>(1,661,475)</u>	<u>4,662,536</u>	<u>6,565,203</u>
<u>\$ 526,345</u>	<u>\$ 10,349,537</u>	<u>\$ 26,505,548</u>

**CITY OF MANSFIELD, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET ASSETS OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2008

**Total governmental fund balances** \$ 6,565,203

*Amounts reported for governmental activities in the statement of net assets are different because:*

Capital assets used in governmental activities (excluding internal service funds capital assets) are not financial resources and therefore are not reported in the funds. 54,483,249

Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.

Property taxes	644,778
Income taxes	1,821,961
Special assessments	98,457
Intergovernmental revenues	<u>7,064,180</u>

Total 9,629,376

Internal service funds are used by management to charge the costs of the repair garage, data processing, utility collections, health insurance, OML self-insurance and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net assets. The net assets of the internal service funds, including internal balances: (533,091)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities (excluding amounts reported in the internal service funds) are as follows:

Accrued interest payable	(67,428)
Capital lease obligation	(20,473)
Notes payable	(440,000)
Compensated absences	(5,198,652)
Police and fire pension liability	(1,239,604)
General obligation bonds	<u>(3,340,000)</u>

(10,306,157)

**Net assets of governmental activities** \$ 59,838,580

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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**CITY OF MANSFIELD, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>General</u>	<u>Community Development</u>	<u>Safety Services</u>
<b>Revenues:</b>			
Municipal income taxes . . . . .	\$ 333,687	\$ -	\$ 19,738,501
Property and other taxes . . . . .	2,120,261	-	422,722
Charges for services . . . . .	42,563	-	1,288,356
Licenses, permits and fees . . . . .	670,776	-	96,998
Fines and forfeitures . . . . .	1,333,223	-	131,786
Intergovernmental . . . . .	5,005,751	1,143,751	118,679
Special assessments . . . . .	41,680	-	-
Investment income . . . . .	834,170	66,863	-
Other . . . . .	72,008	819	9,175
Total revenues . . . . .	<u>10,454,119</u>	<u>1,211,433</u>	<u>21,806,217</u>
<b>Expenditures:</b>			
Current:			
General government . . . . .	8,021,509	-	12,929
Public safety . . . . .	1,414,238	-	22,400,774
Public health and welfare . . . . .	36,923	-	-
Transportation . . . . .	-	-	-
Community environment . . . . .	552,997	1,069,310	-
Leisure time activities . . . . .	704,192	-	-
Capital outlay . . . . .	-	1,481	-
Debt service:			
Principal retirement . . . . .	-	-	-
Interest and fiscal charges . . . . .	-	-	-
Total expenditures . . . . .	<u>10,729,859</u>	<u>1,070,791</u>	<u>22,413,703</u>
Excess (deficiency) of revenues over (under) expenditures . . . . .	<u>(275,740)</u>	<u>140,642</u>	<u>(607,486)</u>
<b>Other financing sources (uses):</b>			
Proceeds from sale of capital assets . . . . .	135,107	-	-
Transfers in . . . . .	79,860	-	-
Transfers out . . . . .	(134,066)	(375,000)	(141,357)
Total other financing sources (uses) . . . . .	<u>80,901</u>	<u>(375,000)</u>	<u>(141,357)</u>
Net change in fund balances . . . . .	(194,839)	(234,358)	(748,843)
<b>Fund balances (deficit) at beginning of year . . .</b>	1,626,383	2,300,722	837,297
<b>Increase (decrease) in reserve for inventory . .</b>	<u>(6,765)</u>	<u>(504)</u>	<u>(14,951)</u>
<b>Fund balances at end of year . . . . .</b>	<u>\$ 1,424,779</u>	<u>\$ 2,065,860</u>	<u>\$ 73,503</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>Section 108 Improvements</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ 4,169,250	\$ 24,241,438
-	-	2,542,983
-	1,171,016	2,501,935
-	242,121	1,009,895
-	354,244	1,819,253
-	11,489,269	17,757,450
-	-	41,680
2,792	29,095	932,920
-	50,866	132,868
<u>2,792</u>	<u>17,505,861</u>	<u>50,980,422</u>
-	2,804,429	10,838,867
-	662,902	24,477,914
-	93,042	129,965
-	3,895,775	3,895,775
-	32,300	1,654,607
-	62,436	766,628
2,389,027	10,165,831	12,556,339
-	310,000	310,000
105,334	221,951	327,285
<u>2,494,361</u>	<u>18,248,666</u>	<u>54,957,380</u>
<u>(2,491,569)</u>	<u>(742,805)</u>	<u>(3,976,958)</u>
-	20,832	155,939
-	686,305	766,165
-	(35,882)	(686,305)
-	671,255	235,799
(2,491,569)	(71,550)	(3,741,159)
830,094	4,697,394	10,291,890
-	36,692	14,472
<u>\$ (1,661,475)</u>	<u>\$ 4,662,536</u>	<u>\$ 6,565,203</u>

**CITY OF MANSFIELD, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2008

<b>Net change in fund balances - total governmental funds</b>	<b>\$ (3,741,159)</b>
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays \$15,813,355 were less than depreciation expense \$8,533,088 in the current period. Both amounts are exclusive of internal service funds activity.	7,280,267
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.	(2,735,360)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.	14,472
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(33,857)
Repayment of bonds, notes and police and fire pension liability principal are expenditures in the governmental funds, but the repayments reduce long-term liabilities on the statement of net assets.	354,508
In the statement of activities, interest is accrued on outstanding bonds, notes and the police and fire pension liability, whereas in governmental funds, an interest expenditure is reported when due.	39,212
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These expenses are exclusive of internal service funds activity.	(500,590)
Internal service funds are used by management to charge the costs of the repair garage, data processing, utility collections, health insurance, OML self-insurance and workers' compensation to individual funds and are not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balances are allocated among the governmental activities.	(618,332)
<b>Change in net assets of governmental activities</b>	<b>\$ 59,161</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



**CITY OF MANSFIELD, OHIO**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Property and other taxes . . . . .	\$ 2,400,376	\$ 2,398,775	\$ 2,488,097	\$ 89,322
Charges for services . . . . .	23,393	23,393	23,513	120
Licenses, permits and fees . . . . .	654,382	652,432	689,826	37,394
Fines and forfeitures. . . . .	1,275,377	1,270,391	1,311,460	41,069
Intergovernmental . . . . .	4,832,978	4,853,687	4,943,588	89,901
Special assessments . . . . .	41,680	41,680	41,680	-
Investment income . . . . .	678,492	678,492	721,538	43,046
Other . . . . .	85,697	73,524	195,411	121,887
Total revenues. . . . .	<u>9,992,375</u>	<u>9,992,374</u>	<u>10,415,113</u>	<u>422,739</u>
<b>Expenditures:</b>				
Current:				
Public safety . . . . .	1,747,706	1,668,740	1,516,135	152,605
Public health and welfare. . . . .	67,000	72,250	45,662	26,588
Community environment . . . . .	646,515	612,548	532,228	80,320
Leisure time activities . . . . .	809,342	791,587	759,188	32,399
General government . . . . .	<u>8,521,588</u>	<u>8,430,825</u>	<u>7,843,702</u>	<u>587,123</u>
Total expenditures . . . . .	<u>11,792,151</u>	<u>11,575,950</u>	<u>10,696,915</u>	<u>879,035</u>
Deficiency of revenues under expenditures . . . . .	<u>(1,799,776)</u>	<u>(1,583,576)</u>	<u>(281,802)</u>	<u>1,301,774</u>
<b>Other financing sources (uses):</b>				
Loan to other funds . . . . .	(281,580)	(281,580)	(281,580)	-
Payment on loan from other funds . . . . .	(250,000)	(250,000)	(250,000)	-
Repayment on loan to other funds . . . . .	659,373	659,373	659,373	-
Transfers in . . . . .	80,410	80,410	79,860	(550)
Transfers out . . . . .	<u>(200,821)</u>	<u>(291,163)</u>	<u>(134,066)</u>	<u>157,097</u>
Total other financing sources (uses) . . . . .	<u>7,382</u>	<u>(82,960)</u>	<u>73,587</u>	<u>156,547</u>
Net change in fund balance . . . . .	(1,792,394)	(1,666,536)	(208,215)	1,458,321
<b>Fund balance at beginning of year . . . . .</b>	1,370,424	1,370,424	1,370,424	-
<b>Prior year encumbrances appropriated . . . . .</b>	429,918	429,918	429,918	-
<b>Fund balance at end of year. . . . .</b>	<u>\$ 7,948</u>	<u>\$ 133,806</u>	<u>\$ 1,592,127</u>	<u>\$ 1,458,321</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF MANSFIELD, OHIO**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 COMMUNITY DEVELOPMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 2,346,904	\$ 2,346,904	\$ 1,346,084	\$ (1,000,820)
Investment income . . . . .	90,000	90,000	74,723	(15,277)
Other . . . . .	466,292	466,292	212,731	(253,561)
Total revenues. . . . .	<u>2,903,196</u>	<u>2,903,196</u>	<u>1,633,538</u>	<u>(1,269,658)</u>
<b>Expenditures:</b>				
Current:				
Community environment . . . . .	2,694,369	2,694,369	1,376,960	1,317,409
Total expenditures . . . . .	<u>2,694,369</u>	<u>2,694,369</u>	<u>1,376,960</u>	<u>1,317,409</u>
Excess of revenues over expenditures . . . . .	208,827	208,827	256,578	47,751
<b>Other financing uses:</b>				
Transfers out . . . . .	(375,000)	(375,000)	(375,000)	-
Total other financing uses . . . . .	<u>(375,000)</u>	<u>(375,000)</u>	<u>(375,000)</u>	<u>-</u>
Net change in fund balance . . . . .	(166,173)	(166,173)	(118,422)	47,751
<b>Fund balance at beginning of year . . . . .</b>	138,296	138,296	138,296	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>73,945</u>	<u>73,945</u>	<u>73,945</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ 46,068</u>	<u>\$ 46,068</u>	<u>\$ 93,819</u>	<u>\$ 47,751</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF MANSFIELD, OHIO**

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 SAFETY SERVICES FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Property and other taxes . . . . .	\$ 21,427,654	\$ 21,427,654	\$ 20,297,261	\$ (1,130,393)
Licenses, permits and fees . . . . .	100,039	108,895	148,211	39,316
Charges for services . . . . .	1,218,425	1,216,926	1,254,489	37,563
Fines and forfeitures. . . . .	125,000	125,000	126,440	1,440
Intergovernmental . . . . .	113,080	105,724	101,894	(3,830)
Other . . . . .	33,008	33,008	9,149	(23,859)
Total revenues. . . . .	<u>23,017,206</u>	<u>23,017,207</u>	<u>21,937,444</u>	<u>(1,079,763)</u>
<b>Expenditures:</b>				
Current:				
Public safety . . . . .	23,632,992	23,728,348	22,452,032	1,276,316
Total expenditures . . . . .	<u>23,632,992</u>	<u>23,728,348</u>	<u>22,452,032</u>	<u>1,276,316</u>
Deficiency of revenues under expenditures . . . . .	(615,786)	(711,141)	(514,588)	196,553
<b>Other financing uses:</b>				
Repayment on loan from other funds . . . . .	(50,000)	(50,000)	(50,000)	-
Transfers out . . . . .	(141,357)	(141,357)	(141,357)	-
Total other financing uses . . . . .	<u>(191,357)</u>	<u>(191,357)</u>	<u>(191,357)</u>	<u>-</u>
Net change in fund balance . . . . .	(807,143)	(902,498)	(705,945)	196,553
<b>Fund balance at beginning of year . . . . .</b>	599,933	599,933	599,933	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>303,165</u>	<u>303,165</u>	<u>303,165</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ 95,955</u>	<u>\$ 600</u>	<u>\$ 197,153</u>	<u>\$ 196,553</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF MANSFIELD, OHIO

STATEMENT OF NET ASSETS  
 PROPRIETARY FUNDS  
 DECEMBER 31, 2008

	Business-Type Activities -Enterprise Funds				Governmental Activities - Internal Service Funds
	Water	Sewer	Other Enterprise	Total	
<b>Assets:</b>					
Current assets:					
Equity in pooled cash and cash equivalents . . . . .	\$ 2,669,284	\$ 3,842,836	\$ 29,571	\$ 6,541,691	\$ 169,145
Cash and cash equivalents with fiscal agent. . . . .	1,463	11,791	-	13,254	-
Receivables (net of allowance for uncollectibles)					
Accounts . . . . .	1,280,999	1,350,520	18,726	2,650,245	-
Special assessments. . . . .	-	25,437	-	25,437	-
Taxes . . . . .	-	-	114,520	114,520	-
Due from other governments . . . . .	3,456	593,569	-	597,025	-
Loans to other funds . . . . .	-	1,060,000	-	1,060,000	-
Materials and supplies inventory . . . . .	85,765	40,060	32,713	158,538	52,586
Restricted Assets:					
Equity in pooled cash and cash equivalents. . . . .	-	4,040,936	-	4,040,936	-
Total current assets . . . . .	<u>4,040,967</u>	<u>10,965,149</u>	<u>195,530</u>	<u>15,201,646</u>	<u>221,731</u>
Noncurrent assets:					
Capital assets:					
Land and construction in progress . . . . .	569,528	808,862	1,493,629	2,872,019	-
Depreciable capital assets, net . . . . .	<u>10,361,569</u>	<u>26,613,390</u>	<u>1,481,599</u>	<u>38,456,558</u>	<u>574,532</u>
Total capital assets, net . . . . .	<u>10,931,097</u>	<u>27,422,252</u>	<u>2,975,228</u>	<u>41,328,577</u>	<u>574,532</u>
Total assets . . . . .	<u>14,972,064</u>	<u>38,387,401</u>	<u>3,170,758</u>	<u>56,530,223</u>	<u>796,263</u>
<b>Liabilities:</b>					
Current liabilities:					
Accounts payable. . . . .	102,855	450,268	116	553,239	91,928
Contracts payable. . . . .	38,064	46,258	-	84,322	13,886
Retainage payable . . . . .	1,463	11,791	-	13,254	-
Accrued wages and benefits . . . . .	110,495	105,777	13,500	229,772	68,740
Due to other governments . . . . .	100,231	88,281	11,125	199,637	66,225
Claims payable. . . . .	-	-	-	-	1,004,251
Notes payable . . . . .	-	1,985,000	-	1,985,000	-
Current portion of bonds. . . . .	551,571	-	-	551,571	-
Accrued interest payable. . . . .	31,205	-	-	31,205	-
Total current liabilities . . . . .	<u>935,884</u>	<u>2,687,375</u>	<u>24,741</u>	<u>3,648,000</u>	<u>1,245,030</u>
Long-term liabilities:					
General obligation bonds . . . . .	1,313,429	-	-	1,313,429	-
Notes payable . . . . .	274,739	-	-	274,739	-
Compensated absences . . . . .	810,237	324,001	51,282	1,185,520	310,306
Total long-term liabilities . . . . .	<u>2,398,405</u>	<u>324,001</u>	<u>51,282</u>	<u>2,773,688</u>	<u>310,306</u>
Total liabilities . . . . .	<u>3,334,289</u>	<u>3,011,376</u>	<u>76,023</u>	<u>6,421,688</u>	<u>1,555,336</u>
<b>Net assets:</b>					
Invested in capital assets, net of related debt . . . . .	8,791,358	25,437,252	2,975,228	37,203,838	574,532
Restricted for replacement and improvement . . . . .	-	4,040,936	-	4,040,936	-
Unrestricted (deficit) . . . . .	<u>2,846,417</u>	<u>5,897,837</u>	<u>119,507</u>	<u>8,863,761</u>	<u>(1,333,605)</u>
Total net assets . . . . .	<u>\$ 11,637,775</u>	<u>\$ 35,376,025</u>	<u>\$ 3,094,735</u>	<u>50,108,535</u>	<u>\$ (759,073)</u>
Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds				(225,982)	
Net assets of business-type activities				<u>\$ 49,882,553</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF MANSFIELD, OHIO**

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET ASSETS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Business-Type Activities - Enterprise Funds</b>				<b>Governmental</b>
	<b>Water</b>	<b>Sewer</b>	<b>Other Enterprise</b>	<b>Total</b>	<b>Activities - Internal Service Funds</b>
<b>Operating revenues:</b>					
Charges for services . . . . .	\$ 7,913,286	\$ 8,000,078	\$ 66,965	\$ 15,980,329	\$ 13,850,389
Total operating revenues . . . . .	<u>7,913,286</u>	<u>8,000,078</u>	<u>66,965</u>	<u>15,980,329</u>	<u>13,850,389</u>
<b>Operating expenses:</b>					
Personal services . . . . .	1,797,854	1,700,087	231,472	3,729,413	1,315,350
Fringe benefits . . . . .	7,406	3,514	3,418	14,338	12,362
Contractual services. . . . .	3,560,923	4,986,242	68,838	8,616,003	5,923,425
Materials and supplies . . . . .	863,870	589,998	65,968	1,519,836	1,222,189
Depreciation . . . . .	641,853	1,882,508	215,650	2,740,011	241,522
Utilities . . . . .	544,406	642,306	60,998	1,247,710	30,399
Claims expense. . . . .	-	-	-	-	5,963,022
Other . . . . .	9,657	31,285	200	41,142	551
Total operating expenses . . . . .	<u>7,425,969</u>	<u>9,835,940</u>	<u>646,544</u>	<u>17,908,453</u>	<u>14,708,820</u>
Operating income (loss). . . . .	<u>487,317</u>	<u>(1,835,862)</u>	<u>(579,579)</u>	<u>(1,928,124)</u>	<u>(858,431)</u>
<b>Nonoperating revenues (expenses):</b>					
Other nonoperating revenue . . . . .	5,136	9,689	238	15,063	14,659
Other nonoperating expenses . . . . .	(65,000)	-	-	(65,000)	-
Loss on disposal of assets . . . . .	(1,269)	-	(171,852)	(173,121)	(542)
Interest Income . . . . .	-	25,545	-	25,545	-
Municipal income tax . . . . .	-	-	604,380	604,380	-
Tap and license fees . . . . .	87,050	1,485	-	88,535	-
Intergovernmental . . . . .	-	-	73,888	73,888	-
Transfers out . . . . .	-	-	(79,860)	(79,860)	-
Interest expense and fiscal changes . . . . .	(112,485)	(87,519)	-	(200,004)	-
Total nonoperating revenues (expenses) . . . . .	<u>(86,568)</u>	<u>(50,800)</u>	<u>426,794</u>	<u>289,426</u>	<u>14,117</u>
Income (loss) before capital contributions . . . . .	400,749	(1,886,662)	(152,785)	(1,638,698)	(844,314)
Capital contributions . . . . .	483,135	1,028,282	-	1,511,417	-
Changes in net assets. . . . .	883,884	(858,380)	(152,785)	(127,281)	(844,314)
<b>Net assets at beginning of year . . . . .</b>	<u>10,753,891</u>	<u>36,234,405</u>	<u>3,247,520</u>		<u>85,241</u>
<b>Net assets at end of year . . . . .</b>	<u>\$ 11,637,775</u>	<u>\$ 35,376,025</u>	<u>\$ 3,094,735</u>		<u>\$ (759,073)</u>
Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.				102,133	
Changes in net assets of business-type activities				<u>\$ (25,148)</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF MANSFIELD, OHIO**

STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Business-Type Activities - Enterprise Funds</b>				<b>Governmental</b>
	<b>Water</b>	<b>Sewer</b>	<b>Other Enterprise</b>	<b>Total</b>	<b>Activities - Internal Service Funds</b>
<b>Cash flows from operating activities:</b>					
Cash received from customers . . . . .	\$ 8,144,221	\$ 7,928,729	\$ 84,415	\$ 16,157,365	\$ 13,850,389
Cash received from other operating revenues. . . . .	92,186	11,174	238	103,598	14,659
Cash received from investing activities . . . . .	-	25,545	-	25,545	-
Cash payments to employees. . . . .	(2,001,454)	(1,761,446)	(228,173)	(3,991,073)	(1,729,942)
Cash payments to suppliers . . . . .	(4,953,528)	(6,214,078)	(503,852)	(11,671,458)	(6,729,283)
Cash payments for claims expense. . . . .	-	-	-	-	(5,515,358)
Cash payments for other operating expenses. . . . .	(16,832)	(31,731)	(200)	(48,763)	-
Net cash provided by operating activities . . . . .	<u>1,264,593</u>	<u>(41,807)</u>	<u>(647,572)</u>	<u>575,214</u>	<u>(109,535)</u>
<b>Cash flows from noncapital financing activities:</b>					
Receipts on loans to other funds . . . . .	-	300,000	-	300,000	-
Intergovernmental . . . . .	-	-	73,888	73,888	-
Transfers out . . . . .	-	-	(79,860)	(79,860)	-
Municipal income tax . . . . .	-	-	488,732	488,732	-
Net cash provided by noncapital financing activities . . . . .	<u>-</u>	<u>300,000</u>	<u>482,760</u>	<u>782,760</u>	<u>-</u>
<b>Cash flows from capital and related financing activities:</b>					
Acquisition of capital assets. . . . .	(706,880)	(684,998)	(3,257)	(1,395,135)	(46,166)
Proceeds from notes . . . . .	200,000	1,985,000	-	2,185,000	-
Proceeds from bonds . . . . .	2,230,000	-	-	2,230,000	-
Payment to escrow agent . . . . .	(2,165,000)	-	-	(2,165,000)	-
Principal paid on general obligation debt . . . . .	(365,000)	-	-	(365,000)	-
Interest paid on general obligation debt. . . . .	(156,049)	-	-	(156,049)	-
Principal paid on notes . . . . .	(14,381)	(2,065,000)	-	(2,079,381)	-
Interest paid on notes. . . . .	-	(87,519)	-	(87,519)	-
Net cash used in capital and related financing activities . . . . .	<u>(977,310)</u>	<u>(852,517)</u>	<u>(3,257)</u>	<u>(1,833,084)</u>	<u>(46,166)</u>
Net increase in cash and cash equivalents . . . . .	287,283	(594,324)	(168,069)	(475,110)	(155,701)
<b>Cash and cash equivalents at beginning of year . . . . .</b>	<u>2,383,464</u>	<u>8,489,887</u>	<u>197,640</u>	<u>11,070,991</u>	<u>324,846</u>
<b>Cash and cash equivalents at end of year. . . . .</b>	<u>\$ 2,670,747</u>	<u>\$ 7,895,563</u>	<u>\$ 29,571</u>	<u>\$ 10,595,881</u>	<u>\$ 169,145</u>

(continued)

**CITY OF MANSFIELD, OHIO**

STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Business-Type Activities - Enterprise Funds</u>				<u>Governmental Activities - Internal Service Funds</u>
	<u>Water</u>	<u>Sewer</u>	<u>Other Enterprise</u>	<u>Total</u>	
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss) . . . . .	\$ 487,317	\$ (1,835,862)	\$ (579,579)	\$ (1,928,124)	\$ (858,431)
Adjustments:					
Depreciation . . . . .	641,853	1,882,508	215,650	2,740,011	241,522
Other nonoperating revenues . . . . .	5,136	9,689	238	15,063	14,659
Interest revenue . . . . .	-	25,545	-	25,545	-
Tap and license fees . . . . .	87,050	1,485	-	88,535	-
Changes in assets and liabilities:					
Decrease in accounts receivable . . . . .	230,855	112,062	17,450	360,367	-
Decrease in special assessments . . . . .	-	18,358	-	18,358	-
(Increase) decrease in inventory of supplies . . . . .	13,049	(8,515)	6,356	10,890	(9,822)
(Increase) decrease in due from other governments . . . . .	80	(201,769)	-	(201,689)	-
Increase (decrease) in accounts payable . . . . .	(23,075)	276,261	(314,404)	(61,218)	3,297
Increase (decrease) in contracts payable . . . . .	25,697	(263,232)	-	(237,535)	13,886
Increase (decrease) in accrued wages and benefits . . . . .	(32,254)	1,775	2,240	(28,239)	9,736
Increase (decrease) in due to other governments . . . . .	(17,051)	3,022	3,418	(10,611)	12,362
Increase (decrease) in compensated absences payable . . . . .	(154,064)	(63,134)	1,059	(216,139)	15,592
Increase in claims payable . . . . .	-	-	-	-	447,664
Net cash used for operating activities . . . . .	<u>\$ 1,264,593</u>	<u>\$ (41,807)</u>	<u>\$ (647,572)</u>	<u>\$ 575,214</u>	<u>\$ (109,535)</u>

During the year land developers contributed capital assets to the proprietary funds. The contribution of the related assets totaled \$1,511,417.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF MANSFIELD, OHIO

STATEMENT OF FIDUCIARY NET ASSETS  
FIDUCIARY FUNDS  
DECEMBER 31, 2008

	<u>Agency</u>
<b>Assets:</b>	
Equity in pooled cash and cash equivalents . . . . .	\$ 618,716
Cash and cash equivalents with fiscal agent . . . . .	127,038
Investments . . . . .	270,000
Receivables:	
Taxes . . . . .	10,129
Accounts . . . . .	4,703
Total assets. . . . .	<u>1,030,586</u>
<b>Liabilities:</b>	
Due to other governments . . . . .	144,896
Accounts payable . . . . .	190,276
Due to individuals . . . . .	112,889
Undistributed monies . . . . .	582,525
Total liabilities . . . . .	<u>\$ 1,030,586</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



## CITY OF MANSFIELD, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

#### **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Mansfield (the "City") was incorporated as a city in 1857 under the laws of the State of Ohio. In 1982 the voters of Mansfield adopted a charter, which was amended in 1988, in 1992, in 1996, and again in 2000 to govern the operations of the City. The charter provides for an elected mayor, council (6 wards, 2 at-large and a president), finance director, and law director. In addition, 2 judges of the municipal court are elected. Council members serve 4 year, staggered terms; the president of council, the mayor, finance director, and law director serve 4 year terms, and judicial officials serve 6 year terms.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The City's significant accounting policies are described below.

##### **A. Reporting Entity**

For financial reporting purposes, the City's basic financial statements include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete.

Component units are organizations for which the City, as the primary government, is financially accountable. To be considered financially accountable, the organization must be fiscally dependent on the City or the City must appoint a majority of the board of the organization and either 1) be able to impose its will on the organization or 2) the relationship must have the potential for creating a financial benefit or imposing a financial burden of the City. Based on these criteria, there are no component units for the City.

The City provides various services and consists of many different activities and smaller accounting entities. Among those included are a police force, a fire fighting force, a municipal court system, a sewage treatment plant, a water treatment plant, an airport, a street maintenance force, a park and recreation system, and a staff to provide the necessary support to these service providers. Each of these activities and entities is under the direct control of City Council, which appropriates for, and finances, their operation. Each is therefore included as part of the reporting entity.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**B. Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental or business-type activity is self-financing or draw from the general revenues of the City.

***Fund Financial Statements*** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

**C. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

***General Fund*** - To account for all financial resources except those required to be accounted for in another fund.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Community Development - To account for monies received from the Federal Government under the Community Development Block Grant Program, the Home Grant Program, and the Economic Development Loan Repayment Program.

Safety Services - To account for monies collected for police and fire department operations.

Section 108 Improvements: - To account for monies collected for the construction of a new fire station, expansion of the Central Fire Station, and infrastructure improvements for the City's industrial parks.

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating revenues, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water - To account for the City's provision of water treatment and distribution to the residential and commercial users of the City.

Sewer - To account for the City's provision of sanitary sewer service to the residents and commercial users of the City.

Other enterprise funds of the City are used to account for the operations of the City's downtown parking facilities and to account for the operations of the City's airport facility. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the basic financial statements.

Internal Service Funds - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of garage services, data processing, utility collections, health insurance, OML self-insurance, workers' compensation, and benefit fund.

**Fiduciary Funds** - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. They report on the assets and liabilities of Ohio State Patrol (OSP) fines, sewer and street openings, building security, payroll, municipal court, transient occupancy tax, internet auction, board of standards assessments, and utility deposits.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**D. Measurement Focus and Basis of Accounting**

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the full accrual economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenditures) in total net assets.

*Fund Financial Statements* - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service fund include personnel costs, claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

**E. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

*Revenues - Exchange and Non-exchange Transactions* - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (see Note 8B). Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 8A). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes withheld by employers, interest on investments, state levied locally shared taxes (including motor vehicle license fees, gasoline tax, and local government assistance), and reimbursements due from federally funded projects for which corresponding expenditures have been made.

**Deferred Revenue** - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Deferred revenue includes both, “unearned” and “earned, but unavailable” revenues.

Property taxes for which there is an enforceable legal claim as of December 31, 2008, but which were levied to finance fiscal year 2009 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue. On the Statement of Net Assets, receivables that will not be collected within the available period have been reported as unearned revenue.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**F. Budgetary Process**

An annual appropriated budget is legally required to be prepared on the budgetary basis for all funds of the City other than agency funds. However, only general fund and major special revenue funds are required to be reported in the basic financial statements. The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**Tax Budget** - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

**Estimated Resources** - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized tax rates and reviews revenue estimates. The commission certifies its actions to the City by September 1. As part of this certification, the City receives the Official Certificate of Estimated Resources which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount stated in the Certificate of Estimated Resources. On or about January 1, the Certificate is amended to include any unencumbered balances from the preceding year. The revised budget then serves as the basis for the appropriation measure. The Certificate of Estimated Resources may be further amended during the year if the Finance Director determines and the Budget Commission agrees that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts from the original and final amended Certificates of Estimated Resources issued in 2008.

**Appropriations** - A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by Council by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be supplemented during the year only by action of Council as new information becomes available, but fund appropriations may not exceed estimated resources. Supplemental appropriation measures were legally enacted during 2008.

**Budgeted Level of Expenditures** - Appropriations are made by fund, function or department and object, including personal services, contract services, materials and supplies, capital outlay, debt service, and other. Funds appropriated may not be expended for purposes other than those designated in the appropriation measure.

Only Council may alter amounts allocated to various departments and objects during the year as the need arises by adopting modifications to the appropriation measure. Amounts shown in the budgetary financial statements represent the original and final amounts appropriated for 2008.

**Encumbrances** - Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control.

**Lapsing of Appropriations** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

**G. Cash and Cash Equivalents**

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the balance sheet and statement of net assets. Investments are in accordance with the City's Investment Policy.

## CITY OF MANSFIELD, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

During 2008, investments were limited to STAR Ohio, U.S. Treasury securities, repurchase agreements, federal agency securities and certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and certificates of deposit, are reported at cost.

The City has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2008.

Money held on behalf of the City by a fiscal and escrow agent represents money earmarked for retainage for construction projects, payroll withholdings, or payment of state shared road project costs. These amounts have been reported as "Cash and cash equivalents with fiscal agent" on the balance sheet and statement of net assets.

For purposes of the statement of cash flows and for presentation on the balance sheet and statement of net assets, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents. Investments with an original maturity of more than three months are reported as investments.

An analysis of the City's investment accounts at year-end is provided in Note 6.

#### **H. Inventories of Materials and Supplies**

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used.

On the governmental fund financial statements, recorded inventories are equally offset by a fund balance reserve, which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

#### **I. Restricted Assets**

The City, in accordance with bond indentures, federal regulations, and state statutes, has restricted assets within enterprise funds for replacement and improvement of its capital assets. Monies which represent debt proceeds are also restricted for use in constructing enterprise fund assets. As of December 31, 2008, the total restricted cash in the enterprise funds was \$4,040,936. It is in the Sewer

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

fund and is a result of the City receiving construction grant monies for the Wastewater Treatment Plant. A separate account was established to receive and disburse these monies for replacement and improvement purchases of major equipment at the Wastewater Treatment Plant. The funds can never be used to offset deficits or shortfalls in the sewer user charge system. Per the consulting engineer's estimate, the City has sufficient funds in the Reserved for Replacement and Improvement account to meet current needs.

**J. Prepaids**

Amounts recorded for prepaid items represent the unamortized portion of insurance policies that expire in 2009 or later. Governmental funds use the purchase method of accounting whereby insurance is recognized as an expenditure when purchased. Proprietary funds recognize insurance expense as it is incurred. There were no material prepaid assets to report at December 31, 2008.

**K. Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$500. The City's governmental activities infrastructure consists of streets, bridges, and traffic signals. The City's business-type activities infrastructure consists of water lines, sanitary sewer lines, and storm sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities. During fiscal 2008, no interest capitalization occurred.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-Type Activities Estimated Lives</u>
Buildings	25 years	25 years
Improvements other than buildings:		
Land improvements	7 - 25 years	7 - 25 years
Machinery and equipment	2 - 50 years	2 - 50 years
Infrastructure:		
Streets	34 years	-
Bridges	30 - 200 years	-
Traffic signals	5 - 12 years	-
Storm sewer	-	50 years
Water and sewer lines	-	30 - 50 years



**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**L. Compensated Absences**

Compensated absences of the City consist of vacation leave, sick leave, and compensatory time to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future. The liability includes the employees who are currently eligible to receive termination benefits and the employees who are at least 40 years old with at least 20 years of service and will reach full retirement eligibility in the future.

The total liability for vacation leave, sick leave, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation, compensatory time and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

**M. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

**N. Interfund Balances**

On the fund financial statements, long-term interfund loans are classified as "loans to/from other funds on the governmental balance sheet and proprietary statement of net assets. On the governmental fund financial statements, loans to other funds are equally offset by a fund balance reserve account, which indicates that they do not constitute available expendable resources. These amounts are eliminated

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**O. Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

**P. Fund Balance Reserves**

On the governmental fund financial statements, reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund balance reflected on the governmental fund financial statements are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, materials and supplies inventory, debt service, loans receivable, loans to other funds, and unclaimed monies in the governmental fund financial statements.

**Q. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**R. Contributions of Capital**

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, grants restricted for capital construction, donations by developers, contributions made by the City and assets whose construction was financed through special assessments. Capital contributions are reported as revenue in the proprietary fund financial statements.

**S. Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation, through external restrictions imposed by creditors, grantors or laws or regulations of other governments, or pursuant to bond indenture and federal grant requirements for

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

replacement and improvement of facilities.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES**

The City adopted GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, and GASB Statement No. 50, *Pension Disclosures*, for the year ended December 31, 2008. The effect of this implementation can be found in Note 17.

The City adopted GASB Statement No. 49, *Accounting and Financial Reporting by Employers for Pollution Remediation Obligations*, for the year ended December 31, 2008. Information on all Pollution Remediation Activities can be found in Note 21.

**NOTE 4 – ACCOUNTABILITY**

**A. Deficit Fund Balances/Net Assets**

The following funds had deficit fund balances/net assets at December 31, 2008:

	<u>Deficit Balance</u>
Governmental funds:	
Court Costs	\$ 3,928
Section 108 Improvements	1,661,475
2005 Service Fleet	255,000
Miller Park	934,421
Internal service funds:	
Utility Collections	67,289
Health Insurance	1,076,705

The deficits in these funds are caused by the application of generally accepted accounting principles (GAAP). The general fund is liable for any deficit in these funds and provides transfers/loans when cash is required, not when accruals occur.

**NOTE 5 – BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Budgetary Basis) are presented in the basic financial statements for the General Fund and Major Special Revenue Funds.

- A. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- B. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- C. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 5 – BUDGETARY BASIS OF ACCOUNTING – (Continued)**

reservation of fund balance for governmental fund types (GAAP basis).

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

	General	Community Development	Safety Services
GAAP Basis	(\$194,839)	(\$234,358)	(\$748,843)
Adjustments:			
Revenue accruals	485,260	422,105	131,230
Expenditure accruals	(385,187)	(219,613)	97,764
Encumbrances	(113,449)	(86,556)	(186,096)
Budget Basis	(\$208,215)	(\$118,422)	(\$705,945)

**NOTE 6 - DEPOSITS AND INVESTMENTS**

State statues classify monies held by the City of Mansfield into three categories.

Active deposits are public deposits necessary to meet current demands on the City. Such monies must be maintained either as cash by the City, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Finance Director has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies to be deposited or invested shall be in accordance with the City's Investment Policy. This policy, in conjunction with the City Charter, and the ordinances adopted by the City Council, will govern the investments and the investment activities of the City. It is reviewed periodically for compliance and to assure the flexibility necessary to effectively manage the interim monies.

The interim monies to be deposited or invested will observe the following guidelines:

1. The City is permitted to invest in any security specifically authorized by the Ohio Revised Code including, but not limited to the following, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Company, Government National Mortgage Association, and Student Loan Marketing Association.
2. Investments may only be made through specified dealers and institutions.
3. Investments in United States Treasury securities and those instruments completely guaranteed by the United States Treasury as to payment of principal and interest may be made in any dollar amount.

## CITY OF MANSFIELD, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

#### NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)

4. Investments in Repurchase Agreements and in Certificates of Deposit made in compliance with the Ohio Revised Code will not exceed fifty (50) percent of the total investment portfolio at the time of purchase in any one institution.
5. Investments may be made in the State Treasurer's investment pool (STAR Ohio).
6. No security will be purchased that has a remaining term to final maturity of more than five years.
7. Investments in eligible securities may be made in either coupon or discount instruments.
8. Investment portfolio liquidity is defined as the ability to sell a security on short notice near the par value of the security. To help retain desired liquidity, no issue shall be purchased that is likely to have few market makers or poor market bids. Additionally, total portfolio liquidity shall be assured by keeping an adequate amount of short term (usually 30 days or less) investments in the portfolio to accommodate unexpected cash needs of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by surety company bonds deposited with the City by the financial institution, or by a single collateral pool held by a financial institution securing all public funds on deposit with the specific depository institution.

#### A. Cash on Hand

At year-end, the City had \$292,847 in undeposited cash on hand which is included on the financial statements of the City as part of "Equity in pooled cash and cash equivalents".

#### B. Deposits with Financial Institutions

At December 31, 2008, the carrying amount of all City deposits, including certificate of deposits, was \$12,103,326. Based on the criteria described in GASB Statement No. 40 "Deposits and Investment Risk Disclosures", as of December 31, 2008, \$11,797,546 of the City's bank balance of \$12,197,547 was exposed to custodial risk as discussed below, while \$400,000 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in the amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository and pledged as a pool of collateral against all of the public deposits it holds or as specified collateral held at the Federal Reserve Bank in the name of the City.

#### C. Investments

As of December 31, 2008, the City had the following investments and maturities:

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)**

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>	
		<u>6 Months or Less</u>	<u>7 to 12 Months</u>
T BILL	\$ 999,997	\$ 999,997	\$ -
FHLB DN	997,783	-	997,783
FHLMC	1,026,033	-	1,026,033
FNMA	1,005,845	-	1,005,845
FHLB	1,029,336	-	1,029,336
FFCB	1,014,331	-	1,014,331
REPO	30,114	30,114	-
STAR OHIO	<u>1,076,632</u>	<u>1,076,632</u>	<u>-</u>
Total	<u>\$ 7,180,071</u>	<u>\$ 2,106,743</u>	<u>\$ 5,073,328</u>

The weighted average maturity of investments is .93 years.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the City's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The City's investments were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

*Concentration of Credit Risk:* The City's investment policy places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2008:

<u>Investment Type</u>	<u>Fair Value</u>	<u>% of Total</u>
T BILL	\$ 999,997	13.93%
FHLB DN	997,783	13.90%
FHLMC	1,026,033	14.29%
FNMA	1,005,845	14.01%
FHLB	1,029,336	14.34%
FFCB	1,014,331	14.13%
REPO	30,114	0.42%
STAR OHIO	<u>1,076,632</u>	<u>14.98%</u>
Total	<u>\$ 7,180,071</u>	<u>100.00%</u>

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 6 – DEPOSITS AND INVESTMENTS – (Continued)**

**D. Reconciliation of Cash and Investments to the Statement of Net Assets**

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the Statement of Net Assets as of December 31, 2008.

<u>Cash and Investments per Footnote</u>	
Carrying amount of deposits	\$ 12,103,326
Investments	7,180,071
Cash on hand	<u>292,847</u>
Total	<u>\$ 19,576,244</u>
<u>Cash and Investments per Statement of Net Assets</u>	
Governmental activities	\$ 7,964,609
Business-type activities	10,595,881
Agency funds	<u>1,015,754</u>
Total	<u>\$ 19,576,244</u>

**NOTE 7 - INTERFUND TRANSACTIONS**

A. Interfund transfers for the year ended December 31, 2008, consisted of the following, as reported in the fund financial statements:

<u>Transfers to</u>	<u>Transfers from</u>					<u>Total</u>
	<u>General</u>	<u>Streets</u>	<u>Community Development</u>	<u>Safety Services</u>	<u>Parking Garage</u>	
General	\$ -	\$ -	\$ -	\$ -	\$ 79,860	\$ 79,860
Regional Community Advancement	106,679	-	-	-	-	106,679
Law Enforcement Block Grant	-	-	-	3,435	-	3,435
Grant Fund	-	-	-	28,102	-	28,102
Debt Service	<u>27,387</u>	<u>35,882</u>	<u>375,000</u>	<u>109,820</u>	<u>-</u>	<u>548,089</u>
Total	<u>\$ 134,066</u>	<u>\$ 35,882</u>	<u>\$ 375,000</u>	<u>\$ 141,357</u>	<u>\$ 79,860</u>	<u>\$ 766,165</u>

Transfers are used (1) to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (2) to move matching monies to finance the City’s share of grant expenses, and (3) to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. In 2008, Mansfield City Council approved the closure of the Parking Garage Fund and the subsequent transfer of the unexpended balance to the General Fund.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 7 – INTERFUND TRANSACTIONS - (Continued)**

- B.** Loans to/from other funds consisted of the following at December 31, 2008, as reported in the fund financial statements:

<u>Loans to other funds</u>	<u>Loans from other funds</u>		
	General	Sewer	Total
General Fund	\$ -	\$ 1,060,000	\$ 1,060,000
Miller Park Fund	281,580	-	281,580
Total	\$ 281,580	\$ 1,060,000	\$ 1,341,580

In 2002, the City declared it necessary to issue internal bonds between the General fund and the Sewer fund for the purpose of providing temporary funds to the City’s General fund. \$1,300,000 of internal bonds was issued to pay police officer and firefighter employer contributions to the Ohio Police and Fire Pension Fund. \$1,200,000 of internal bonds was issued to provide funds to pay the cost of the City’s self-insurance program for health care. These internal bonds were sold at par value to the Sewer fund of the City using the restricted sewer replacement and improvement cash. They are due to mature in a period of at least five (5) years or a maximum of twenty (20) years bearing an interest rate of 1.95%. The City will appropriate annually from available income taxes the amount necessary to pay the debt on the internal bonds. The bonds will mature and be payable on December 1, 2022. Interest on the bonds shall be payable on June 1 and December 1 of each year. Loans totaling \$281,580 were issued in 2008 from the General Fund to the Miller Park Fund to cover expenses for grants that receive monies on a reimbursement basis. These loans will be repaid in 2009 when grant monies are received.

**NOTE 8 - TAXES**

**A. Property Tax**

Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the City. Real property taxes received in 2008 are levied after October 1, 2007 on the assessed value listed as of January 1, 2007, the lien date. Assessed values are established by State laws at 35% of appraised market value. All property is required to be revalued every six years. 2008 real property taxes are collected in and intended to finance 2009. Public utility property taxes are assessed on tangible personal property at 100% of true (market) value and on land and improvements at 88% of true value. Public utilities property taxes received in 2008 became a lien December 31, 2006, were levied after October 1, 2007, and were collected in 2008 with real property taxes. Tangible personal property assessments are 23% of true value for inventories and 25% of true value for capital assets. The tangible personal property tax is being phased out, the assessment percentage for all property including inventory was 6.25% in 2008. This will be reduced to zero for 2009. The assessed value upon which the 2008 taxes were collected was \$688,624,139. The full tax rate for all City operations for the fiscal year ended December 31, 2008 was \$3.60 per \$1,000 of assessed valuation.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due January 20 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established. Tangible personal property taxes are also payable annually or semi-annually. If paid annually, payment is due April 30. If paid semi-annually, the first payment is due April 30 with the remainder payable by September 20. Multi-county corporations may pay the entire tax due in one payment by September 20.



**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 8 – TAXES – (Continued)**

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits the collections to the City. Property taxes receivables represent real and tangible personal property taxes, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2008. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2008 operations. The receivable is therefore offset by a credit to deferred revenue.

**B. City Income Tax**

The City levies an income tax of 1.75% on substantially all earned income arising from employment, residency or business activities inside the City. The first 1.00% of income tax is a permanent levy. An additional .25% of the income tax for street resurfacing became effective July 1, 1985, and was renewed in November of 1988, in May of 1993, in May of 1997, in May 2001, and again in May of 2005. It is scheduled to expire June 30, 2009. Effective April 1, 1988, an additional .50% was levied for police and fire activities and was renewed in November of 1991, in May of 1995, in May of 1999, in May of 2003 and again in May 2007. It is scheduled to expire December 31, 2011.

As of December 31, 2008, the City had income taxes receivable of \$3,584,207 from accrued employer withheld income taxes, individual income tax filings, and business income tax filings. \$324,338 of the income tax receivable was accrued from payment plans for delinquent income taxes. The income taxes receivable was divided between the general fund, safety services fund, street resurfacing fund and airport fund.

**NOTE 9 - RECEIVABLES**

Receivables at December 31, 2008, consisted of taxes, accounts (billings for user charged services), special assessments, accrued interest, loans, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as “Due from other governments” on the basic financial statements. Receivables have been recorded to the extent that they are both measurable and available at December 31, 2008, as well as intended to finance fiscal 2008 operations.

A summary of the principal items of receivables reported on the Statement of Net Assets follows:

<u>Governmental Activities:</u>		<u>Business-Type Activities:</u>	
Taxes	\$ 6,697,701	Taxes	\$ 114,520
Accounts	184,445	Accounts	2,650,245
Special assessments	98,457	Special assessments	25,437
Accrued interest	205,481	Due from other governments	597,025
Loans	2,706,508		
Due from other governments	8,136,619		

Receivables have been disaggregated on the face of the basic financial statements. Intergovernmental receivables have been further disaggregated in Note 19. The only receivables not expected to be collected within the subsequent year are the special assessments and the loans. The special assessments are collected over the term of the assessment and the loans receivable will be collected annually for a varying number of years. Allowances for uncollectible accounts represent estimates of uncollectible receivables in the accounts classification. An allowance for uncollectible accounts in the amount of \$601,209 and \$26,520 has been reported in the governmental funds and enterprise funds, respectively. These allowances are reflected in the receivable amounts above.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2008 was as follows:

<b><u>Governmental Activities:</u></b>	Balance 01/01/08	<u>Additions</u>	<u>Disposals</u>	Balance 12/31/08
<i>Capital assets, not being depreciated:</i>				
Land	\$ 3,852,243	\$ 188,516	\$ (51,500)	\$ 3,989,259
Construction in progress	<u>2,603,022</u>	<u>6,391,024</u>	<u>(2,603,022)</u>	<u>6,391,024</u>
Total capital assets, not being depreciated	<u>6,455,265</u>	<u>6,579,540</u>	<u>(2,654,522)</u>	<u>10,380,283</u>
<i>Capital assets, being depreciated:</i>				
Buildings	13,740,661	700,000	(21,440)	14,419,221
Improvements other than buildings	4,840,104	1,604,185		6,444,289
Machinery and equipment	21,909,678	2,498,451	(703,179)	23,704,950
Infrastructure	<u>111,270,755</u>	<u>4,507,279</u>	<u>(7,062)</u>	<u>115,770,972</u>
Total capital assets, being depreciated	<u>151,761,198</u>	<u>9,309,915</u>	<u>(731,681)</u>	<u>160,339,432</u>
<i>Less: accumulated depreciation:</i>				
Buildings	(10,491,866)	(1,065,601)	929	(11,556,538)
Improvements other than buildings	(861,536)	(539,243)		(1,400,779)
Machinery and equipment	(15,326,744)	(1,227,638)	618,682	(15,935,700)
Infrastructure	<u>(80,830,755)</u>	<u>(5,942,821)</u>	<u>4,659</u>	<u>(86,768,917)</u>
Total accumulated depreciation	<u>(107,510,901)</u>	<u>(8,775,303)</u>	<u>624,270</u>	<u>(115,661,934)</u>
Total capital assets, being depreciated, net	<u>44,250,297</u>	<u>534,612</u>	<u>(107,411)</u>	<u>44,677,498</u>
Governmental activities capital assets, net	<u>\$ 50,705,562</u>	<u>\$ 7,114,152</u>	<u>\$ (2,761,933)</u>	<u>\$ 55,057,781</u>

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 10 - CAPITAL ASSETS - (Continued)**

<b><u>Business-Type Activities:</u></b>	Balance <u>01/01/08</u>	<u>Additions</u>	<u>Disposals</u>	Balance <u>12/31/08</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 2,265,557	\$ -	\$ (171,852)	\$ 2,093,705
Construction in progress	<u>542,104</u>	<u>778,314</u>	<u>(542,104)</u>	<u>778,314</u>
Total capital assets, not being depreciated	<u>2,807,661</u>	<u>778,314</u>	<u>(713,956)</u>	<u>2,872,019</u>
<i>Capital assets, being depreciated:</i>				
Buildings	14,097,612	-	(718,600)	13,379,012
Improvements other than buildings	31,136,600	3,257	(244,554)	30,895,303
Machinery and equipment	8,298,265	190,227	(12,473)	8,476,019
Infrastructure	<u>57,546,201</u>	<u>2,477,017</u>	<u>-</u>	<u>60,023,218</u>
Total capital assets, being depreciated	<u>111,078,678</u>	<u>2,670,501</u>	<u>(975,627)</u>	<u>112,773,552</u>
<i>Less: accumulated depreciation:</i>				
Buildings	(10,995,864)	(345,370)	718,600	(10,622,634)
Improvements other than buildings	(20,159,052)	(1,004,331)	244,554	(20,918,829)
Machinery and equipment	(6,838,852)	(216,919)	11,299	(7,044,472)
Infrastructure	<u>(34,556,912)</u>	<u>(1,174,147)</u>	<u>-</u>	<u>(35,731,059)</u>
Total accumulated depreciation	<u>(72,550,680)</u>	<u>(2,740,767)</u>	<u>974,453</u>	<u>(74,316,994)</u>
Total capital assets, being depreciated, net	<u>38,527,998</u>	<u>(70,266)</u>	<u>(1,174)</u>	<u>38,456,558</u>
Business-type activities capital assets, net	<u>\$ 41,335,659</u>	<u>\$ 708,048</u>	<u>\$ (715,130)</u>	<u>\$ 41,328,577</u>

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 10 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the City as follows:

**Governmental activities:**

General government	\$ 1,721,200
Public safety	701,739
Public health and welfare	440
Transportation	6,003,885
Community environment	2,635
Leisure time activity	103,883

Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	241,521
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Total depreciation expense - governmental activities	\$ 8,775,303
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**Business -type activities:**

Water	\$ 637,904
Sewer	1,887,213
Airport	215,650

Total depreciation expense - business-type activities	\$ 2,740,767
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**NOTE 11 - COMPENSATED ABSENCES**

**A. Accumulated Unpaid Vacation**

City employees earn vacation leave at varying rates based upon length of service. For sworn police and fire personnel, vacation leave is accrued on January 1 of every year regardless of employee's anniversary date. Vacation time valued at \$893,216 will accrue on January 1, 2009 and is not reflected in the financial statements. Under the current contract with the sworn police officers, vacation balances unused at December 31 can be carried over until May 31, upon request. This amount is reflected in the basic financial statements. Any unused prior year vacation balance at May 31 is lost. For all other City employees, vacation leave is accrued on their anniversary date and the vacation earned must be used in the next year. Any unused vacation is eliminated from the employee's vacation balance. Upon separation from the City, the employee (or their estate) is paid for their accumulated unused vacation leave balance.

**B. Accumulated Unpaid Sick Leave**

All City employees, excluding firefighters, earn .05769 hours of sick leave for each non-overtime hour in active pay status. Firefighters, except the fire chief and assistant fire chiefs, earn .0769 hours of sick leave for each non-overtime hour in active pay status. The fire chief earns .05769 and the assistant fire chiefs earn .0928 hours of sick leave for each non-overtime hour in active pay status. Employees may accrue and carry over all sick leave earned with no limits.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 11 - COMPENSATED ABSENCES – (Continued)**

Upon separation from the City, employees with at least eight years of service are paid a pro-rata amount of their accumulated unused sick leave. The pro-rata amount is determined in each negotiated work agreement with the City. Portions of sick leave for eligible employees are accrued within the year of eligibility. Otherwise the cost of sick leave is recorded at the time it is used.

**NOTE 12 - CAPITAL LEASES - LESSEE DISCLOSURE**

In December 2004, the City entered into a capitalized lease for police cruisers and equipment with costs totaling \$93,572. This lease met the criteria of a capital lease as defined by Statement of Financial Accounting Standard No. 13 “Accounting for Leases”, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. The equipment acquired by the capital lease has been capitalized in the City’s governmental capital assets at the present value of the future minimum lease payments at lease inception. A corresponding liability has been reported in the governmental activities statement of net assets. Future minimum lease payments are as follows:

<u>Year Ended December 31</u>	<u>Amount</u>
2009	\$ <u>21,094</u>
Total minimum payments required	21,094
Less: amount representing interest at 4.83%	<u>(621)</u>
Present value of future minimum lease payments	<u>\$ 20,473</u>

**NOTE 13 - OPERATING LEASES**

The City is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the City’s basic financial statements. Total costs for such leases were \$111,489 for the year ended December 31, 2008. The following is a schedule by year of future minimum rental payments required under operating leases that have initial or remaining noncancellable lease terms as of December 31, 2008:

<u>Year Ended December 31</u>	<u>Amount</u>
2009	\$ 67,874
2010	56,965
2011	<u>22,912</u>
Total minimum payments required	<u>\$ 147,751</u>

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 14 - LONG-TERM OBLIGATIONS**

**A. Governmental activities long-term obligations**

During fiscal 2008, the following changes occurred in the City's long-term obligations:

<i>Governmental Activities:</i>	Interest <u>Rate</u>	Maturity <u>Date</u>	Balance <u>12/31/07</u>	<u>Additions</u>	<u>Disposals</u>	Balance <u>12/31/08</u>	Due in <u>One Year</u>
<u>General Obligation Bonds</u>							
Series 2002 Various Purpose Bonds	2.05 - 5.00%	2022	\$ 3,580,000	-	\$ (240,000)	\$ 3,340,000	\$ 250,000
Total general obligation bonds			<u>3,580,000</u>	<u>-</u>	<u>(240,000)</u>	<u>3,340,000</u>	<u>250,000</u>
<u>Other Long-Term Obligations</u>							
Notes payable	0.00 - 4.50%	2008-2015	510,000	-	(70,000)	440,000	70,000
Capital lease obligation			39,982	-	(19,509)	20,473	20,473
Police and Fire Pension Liability	4.30%	2035	1,264,603	-	(24,999)	1,239,604	26,073
Compensated absences			<u>5,444,801</u>	<u>\$ 1,509,601</u>	<u>(1,306,752)</u>	<u>5,647,650</u>	<u>1,581,870</u>
Total other long-term obligations			<u>7,259,386</u>	<u>1,509,601</u>	<u>(1,421,260)</u>	<u>7,347,727</u>	<u>1,698,416</u>
Total governmental activities long-term obligations			<u>\$ 10,839,386</u>	<u>\$ 1,509,601</u>	<u>\$ (1,661,260)</u>	<u>\$ 10,687,727</u>	<u>\$ 1,948,416</u>

The voted general obligation bond issues will be paid through the debt service fund from general property tax revenue. The unvoted general obligation bond issues will be paid from available income tax revenue and community development block grant revenue. The police and fire pension liability is paid through the police and fire special revenue fund using unvoted general property tax revenue. The compensated absences liability will be paid from the fund in which the employees' salaries are paid.

The Various Purpose Bonds issued in 2002 in the amount of \$4,565,000 were to pay the costs of issuance and to pay and retire outstanding notes issued in anticipation of bonds for the following purposes: furnishing and equipping fire stations, acquiring fire equipment, fire trucks and emergency squad vehicles; constructing, furnishing and equipping a building for the Service Departments; constructing a new fire station; paying costs of constructing water and sewer lines in the Piper Road Industrial Park; and constructing three public streets in and around the Airport Industrial Complex, including grading, draining, paving, constructing curbs, water, storm sewer and sanitary sewer lines. These bonds are being repaid from the safety services, community development, and street construction maintenance and repair funds. On April 30, 2007 \$1,040,815 of the original issue remained unspent due to the related costs of constructing a new fire station. In May of 2007 additional bond anticipation notes were issued to complete the original plan of constructing a new fire station (note 20; page 66).

The City issued \$1,000,000 in Section 108 Improvement Project Notes in 1999. The notes are paid from the section 108 improvement fund.

Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2008 are as follows:

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

Year Ended <u>December 31,</u>	<u>Police and Fire Pension Liability</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 26,073	\$ 52,409	\$ 78,482
2010	27,193	51,289	78,482
2011	28,361	50,121	78,482
2012	29,579	48,903	78,482
2013	30,849	47,633	78,482
2014 - 2018	175,298	217,113	392,411
2019 - 2023	216,320	176,089	392,409
2024 - 2028	266,942	125,468	392,410
2029 - 2033	329,411	62,999	392,410
2034 - 2035	<u>109,578</u>	<u>4,616</u>	<u>114,194</u>
Total	<u>\$ 1,239,604</u>	<u>\$ 836,640</u>	<u>\$ 2,076,244</u>

Year Ended <u>December 31,</u>	<u>General Obligation Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 250,000	\$ 153,698	\$ 403,698
2010	260,000	144,198	404,198
2011	270,000	133,798	403,798
2012	285,000	122,728	407,728
2013	180,000	110,758	290,758
2014 - 2018	1,050,000	424,605	1,474,605
2019 - 2022	<u>1,045,000</u>	<u>135,875</u>	<u>1,180,875</u>
Total	<u>\$ 3,340,000</u>	<u>\$ 1,225,660</u>	<u>\$ 4,565,660</u>

Year Ended <u>December 31,</u>	<u>Notes Payable</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 70,000	\$ 33,249	\$ 103,249
2010	70,000	28,211	98,211
2011	70,000	22,997	92,997
2012	70,000	17,748	87,748
2013	70,000	12,395	82,395
2014 - 2015	<u>90,000</u>	<u>8,554</u>	<u>98,554</u>
Total	<u>\$ 440,000</u>	<u>\$ 123,154</u>	<u>\$ 563,154</u>

At December 31, 2008, the City's legal voted and unvoted debt margin was \$66,937,452 and \$33,506,245 respectively.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

**B. Business-Type activities long-term obligations**

The following changes occurred in the City's business-type long-term obligations during fiscal 2008:

	Interest	Maturity	Balance			Balance	Due in
<i>Business-Type Activities:</i>	<u>Rate</u>	<u>Date</u>	<u>12/31/07</u>	<u>Additions</u>	<u>Disposals</u>	<u>12/31/08</u>	<u>One Year</u>
<u>General Obligation Bonds:</u>							
Series 2008 Waterworks Refunding	3.50%	2013	\$ -	\$ 2,230,000	\$ (365,000)	\$ 1,865,000	\$ 395,000
Series 1993 Water System	2.85-9.65%	2008	1,200,000	-	(1,200,000)	-	-
Series 1992 Water System	3.00-6.20%	2008	965,000	-	(965,000)	-	-
Total general obligation bonds			<u>2,165,000</u>	<u>2,230,000</u>	<u>(2,530,000)</u>	<u>1,865,000</u>	<u>395,000</u>
<u>Other long-term obligations:</u>							
Notes payable	0.00%	2017	89,120	200,000	(14,381)	274,739	9,691
Compensated absences			1,401,659	246,408	(462,547)	1,185,520	475,322
Total other long-term obligations			<u>1,490,779</u>	<u>446,408</u>	<u>(476,928)</u>	<u>1,460,259</u>	<u>485,013</u>
Total business-type activities long-term obligations			<u>\$ 3,655,779</u>	<u>\$ 2,676,408</u>	<u>\$ (3,006,928)</u>	<u>\$ 3,325,259</u>	<u>\$ 880,013</u>

The Series 1993 Water System Bonds were issued during 1993 in the amount of \$3,000,000 to improve the municipal waterworks system by constructing an elevated water storage reservoir with improvements at the water treatment plant. The Series 1992 Water System Bonds were issued during 1992 in the amount of \$2,600,000 for the installation of instrumentation facilities at the water treatment plant and the construction of various water mains. The 2008 Waterworks Bonds were issued in the amount of \$2,230,000 to refund the outstanding bonds issued in 1992 and 1993, plus pay issuance costs. As a result of the refunding, the City will reduce their debt service payments over the next five years by \$91,471 and obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$84,594. The City is not liable for the refunded debt; therefore the liability has been removed from the financial statement.

In 1997, the City issued \$187,620 in Ohio Public Works Commission Notes for the North Wells water line replacement. In 2008, the City issued \$200,000 in Ohio Public Works Commission Notes for the Bowman Street and Cairns Road water lines. These notes are being repaid from the water fund.

Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2008 are as follows:

Year Ended <u>December 31,</u>	<u>General Obligation Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 395,000	\$ 65,275	\$ 460,275
2010	410,000	51,450	461,450
2011	420,000	37,100	457,100
2012	415,000	22,400	437,400
2013	225,000	7,875	232,875
Total	<u>\$ 1,865,000</u>	<u>\$ 184,100</u>	<u>\$ 2,049,100</u>



**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

<u>December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 9,691	\$ -	\$ 9,691
2010	19,381	-	19,381
2011	19,381	-	19,381
2012	19,381	-	19,381
2013	19,381	-	19,381
2014 - 2018	87,524	-	87,524
2019 - 2023	50,000	-	50,000
2024 - 2028	<u>50,000</u>	<u>-</u>	<u>50,000</u>
Total	<u>\$ 274,739</u>	<u>\$ -</u>	<u>\$ 274,739</u>

**NOTE 15 - RISK MANAGEMENT**

The City is a participant in the Ohio Municipal League Joint Self-Insurance Pool (the "Pool"). The Pool was established in 1987 and is administered under contract by the Ohio Municipal League to provide a program of property and casualty self-insurance for its member organizations throughout the State of Ohio. The Pool's general objectives are to formulate, develop, and administer a program of self-insurance, to obtain lower costs for coverage, and to develop a comprehensive loss control program on behalf of the member political subdivisions. Political subdivisions joining the Pool may withdraw at the end of any coverage period upon 60 days prior written notice to the Pool. Under agreement, members who terminate participation in the Pool, as well as current members, are subject to a supplemental assessment or a refund, at the discretion of the board of trustees, depending on the ultimate loss experience of all the entities it insures for each coverage year. To date, there have been no assessments or refunds.

The City obtained insurance coverage from the Pool for general liability, public officials' error and omissions, law enforcement liability, property, automobile liability, inland marine, boiler and machinery, and EMS liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There has not been a reduction in coverage.

Each participant makes an annual "contribution" to the Pool for the coverage they are provided, based on rates established by the Pool, using anticipated and actual results of operations for the various coverages provided. Participants are also charged for a "surplus contribution" that is used to build the Pool's retained earning account to fund the activities of the Pool. During 2007 and 2008, the City made contributions in the amounts of \$405,252 and \$395,113, and surplus contributions to the Pool in the amounts of \$45,028 and \$43,901, respectively.

In the ordinary course of business, the Pool grants a portion of its exposure to other insurers. These arrangements limit the Pool's maximum net loss on individual risks. Treaty basis casualty excess of loss contracts in force at December 31, 2001 currently generally protects the Pool against individual losses over \$150,000.

Additionally, treaty basis property coverage protects the Pool against losses subject to a deductible of \$50,000 per occurrence. Previously the deductible was the lesser of \$50,000 per location or \$100,000 per occurrence.

The Pool is, and ultimately the participants are, contingently liable should any reinsurer become unable to meet its obligations under the reinsurance agreements.

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 15 - RISK MANAGEMENT - (Continued)**

The aviation liability is purchased from a commercial insurance company.

A review board of City Council members analyzes all accidents such as damage to mailboxes, sewer backups, and personal injury on City property claims for determination of City liability before payments are made or claims filed.

The City pays the Workers' Compensation System a premium based on accident history and administrative costs.

The City has elected to provide Medical, Dental, and Life Insurance as benefits to all full-time employees. A \$25,000 Life, Accidental Death and Dismemberment policy is carried on the employees under the union contracts (AFSCME, FOP, and IAFF). The remaining non-bargaining employees are carried on a policy at an amount equal to their annual salary rounded to the nearest thousand. This policy is effective one month from the date of hire, at no cost to the employee. This coverage is provided by the Standard Insurance Company.

Medical and Dental insurance is provided through a self-insured program. An internal service fund was established to account for and finance this program. This plan provides medical coverage with a \$200 single deductible, \$400 family deductible, and a dental plan that pays 100% preventive maintenance costs for employees only. A third party administrator, E.S. Beveridge & Associates, Inc., reviews all claims which are paid by the City. The City pays into the self-insurance internal service fund an amount equal to \$549 single coverage and \$1,334 family coverage per employee per month. A portion of the amount paid into the self-insurance internal service fund is paid by the employees through payroll deduction. The amount depends on the employee's type of coverage. Each fund is billed monthly based upon the number of eligible employees receiving health and dental benefits with adjustments made for prior claims and administrative costs.

The liability for unpaid claims costs of \$1,004,251 reported in the internal service funds at December 31, 2008 is based on the requirements of GASB Statement No. 10. This statement requires that a liability for claims be reported if information prior to the issuance of the combined financial statements indicates that it is probable that a liability has been incurred at the date of the combined financial statements and the amount of the loss can be reasonably estimated. Estimates for unpaid claims are based on available information.

Changes in the fund's claims liability amount for 2007 and 2008 were as follows:

	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claim Payments</u>	<u>Balance at End of Year</u>
2008	\$ 556,587	\$ 5,963,022	\$ (5,515,358)	\$ 1,004,251
2007	\$ 779,690	\$ 5,725,313	\$ (5,948,416)	\$ 556,587

**NOTE 16 - DEFINED BENEFIT PENSION PLANS**

All employees of the City are required to participate in one of two pension plans administered and controlled by the State of Ohio. The majority of City employees participate in the statewide Ohio Public Employees Retirement System (OPERS). Police officers and firefighters participate in the statewide Ohio Police and Fire Pension Fund (OP&F). Both OPERS and OP&F are cost-sharing, multiple-employer defined benefit public employee retirement systems.

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 16 - DEFINED BENEFIT PENSION PLANS – (Continued)**

**A. Ohio Public Employees Retirement System**

OPERS has provided the following disclosures in accordance with GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* (GASB 27).

OPERS administers three separate pension plans as described below:

- The Traditional Plan – a cost sharing, multiple-employer defined pension plan.
- The Member-Directed Plan – a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings.
- The Combined Plan – a cost sharing, multiple-employer defined pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits.

Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2008, member and employer contribution rates were consistent across all three plans. Members in the state and local divisions may participate in all three plans. The 2008 member contribution rates were 10.00% for members in state and local classifications. The 2008 employer contribution rates were 14.00% of covered payroll.

The City's contributions to OPERS for the years ending December 31, 2008, 2007 and 2006 were \$2,139,557, \$2,091,055, and \$1,954,035 respectively. The full amount has been contributed for 2006 and 2007. 92.66% has been contributed for 2008 with the remainder being reported as a liability in the respective funds.

**B. Ohio Police and Fire Pension Fund**

OP&F has provided the following disclosures in accordance with GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* (GASB 27).

OP&F provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries.

Authority to establish and amend benefits is provided by state statute per Chapter 742 of the Ohio Revised Code.

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 16 - DEFINED BENEFIT PENSION PLANS – (Continued)**

OP&F issues a stand alone financial report. Interested parties may obtain a copy by making a written request to OP&F at: 140 East Town Street, Columbus, Ohio 43215-5164 or by calling (614)228-2975.

The Ohio Revised Code provides statutory authority for employee and employer contributions. Plan members are required to contribute 10.00% of their annual salary, while employers are required to contribute 19.50% and 24.00% respectively for police officers and firefighters.

Contributions by the City to the OP&F for police officers for the year ended December 31, 2008, 2007, and 2006 were \$1,051,960, \$944,845, and \$924,250 respectively, and for firefighters the contributions were \$1,493,992, \$1,385,917, and \$1,419,063 respectively. The full amount has been contributed for 2006 and 2007. For police officers and firefighters, 69.79% and 71.29%, respectively, have been contributed for 2008 with the remainder being reported as a liability in the respective funds.

In addition to current contributions, the City pays installments on the accrued liability incurred when the State of Ohio established the statewide pension system for police officers and firefighters in 1967. As of December 31, 2008, the unfunded liability of the City was \$1,239,604 payable in semi-annual payments through the year 2035. This is an accounting liability of the City which will not vary. The liability is reported as a component of governmental activities long-term obligations.

**NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS**

In addition to the pension benefits described previously, both OPERS and OP&F provide post-retirement health care coverage commonly referred to as OPEB. The health care coverage provided is considered an OPEB under GASB Statement No. 12, *Disclosure of Information on Postemployment Benefits Other Than Pension Benefits by State and Local Government Employers* (GASB 12). For both systems, the Ohio Revised Code provides the authority for public employers to fund post-retirement health care through their contributions.

In addition to pension benefits described, both the OPERS and OP&F provide post retirement health care coverage, which meets the definition of an OPEB as described in GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (GASB 45).

**A. Ohio Public Employees Retirement System**

A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. The Ohio Revised Code provides statutory authority for employer contributions. For local government employer units, the rate is 14.00% of covered payroll, of which 7.00% was used to fund health care for the year.

OPERS provides post-retirement health care benefits to qualifying members of both the Traditional Pension and Combined Plans; however, health care benefits are not statutorily guaranteed. Members of the Member-Directed Plan do not qualify for ancillary benefits, including postemployment health care coverage. In order to qualify for post-retirement health care coverage, age and service retirees, under the Traditional Pension and the Combined Plans, must

## CITY OF MANSFIELD, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

#### NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS – (Continued)

have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified primary survivor benefit recipients is available and meets the definition of an OPEB as described in GASB 12.

##### Summary of Assumptions

- Actuarial Review: The assumptions and calculations below were based on OPERS' latest actuarial review performed as of December 31, 2007.
- Funding Method: The individual entry age actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.
- Assets Valuation Method – All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.
- Investment Return – The investment assumption rate for 2007 was 6.50%.
- Active Employee Total Payroll - An annual increase of 4.00%, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. In addition, annual pay increases over and above the 4.00% base increase, were assumed to range from 0.50% to 6.30%.
- Health Care – Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 0.50% to 4% for the next 7 years. In subsequent years, (eight and beyond) health care costs were assumed to increase at 4%.

OPEB is advance-funded on actuarially determined basis. The following disclosures are required:

- The Traditional Pension and Combined Plans had 363,503 active contributing participants as of December 31, 2008. The number of active contributing participants for both plans used in the December 31, 2007, actuarial valuation was 364,076.
- The City's contributions to OPERS for the year ending December 31, 2008, 2007, and 2006 were \$2,139,557, \$2,091,055, and \$1,954,035 respectively, of which \$1,069,779, \$832,392, and \$641,900 respectively, was allocated to the healthcare plan.
- The amount of \$12.8 billion represents the actuarial funding value of OPERS' net assets available for OPEB at December 31, 2007.
- Based on the actuarial cost method used, the Actuarial Valuation as of December 31, 2007, reported the actuarially accrued liability and the unfunded actuarially accrued liability for OPEB at \$29.8 billion and \$17.0 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### **B. Ohio Police and Fire Pension Fund**

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under age of 18 whether

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS – (Continued)**

or not the child is attending school or under the age of 22, if attending school full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an OPEB as described in GASB Statement No. 12.

The Ohio Revised Code provides that health care cost paid from the funds of OP&F shall be included in the employer's contribution rate. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll.

Health care funding and accounting is on a pay-as-you go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 6.75% of covered payroll in 2007 and 6.75% of covered payroll in 2008. In addition, since July 1, 1992, most retirees and survivors were required to contribute a portion of the cost of their healthcare coverage through a deduction from their monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2007, the date of the last actuarial valuation available, are 14,295 for police and 10,583 for firefighters. The total health care expense for the year ending December 31, 2007 was \$93,205,319, which was net of member contributions of \$56,031,875.

The City contributes to the OP&F sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by the OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

The OP&F maintains funds for health care in two separate accounts. One for health care benefits under IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(H) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Section 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Contributions by the City to the OP&F for police officers for the year ended December 31, 2008, 2007, and 2006 were \$1,051,960, \$944,845, and \$924,250 respectively, of which \$363,978, \$355,161, and \$375,103 was allocated to the healthcare plan. Contributions by the City to the OP&F for firefighters for the year ended December 31, 2008, 2007, and 2006 were \$1,493,992,

**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 17 - POSTEMPLOYMENT BENEFIT PLANS – (Continued)**

\$1,385,917, and \$1,419,063 respectively, of which \$419,812, \$397,247, and \$447,651 was allocated to the healthcare plan.

**NOTE 18 - CONTINGENCIES**

**A. Grants**

The City has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the City believes such disallowances, if any, will not have a material adverse effect on the City's financial position.

**B. Litigation**

The City is a defendant in several lawsuits, the outcome of which cannot be determined. It is the opinion of the City's Law Director that any judgment against the City would not have a material adverse effect on the City's financial position.

**NOTE 19 - INTERGOVERNMENTAL RECEIVABLES**

A summary of the intergovernmental receivables as reported on the fund financial statements as "Due from other governments" are as follows:

Water fund:	
County water samples	\$ <u>3,456</u>
Total Water fund	\$ <u>3,456</u>
Sewer fund:	
City of Ontario sewer agreement	\$ 195,096
Richland County sewer agreement	<u>398,473</u>
Total Sewer fund	\$ <u>593,569</u>
General fund:	
Local government funds	\$ 1,304,790
Estate and inheritance tax	483,777
Richland County share of judge's salary	201,710
Public defenders reimbursement	24,204
State liquor permit fees	<u>238</u>
Total General fund	\$ <u>2,014,719</u>
Community Development fund:	
CDBG and HOME grants	\$ <u>2,584,453</u>
Total Community Development fund	\$ <u>2,584,453</u>

**CITY OF MANSFIELD, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008

**NOTE 19 - INTERGOVERNMENTAL RECEIVABLES – (Continued)**

Safety Services fund:	
Estate and inheritance tax	\$ 23,721
Police fees	<u>1,105</u>
 Total Safety Services fund	 <u>\$ 24,826</u>
 Other Governmental funds:	
Gasoline tax	\$ 787,716
Motor vehicle registration	215,609
Regional Community Advancement contracts	142,997
Permissive sales tax	531,214
Nutrition grant	14,664
FAA grant	277,470
Safe Routes to School grant	25,000
Municipal Court grants	95,480
Safety Services grants	424,967
Ohio Department of Development	<u>997,504</u>
 Total Other Governmental funds	 <u>\$ 3,512,621</u>

**NOTE 20 – SHORT-TERM OBLIGATIONS**

During fiscal 2008, the following changes occurred in the City’s short-term obligations:

	Balance		Balance
	<u>12/31/07</u>	<u>Additions</u>	<u>Disposals</u>
	<u>12/31/08</u>		<u>12/31/08</u>
<u>Governmental Funds</u>			
Vehicle/Equipment Note	\$ 500,000	\$ 255,000	\$ (500,000) \$ 255,000
New Fire Station Note	2,000,000	2,125,000	(2,000,000) 2,125,000
Courtroom Security Note	<u>-</u>	<u>305,000</u>	<u>-</u> <u>305,000</u>
Total Governmental Notes	<u>2,500,000</u>	<u>2,685,000</u>	<u>(2,500,000)</u> <u>2,685,000</u>
 <u>Business-Type Funds</u>			
Sewer Improvement Note	<u>2,065,000</u>	<u>1,985,000</u>	<u>(2,065,000)</u> <u>1,985,000</u>
Total Business-Type Notes	<u>2,065,000</u>	<u>1,985,000</u>	<u>(2,065,000)</u> <u>1,985,000</u>
 Total Short-Term Obligations	 <u>\$ 4,565,000</u>	 <u>\$ 4,670,000</u>	 <u>\$ (4,565,000)</u> <u>\$ 4,670,000</u>

During 2008, bond anticipation notes were issued in the amount of \$255,000. These notes are to pay the \$500,000 in outstanding notes issued in 2007. The notes are for the acquisition of vehicles and ancillary equipment for street maintenance. These bond anticipation notes are due to mature on August 18, 2009 bearing an interest rate of 2.50%.



**CITY OF MANSFIELD, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2008**

**NOTE 20 – SHORT-TERM OBLIGATIONS – (Continued)**

During 2008, bond anticipation notes were issued in the amount of \$2,125,000. These notes are to pay the \$2,000,000 in outstanding notes issued in 2008. The notes are for the costs of constructing, furnishing and equipping a new fire station. These bond anticipation notes are due to mature on August 18, 2009 bearing an interest rate of 2.50%

During 2008, bond anticipation notes were issued in the amount of \$1,985,000. These notes are to pay the \$2,065,000 in outstanding notes issued in 2007. The notes are for improving the City's wastewater treatment plant and are being paid from the sewer fund. These bond anticipation notes are due to mature on August 18, 2009 bearing an interest rate of 2.50%.

During 2008, bond anticipation notes were issued in the amount of \$305,000. The notes are for the costs of improving the City's courtroom security system. These bond anticipation notes are due to mature on August 18, 2009 bearing an interest rate of 4.60%.

**NOTE 21 – POLLUTION REMEDIATION ACTIVITIES**

Citation Corporation donated the former Mansfield Foundry property to the City of Mansfield in May of 2003. The Ohio Department of Development provided grant funds that have been used to complete Phase I and Phase II environmental assessments. The environmental assessments were completed in May of 2008. Plans to begin voluntary environmental remediation are dependent upon reaching a settlement with our insurance company and the approval of grant funds. The total cost of this project has not been determined.

Environmental assessments were completed for the NextStep project in September 2008. Grant applications will be submitted for funds to conduct a voluntary environmental remediation of the properties. The total cost of this project has not been determined.

**NOTE 22 – BUDGETARY NONCOMPLIANCE**

In 2008 the City had a material budgetary noncompliance of Ohio Revised Code Section 5705.36. The City had various funds' actual receipts fall below estimated receipts and that deficiency reduced estimated resources below appropriations.

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**CITY OF MANSFIELD, OHIO**

**COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS**

**FUND DESCRIPTIONS**

**Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Mansfield operates:

***Street Construction, Maintenance and Repair:***

To account for state-levied and controlled gasoline tax and vehicle license fees remitted to the City for routine street maintenance.

***State Highway:***

To account for state-levied and controlled gasoline tax and vehicle license fees for routine maintenance of state highways within the City.

***Regional Community Advancement:***

To account for grant monies received from the Workforce Investment Act, the 21st Century Grant, and other miscellaneous contracts. Individual programs and grant activity are controlled by separate program numbers.

***Drug Law Enforcement:***

To account for the deposit and expenditure of mandatory fines for drug trafficking offenses.

***Law Enforcement:***

To account for monies collected from the sale of contraband.

***Permissive Sales Tax:***

To account for distribution of sales tax collected by Richland County. Monies are to be used solely for road improvements on state highways, county roads entering the City, or streets with a common border with another entity.

***Industrial Development:***

To account for the activities associated with the promotion and development of the local industrial environment.

***Indigent Drivers Alcohol Treatment:***

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

***Court Computerization:***

To account for an increase in court fees for the purpose of funding the acquisition and maintenance of computerized legal research services for courts.

***Local Law Enforcement Block Grant:***

To account for monies received from the federal government under the Local Law Enforcement Block Grant program. The purpose is to underwrite projects to reduce crime and improve public safety.

***Grant Fund***

To account for federal, state and/or local grants received by the City.

***Probation Services:***

To account for monies received by the Municipal Court Department of Probation for monthly probation supervision fees.

***Court Costs:***

To account for additional fees and costs imposed by the Mansfield Municipal Court to assist in improvements and maintenance of the City's court facilities.

**CITY OF MANSFIELD, OHIO**

**COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS**

**FUND DESCRIPTIONS**

**Nonmajor Special Revenue Funds (Continued)**

***FEMA:***

To account for monies received from the "Federal Emergency Management Agency" to assist in the payment of expenses incurred as the result of storm damage.

***Chamber District:***

To account for note proceeds received from the Federal Home Loan Bank to be used specifically for the construction and sale of housing in the downtown area.

**Nonmajor Debt Service Fund**

***Debt Service:***

To account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

***Street Resurfacing:***

To account for the extra one quarter percent income tax collections used solely for the resurfacing of City streets.

***Issue II Improvement:***

To account for the construction and improvement of projects which have been granted Issue II monies.

***Fixed Asset Acquisition:***

To account for a motor pool of non-safety motor vehicles owned by the City with the operation under the control of the Repair Garage Division.

***2005 Service Fleet:***

To account for proceeds from a bond note sale to acquire vehicles and ancillary equipment for street maintenance.

***Miller Park Project:***

To account for loan proceeds and grant funds from the Ohio Department of Development and the Ohio Air National Guard for infrastructure improvements to a new industrial park near the Mansfield Lahm Airport.

**CITY OF MANSFIELD, OHIO**

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2008

	<b>Nonmajor Special Revenue Funds</b>	<b>Nonmajor Debt Service Fund</b>	<b>Nonmajor Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Assets:</b>				
Equity in pooled cash and cash equivalents . . . . .	\$ 3,496,236	\$ 71,917	\$ 1,457,778	\$ 5,025,931
Cash and cash equivalents with fiscal agent . . . . .	28,020	-	73,655	101,675
Receivables (net of allowances of uncollectibles):				
Taxes . . . . .	-	-	584,719	584,719
Accounts . . . . .	40,208	-	5,761	45,969
Accrued interest . . . . .	12,286	-	-	12,286
Loans . . . . .	762,706	-	-	762,706
Due from other governments . . . . .	2,515,117	-	997,504	3,512,621
Materials and supplies inventory . . . . .	303,630	-	-	303,630
Total assets . . . . .	<u>\$ 7,158,203</u>	<u>\$ 71,917</u>	<u>\$ 3,119,417</u>	<u>\$ 10,349,537</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ 55,706	\$ -	\$ 7,493	\$ 63,199
Contracts payable . . . . .	108,569	-	865,687	974,256
Retainage payable . . . . .	28,020	-	73,655	101,675
Accrued wages and benefits . . . . .	145,072	-	-	145,072
Compensated absences . . . . .	53,404	-	-	53,404
Loans from other funds . . . . .	-	-	281,580	281,580
Due to other governments . . . . .	119,979	-	-	119,979
Notes payable . . . . .	305,000	-	255,000	560,000
Deferred revenue . . . . .	2,109,539	-	1,278,297	3,387,836
Total liabilities . . . . .	<u>2,925,289</u>	<u>-</u>	<u>2,761,712</u>	<u>5,687,001</u>
<b>Fund Balances:</b>				
Reserved for encumbrances . . . . .	1,658,943	-	263,091	1,922,034
Reserved for materials and supplies inventory . . . . .	303,630	-	-	303,630
Reserved for loans . . . . .	762,706	-	-	762,706
Reserved for debt service . . . . .	-	71,917	-	71,917
Unreserved, undesignated, reported in:				
Special revenue funds . . . . .	1,507,635	-	-	1,507,635
Capital projects funds . . . . .	-	-	94,614	94,614
Total fund balances . . . . .	<u>4,232,914</u>	<u>71,917</u>	<u>357,705</u>	<u>4,662,536</u>
Total liabilities and fund balances . . . . .	<u>\$ 7,158,203</u>	<u>\$ 71,917</u>	<u>\$ 3,119,417</u>	<u>\$ 10,349,537</u>

**CITY OF MANSFIELD, OHIO**

COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2008

	<b>Street Construction Maintenance and Repair</b>	<b>State Highway</b>	<b>Regional Community Advancement</b>	<b>Drug Law Enforcement</b>
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 243,532	\$ 18,237	\$ 24,427	\$ 35,880
Cash and cash equivalents with fiscal agent . . . . .	-	-	-	-
Receivables (net of allowances of uncollectibles):				
Accounts . . . . .	-	-	-	-
Accrued interest. . . . .	-	-	-	-
Loans . . . . .	-	-	-	-
Due from other governments . . . . .	928,076	75,249	157,661	-
Materials and supplies inventory . . . . .	229,451	-	1,212	-
	<hr/>	<hr/>	<hr/>	<hr/>
Total assets. . . . .	\$ 1,401,059	\$ 93,486	\$ 183,300	\$ 35,880
	<hr/>	<hr/>	<hr/>	<hr/>
<b>Liabilities:</b>				
Accounts payable. . . . .	\$ 16,193	\$ -	\$ 990	\$ -
Contracts payable . . . . .	-	-	-	-
Retainage payable . . . . .	-	-	-	-
Accrued wages and benefits . . . . .	94,642	-	30,850	-
Compensated absences . . . . .	43,359	-	5,696	-
Notes payable . . . . .	-	-	-	-
Due to other governments . . . . .	83,410	-	28,056	-
Deferred revenue . . . . .	772,176	62,609	77,367	-
	<hr/>	<hr/>	<hr/>	<hr/>
Total liabilities. . . . .	1,009,780	62,609	142,959	-
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<b>Fund Balances:</b>				
Reserved for encumbrances . . . . .	137,451	-	-	-
Reserved for materials and supplies inventory . . . . .	229,451	-	1,212	-
Reserved for loans . . . . .	-	-	-	-
Unreserved, undesignated (deficit) . . . . .	24,377	30,877	39,129	35,880
	<hr/>	<hr/>	<hr/>	<hr/>
Total fund balances . . . . .	391,279	30,877	40,341	35,880
	<hr/>	<hr/>	<hr/>	<hr/>
Total liabilities and fund balances . . . . .	\$ 1,401,059	\$ 93,486	\$ 183,300	\$ 35,880
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<b>Law Enforcement</b>	<b>Permissive Sales Tax</b>	<b>Industrial Development</b>	<b>Indigent Drivers Alcohol Treatment</b>	<b>Court Computerization</b>	<b>Local Law Enforcement Block Grant</b>
\$ 200,303	\$ 731,673	\$ 692,599	\$ 3,260	\$ 686,687	\$ 90,997
-	-	-	-	-	-
-	-	-	413	18,683	-
-	-	12,286	-	-	-
-	-	762,706	-	-	-
-	531,214	-	-	-	-
-	-	-	-	11,050	-
<u>\$ 200,303</u>	<u>\$ 1,262,887</u>	<u>\$ 1,467,591</u>	<u>\$ 3,673</u>	<u>\$ 716,420</u>	<u>\$ 90,997</u>
\$ 388	\$ 6,797	\$ 2,702	\$ 500	\$ 1,815	\$ -
-	35,314	49,128	-	-	-
-	-	-	-	-	-
-	-	5,015	-	1,732	-
-	-	2,681	-	-	-
-	-	-	-	-	-
4,254	-	36	-	601	-
-	452,125	-	-	-	-
<u>4,642</u>	<u>494,236</u>	<u>59,562</u>	<u>500</u>	<u>4,148</u>	<u>-</u>
188,698	580,603	469,464	-	46,179	117
-	-	-	-	11,050	-
-	-	762,706	-	-	-
<u>6,963</u>	<u>188,048</u>	<u>175,859</u>	<u>3,173</u>	<u>655,043</u>	<u>90,880</u>
<u>195,661</u>	<u>768,651</u>	<u>1,408,029</u>	<u>3,173</u>	<u>712,272</u>	<u>90,997</u>
<u>\$ 200,303</u>	<u>\$ 1,262,887</u>	<u>\$ 1,467,591</u>	<u>\$ 3,673</u>	<u>\$ 716,420</u>	<u>\$ 90,997</u>

**CITY OF MANSFIELD, OHIO**

COMBINING BALANCE SHEET  
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)  
DECEMBER 31, 2008

	<u>Grant Fund</u>	<u>Probation Services</u>	<u>Court Costs</u>	<u>Total</u>
<b>Assets:</b>				
Equity in pooled cash and cash equivalents . . . . .	\$ 436,015	\$ 21,392	\$ 311,234	\$ 3,496,236
Cash and cash equivalents with fiscal agent . . . . .	28,020	-	-	28,020
Receivables (net of allowances of uncollectibles):				
Accounts . . . . .	-	7,147	13,965	40,208
Accrued interest . . . . .	-	-	-	12,286
Loans . . . . .	-	-	-	762,706
Due from other governments . . . . .	822,917	-	-	2,515,117
Materials and supplies inventory . . . . .	<u>56,346</u>	<u>5,571</u>	<u>-</u>	<u>303,630</u>
Total assets . . . . .	<u>\$ 1,343,298</u>	<u>\$ 34,110</u>	<u>\$ 325,199</u>	<u>\$ 7,158,203</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ 22,039	\$ 4,282	\$ -	\$ 55,706
Contracts payable . . . . .	-	-	24,127	108,569
Retainage payable . . . . .	28,020	-	-	28,020
Accrued wages and benefits . . . . .	12,833	-	-	145,072
Compensated absences . . . . .	1,668	-	-	53,404
Notes payable . . . . .	-	-	305,000	305,000
Due to other governments . . . . .	3,622	-	-	119,979
Deferred revenue . . . . .	<u>745,262</u>	<u>-</u>	<u>-</u>	<u>2,109,539</u>
Total liabilities . . . . .	<u>813,444</u>	<u>4,282</u>	<u>329,127</u>	<u>2,925,289</u>
<b>Fund Balances:</b>				
Reserved for encumbrances . . . . .	236,404	27	-	1,658,943
Reserved for materials and supplies inventory . . . . .	56,346	5,571	-	303,630
Reserved for loans . . . . .	-	-	-	762,706
Unreserved, undesignated (deficit) . . . . .	<u>237,104</u>	<u>24,230</u>	<u>(3,928)</u>	<u>1,507,635</u>
Total fund balances . . . . .	<u>529,854</u>	<u>29,828</u>	<u>(3,928)</u>	<u>4,232,914</u>
Total liabilities and fund balances . . . . .	<u>\$ 1,343,298</u>	<u>\$ 34,110</u>	<u>\$ 325,199</u>	<u>\$ 7,158,203</u>



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**CITY OF MANSFIELD, OHIO**

COMBINING BALANCE SHEET  
NONMAJOR CAPITAL PROJECTS FUNDS  
DECEMBER 31, 2008

	<u>Street Resurfacing</u>	<u>Issue II Improvement</u>	<u>Fixed Asset Acquisition</u>	<u>2005 Service Fleet</u>
<b>Assets:</b>				
Equity in pooled cash and cash equivalents . . . . .	\$ 744,278	\$ -	\$ 713,500	\$ -
Cash and cash equivalents with fiscal agent . . . . .	45,415	-	-	-
Receivables (net of allowances of uncollectibles):				
Taxes . . . . .	584,719	-	-	-
Accounts . . . . .	5,761	-	-	-
Due from other governments . . . . .	-	-	-	-
Total assets . . . . .	<u>\$ 1,380,173</u>	<u>\$ -</u>	<u>\$ 713,500</u>	<u>\$ -</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ 4,397	\$ -	\$ -	\$ -
Contracts payable . . . . .	215,942	-	-	-
Retainage payable . . . . .	45,415	-	-	-
Loans from other funds . . . . .	-	-	-	-
Deferred revenue . . . . .	280,793	-	-	-
Notes payable . . . . .	-	-	-	255,000
Total liabilities. . . . .	<u>546,547</u>	<u>-</u>	<u>-</u>	<u>255,000</u>
<b>Fund Balances:</b>				
Reserved for encumbrances. . . . .	8,810	-	254,281	-
Unreserved, undesignated (deficit). . . . .	824,816	-	459,219	(255,000)
Total fund balances (deficit) . . . . .	<u>833,626</u>	<u>-</u>	<u>713,500</u>	<u>(255,000)</u>
Total liabilities and fund balances . . . . .	<u>\$ 1,380,173</u>	<u>\$ -</u>	<u>\$ 713,500</u>	<u>\$ -</u>

<u>Miller Park</u>	<u>Total</u>
\$ -	\$ 1,457,778
28,240	73,655
-	584,719
-	5,761
997,504	997,504
<u>1,025,744</u>	<u>3,119,417</u>
\$ 3,096	\$ 7,493
649,745	865,687
28,240	73,655
281,580	281,580
997,504	1,278,297
-	255,000
<u>1,960,165</u>	<u>2,761,712</u>
-	263,091
<u>(934,421)</u>	<u>94,614</u>
<u>(934,421)</u>	<u>357,705</u>
<u>\$ 1,025,744</u>	<u>\$ 3,119,417</u>

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**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues:</b>				
Municipal income taxes . . . . .	\$ 453,250	\$ -	\$ 3,716,000	\$ 4,169,250
Charges for services . . . . .	1,171,016	-	-	1,171,016
Licenses, permits and fees . . . . .	242,121	-	-	242,121
Fines and forfeitures . . . . .	354,244	-	-	354,244
Intergovernmental . . . . .	9,814,981	-	1,674,288	11,489,269
Investment income . . . . .	28,638	457	-	29,095
Other . . . . .	50,866	-	-	50,866
Total revenues. . . . .	<u>12,115,116</u>	<u>457</u>	<u>5,390,288</u>	<u>17,505,861</u>
<b>Expenditures:</b>				
Current:				
General government . . . . .	2,804,343	86	-	2,804,429
Public safety . . . . .	662,902	-	-	662,902
Public health and welfare . . . . .	93,042	-	-	93,042
Transportation . . . . .	3,895,775	-	-	3,895,775
Community environment . . . . .	32,300	-	-	32,300
Leisure time activity. . . . .	62,436	-	-	62,436
Capital outlay . . . . .	3,446,542	-	6,719,289	10,165,831
Debt service:				
Principal retirement . . . . .	-	310,000	-	310,000
Interest and fiscal charges. . . . .	-	200,760	21,191	221,951
Total expenditures. . . . .	<u>10,997,340</u>	<u>510,846</u>	<u>6,740,480</u>	<u>18,248,666</u>
Excess (deficiency) of revenues over (under) expenditures. . . . .	<u>1,117,776</u>	<u>(510,389)</u>	<u>(1,350,192)</u>	<u>(742,805)</u>
<b>Other financing sources (uses):</b>				
Proceeds from sale of capital assets . . . . .	\$ 20,832	\$ -	\$ -	\$ 20,832
Transfers in . . . . .	165,603	520,702	-	686,305
Transfers out . . . . .	(35,882)	-	-	(35,882)
Total other financing sources (uses) . . . . .	<u>150,553</u>	<u>520,702</u>	<u>-</u>	<u>671,255</u>
Net change in fund balances . . . . .	1,268,329	10,313	(1,350,192)	(71,550)
<b>Fund balances at beginning of year . . . . .</b>	<b>2,926,243</b>	<b>61,604</b>	<b>1,709,547</b>	<b>4,697,394</b>
<b>Increase (decrease) in reserve for inventory</b>	<u>38,342</u>	<u>-</u>	<u>(1,650)</u>	<u>36,692</u>
<b>Fund balances at end of year. . . . .</b>	<u><u>\$ 4,232,914</u></u>	<u><u>\$ 71,917</u></u>	<u><u>\$ 357,705</u></u>	<u><u>\$ 4,662,536</u></u>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<b>Street Construction Maintenance and Repair</b>	<b>State Highway</b>	<b>Regional Community Advancement</b>	<b>Drug Law Enforcement</b>
<b>Revenues:</b>				
Municipal income taxes . . . . .	\$ 253,250	\$ -	\$ -	\$ -
Charges for services . . . . .	900,705	-	97,500	-
Licenses, permits and fees . . . . .	-	-	-	-
Fines and forfeitures . . . . .	-	-	-	9,027
Intergovernmental . . . . .	1,932,120	156,577	792,010	-
Investment income . . . . .	6,297	1,580	-	-
Other . . . . .	-	-	588	-
Total revenues . . . . .	<u>3,092,372</u>	<u>158,157</u>	<u>890,098</u>	<u>9,027</u>
<b>Expenditures:</b>				
Current:				
General government . . . . .	-	-	908,444	-
Public safety . . . . .	-	-	-	4,891
Public health and welfare . . . . .	-	-	-	-
Community environment . . . . .	-	-	-	-
Leisure time activity . . . . .	-	-	-	-
Transportation . . . . .	3,052,492	163,520	-	-
Capital outlay . . . . .	-	-	-	-
Total expenditures . . . . .	<u>3,052,492</u>	<u>163,520</u>	<u>908,444</u>	<u>4,891</u>
Excess (deficiency) of revenues over (under) expenditures . . . . .	<u>39,880</u>	<u>(5,363)</u>	<u>(18,346)</u>	<u>4,136</u>
<b>Other financing sources (uses):</b>				
Proceeds from sale of capital assets . . . . .	9,872	-	-	-
Transfers in . . . . .	-	-	106,679	-
Transfers out . . . . .	(35,882)	-	-	-
Total other financing sources (uses): . . . . .	<u>(26,010)</u>	<u>-</u>	<u>106,679</u>	<u>-</u>
Net change in fund balances . . . . .	13,870	(5,363)	88,333	4,136
<b>Fund balances at beginning of year (deficit) . . .</b>	349,077	36,240	(47,714)	31,744
<b>Increase (decrease) in reserve for inventory . .</b>	28,332	-	(278)	-
<b>Fund balances at end of year . . . . .</b>	<u>\$ 391,279</u>	<u>\$ 30,877</u>	<u>\$ 40,341</u>	<u>\$ 35,880</u>

<b>Law Enforcement</b>	<b>Permissive Sales Tax</b>	<b>Industrial Development</b>	<b>Indigent Drivers Alcohol Treatment</b>	<b>Court Computerization</b>	<b>Local Law Enforcement Block Grant</b>
\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
73,164	-	-	8,478	263,575	-
-	822,287	893,028	26,723	-	17,733
1,127	-	15,031	-	-	4,603
-	-	31,529	-	-	-
<u>74,291</u>	<u>822,287</u>	<u>1,139,588</u>	<u>35,201</u>	<u>263,575</u>	<u>22,336</u>
-	-	566,638	-	241,765	-
36,847	-	-	100,989	-	65,077
-	-	-	-	-	-
-	-	32,300	-	-	-
-	-	-	-	-	-
-	679,763	-	-	-	-
-	-	-	-	-	-
<u>36,847</u>	<u>679,763</u>	<u>598,938</u>	<u>100,989</u>	<u>241,765</u>	<u>65,077</u>
<u>37,444</u>	<u>142,524</u>	<u>540,650</u>	<u>(65,788)</u>	<u>21,810</u>	<u>(42,741)</u>
-	-	10,960	-	-	-
-	-	-	-	-	3,435
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>10,960</u>	<u>-</u>	<u>-</u>	<u>3,435</u>
37,444	142,524	551,610	(65,788)	21,810	(39,306)
158,217	626,127	856,419	68,961	694,434	130,303
-	-	-	-	(3,972)	-
<u>\$ 195,661</u>	<u>\$ 768,651</u>	<u>\$ 1,408,029</u>	<u>\$ 3,173</u>	<u>\$ 712,272</u>	<u>\$ 90,997</u>

(continued)

**CITY OF MANSFIELD, OHIO**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)**  
**FOR THE YEAR ENDED DECEMBER 31, 2008**

	<b>Grant Fund</b>	<b>Probation Services</b>	<b>Court Costs</b>	<b>FEMA</b>
<b>Revenues:</b>				
Municipal income taxes . . . . .	\$ -	\$ -	\$ -	\$ -
Charges for services . . . . .	54,071	118,740	-	-
Licenses, permits and fees . . . . .	-	2,257	239,864	-
Fines and forfeitures . . . . .	-	-	-	-
Intergovernmental . . . . .	4,816,191	-	-	358,312
Investment income . . . . .	-	-	-	-
Other . . . . .	15,998	-	2,751	-
Total revenues . . . . .	<u>4,886,260</u>	<u>120,997</u>	<u>242,615</u>	<u>358,312</u>
<b>Expenditures:</b>				
Current:				
General government . . . . .	305,797	160,150	263,237	358,312
Public safety . . . . .	455,098	-	-	-
Public health and welfare . . . . .	93,042	-	-	-
Community environment . . . . .	-	-	-	-
Leisure time activity . . . . .	62,436	-	-	-
Transportation . . . . .	-	-	-	-
Capital outlay . . . . .	3,446,542	-	-	-
Total expenditures . . . . .	<u>4,362,915</u>	<u>160,150</u>	<u>263,237</u>	<u>358,312</u>
Excess (deficiency) of revenues over (under) expenditures . . . . .	<u>523,345</u>	<u>(39,153)</u>	<u>(20,622)</u>	<u>-</u>
<b>Other financing sources:</b>				
Proceeds from sale of capital assets . . . . .	-	-	-	-
Transfers in . . . . .	55,489	-	-	-
Transfers out . . . . .	-	-	-	-
Total other financing sources (uses): . . . . .	<u>55,489</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances . . . . .	578,834	(39,153)	(20,622)	-
<b>Fund balances at beginning of year (deficit) . . .</b>	(59,794)	65,535	16,694	-
<b>Increase (decrease) in reserve for inventory . .</b>	10,814	3,446	-	-
<b>Fund balances at end of year . . . . .</b>	<u>\$ 529,854</u>	<u>\$ 29,828</u>	<u>\$ (3,928)</u>	<u>\$ -</u>



**Total**

\$	453,250
	1,171,016
	242,121
	354,244
	9,814,981
	28,638
	50,866
	<hr/>
	12,115,116
	<hr/>
	2,804,343
	662,902
	93,042
	32,300
	62,436
	3,895,775
	3,446,542
	<hr/>
	10,997,340
	<hr/>
	1,117,776
	<hr/>
	20,832
	165,603
	(35,882)
	<hr/>
	150,553
	<hr/>
	1,268,329
	2,926,243
	38,342
	<hr/>
\$	4,232,914
	<hr/>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR CAPITAL PROJECTS FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Street Resurfacing</u>	<u>Issue II Improvement</u>	<u>Fixed Asset Acquisition</u>	<u>2005 Service Fleet</u>
<b>Revenues:</b>				
Municipal income taxes . . . . .	\$ 3,716,000	\$ -	\$ -	\$ -
Intergovernmental . . . . .	-	51,124	206,291	264,377
<b>Total revenues . . . . .</b>	<u>3,716,000</u>	<u>51,124</u>	<u>206,291</u>	<u>264,377</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	4,402,654	86,482	278,857	10,205
Debt service:				
Interest and fiscal charges . . . . .	-	-	-	21,191
<b>Total expenditures . . . . .</b>	<u>4,402,654</u>	<u>86,482</u>	<u>278,857</u>	<u>31,396</u>
Excess (deficiency) of revenues over (under) expenditures. . . . .	(686,654)	(35,358)	(72,566)	232,981
<b>Fund balances at beginning of year . . . . .</b>	1,521,930	35,358	786,066	(487,981)
<b>(Decrease) in reserve for inventory. . . . .</b>	(1,650)	-	-	-
<b>Fund balances (deficit) at end of year . . . . .</b>	<u>\$ 833,626</u>	<u>\$ -</u>	<u>\$ 713,500</u>	<u>\$ (255,000)</u>

<u>Miller Park</u>	<u>Total</u>
\$ -	\$ 3,716,000
<u>1,152,496</u>	<u>1,674,288</u>
<u>1,152,496</u>	<u>5,390,288</u>
1,941,091	6,719,289
<u>-</u>	<u>21,191</u>
<u>1,941,091</u>	<u>6,740,480</u>
(788,595)	(1,350,192)
(145,826)	1,709,547
<u>-</u>	<u>(1,650)</u>
<u>\$ (934,421)</u>	<u>\$ 357,705</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 2,400,376	\$ 2,398,775	\$ 2,488,097	\$ 89,322
Charges for services . . . . .	23,393	23,393	23,513	120
Licenses, permits and fees . . . . .	654,382	652,432	689,826	37,394
Fines and forfeitures . . . . .	1,275,377	1,270,391	1,311,460	41,069
Intergovernmental . . . . .	4,832,978	4,853,687	4,943,588	89,901
Special assessments . . . . .	41,680	41,680	41,680	-
Investment income . . . . .	678,492	678,492	721,538	43,046
Other . . . . .	85,697	73,524	195,411	121,887
<b>Total revenues . . . . .</b>	<b>9,992,375</b>	<b>9,992,374</b>	<b>10,415,113</b>	<b>422,739</b>
<b>Expenditures:</b>				
Current:				
Public safety				
Safety town				
Materials and supplies . . . . .	5,038	5,038	2,985	2,053
Street lighting				
Contractual services . . . . .	630,000	630,000	625,205	4,795
Housing of prisoners				
Contractual services . . . . .	1,112,668	1,033,702	887,945	145,757
<b>Total public safety . . . . .</b>	<b>1,747,706</b>	<b>1,668,740</b>	<b>1,516,135</b>	<b>152,605</b>
Public health and welfare				
Human relations				
Other . . . . .	29,000	29,000	7,412	21,588
Humane society				
Other . . . . .	5,000	5,000	-	5,000
Indigent burial				
Other . . . . .	3,000	8,250	8,250	-
Dog warden				
Other . . . . .	30,000	30,000	30,000	-
<b>Total public health and welfare . . . . .</b>	<b>67,000</b>	<b>72,250</b>	<b>45,662</b>	<b>26,588</b>
Leisure time activities				
Parks				
Personal services . . . . .	364,473	367,356	365,811	1,545
Capital outlay . . . . .	6,500	3,617	3,274	343
Materials and supplies . . . . .	81,115	63,830	49,600	14,230
Contractual services . . . . .	244,427	248,712	245,493	3,219
Other . . . . .	1,935	1,935	1,935	-
Adopt-a-park				
Other . . . . .	4,418	4,418	650	3,768
Recreation				
Personal services . . . . .	82,974	78,219	77,450	769
Materials and supplies . . . . .	3,500	3,500	2,041	1,459
Contractual services . . . . .	20,000	20,000	12,934	7,066
<b>Total leisure time activities . . . . .</b>	<b>809,342</b>	<b>791,587</b>	<b>759,188</b>	<b>32,399</b>

(continued)

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Community environment				
Codes and permits				
Personal services. . . . .	392,450	370,735	369,602	1,133
Materials and supplies . . . . .	22,028	11,657	9,623	2,034
Contractual services . . . . .	126,573	126,321	118,871	7,450
Other. . . . .	3,065	1,436	1,436	-
Regional planning	-	-	-	-
Other. . . . .	32,125	32,125	32,125	-
Chamber district				
Other. . . . .	24,332	24,332	571	23,761
Sub-division fees				
Other. . . . .	45,942	45,942	-	45,942
<b>Total community environment . . . . .</b>	<b>646,515</b>	<b>612,548</b>	<b>532,228</b>	<b>80,320</b>
General government				
Council				
Personal services. . . . .	167,367	164,465	155,154	9,311
Contractual services . . . . .	37,632	37,632	37,632	-
Materials and supplies . . . . .	1,400	1,400	1,117	283
Other. . . . .	2,500	3,500	2,789	711
Human resource director				
Personal services. . . . .	174,408	160,882	160,577	305
Materials and supplies . . . . .	4,000	4,000	3,999	1
Contractual services . . . . .	106,076	96,576	87,959	8,617
Other. . . . .	3,500	5,901	4,849	1,052
Mayor				
Personal services. . . . .	147,362	147,362	141,289	6,073
Materials and supplies . . . . .	28,200	28,200	27,685	515
Contractual services . . . . .	40,132	52,632	52,602	30
Other. . . . .	10,013	10,013	8,106	1,907
Finance director				
Personal services. . . . .	690,271	675,084	671,537	3,547
Materials and supplies . . . . .	20,226	19,226	16,281	2,945
Contractual services . . . . .	314,819	320,973	320,651	322
Other. . . . .	1,000	1,000	659	341
Law director				
Personal services. . . . .	510,001	525,728	505,332	20,396
Materials and supplies . . . . .	47,000	42,596	38,009	4,587
Contractual services . . . . .	138,441	136,656	136,655	1
Other. . . . .	62,973	69,162	41,059	28,103
Municipal court				
Personal services. . . . .	770,816	770,816	723,471	47,345
Materials and supplies . . . . .	9,795	9,795	2,470	7,325
Contractual services . . . . .	628,016	639,080	568,646	70,434
Other. . . . .	5,088	5,088	3,361	1,727
Clerk of court				
Personal services. . . . .	941,803	921,803	913,360	8,443
Materials and supplies . . . . .	88,352	84,352	81,469	2,883
Contractual services . . . . .	200,705	200,705	200,705	-
Other . . . . .	1,500	5,500	4,233	1,267

(continued)

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Civil service commission				
Personal services. . . . .	19,500	19,500	19,500	-
Contractual services . . . . .	48,209	55,969	55,969	-
Safety/service director				
Personal services. . . . .	138,472	143,227	143,226	1
Materials and supplies . . . . .	2,000	2,000	1,173	827
Contractual services . . . . .	34,264	34,154	32,451	1,703
Other. . . . .	500	610	575	35
Engineering				
Personal services. . . . .	553,042	541,109	539,077	2,032
Materials and supplies . . . . .	11,000	11,000	8,074	2,926
Contractual services . . . . .	210,664	170,664	132,975	37,689
Other. . . . .	9,000	9,000	5,304	3,696
City building and public lands				
Personal services. . . . .	211,331	211,331	206,791	4,540
Materials and supplies . . . . .	6,332	24,832	2,386	22,446
Contractual services . . . . .	677,578	657,078	585,438	71,640
Income tax administration				
Personal services. . . . .	500,262	489,236	484,876	4,360
Materials and supplies . . . . .	78,920	78,636	54,492	24,144
Capital outlay . . . . .	16,500	2,000	1,809	191
Contractual services . . . . .	117,443	117,443	112,500	4,943
Other. . . . .	750	750	420	330
Miscellaneous				
Fringe benefits. . . . .	40,000	24,250	21,920	2,330
Contractual services . . . . .	569,313	567,313	448,338	118,975
Festivals . . . . .	52,500	52,500	43,842	8,658
Other. . . . .	6,000	13,484	9,708	3,776
Unclaimed money				
Other. . . . .	58,785	58,785	18,858	39,927
Special assessments				
Other. . . . .	5,827	5,827	2,344	3,483
Total general government . . . . .	<u>8,521,588</u>	<u>8,430,825</u>	<u>7,843,702</u>	<u>587,123</u>

(continued)

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GENERAL FUND (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Total expenditures . . . . .	11,792,151	11,575,950	10,696,915	879,035
Deficiency of revenues under expenditures . . . . .	(1,799,776)	(1,583,576)	(281,802)	1,301,774
<b>Other financing sources (uses):</b>				
Loan to other funds . . . . .	(281,580)	(281,580)	(281,580)	-
Payment on loan from other funds . . . . .	(250,000)	(250,000)	(250,000)	-
Repayment of loan to other funds . . . . .	659,373	659,373	659,373	-
Transfers in . . . . .	80,410	80,410	79,860	(550)
Transfers out . . . . .	(200,821)	(291,163)	(134,066)	157,097
Total other financing sources (uses) . . . . .	7,382	(82,960)	73,587	156,547
Net change in fund balance . . . . .	(1,792,394)	(1,666,536)	(208,215)	1,458,321
<b>Fund balance at beginning of year . . . . .</b>	1,370,424	1,370,424	1,370,424	-
<b>Prior year encumbrances appropriated . . . . .</b>	429,918	429,918	429,918	-
<b>Fund balance at end of year. . . . .</b>	<u>\$ 7,948</u>	<u>\$ 133,806</u>	<u>\$ 1,592,127</u>	<u>\$ 1,458,321</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 COMMUNITY DEVELOPMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 2,346,904	\$ 2,346,904	\$ 1,346,084	\$ (1,000,820)
Investment income . . . . .	90,000	90,000	74,723	(15,277)
Other . . . . .	466,292	466,292	212,731	(253,561)
	<u>2,903,196</u>	<u>2,903,196</u>	<u>1,633,538</u>	<u>(1,269,658)</u>
<b>Expenditures:</b>				
Current:				
Community environment				
Personal services . . . . .	212,521	212,495	211,361	1,134
Materials and supplies . . . . .	18,000	16,600	9,740	6,860
Contractual services . . . . .	2,453,848	2,455,274	1,149,958	1,305,316
Other . . . . .	10,000	10,000	5,901	4,099
	<u>2,694,369</u>	<u>2,694,369</u>	<u>1,376,960</u>	<u>1,317,409</u>
Excess of revenues over expenditures . . . . .	<u>208,827</u>	<u>208,827</u>	<u>256,578</u>	<u>47,751</u>
<b>Other financing uses:</b>				
Transfers out . . . . .	<u>(375,000)</u>	<u>(375,000)</u>	<u>(375,000)</u>	<u>-</u>
Total other financing uses . . . . .	<u>(375,000)</u>	<u>(375,000)</u>	<u>(375,000)</u>	<u>-</u>
Net change in fund balance . . . . .	(166,173)	(166,173)	(118,422)	47,751
<b>Fund balance at beginning of year . . . . .</b>	138,296	138,296	138,296	-
<b>Prior year encumbrances appropriated . . . . .</b>	73,945	73,945	73,945	-
	<u>46,068</u>	<u>46,068</u>	<u>93,819</u>	<u>47,751</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 46,068</u>	<u>\$ 46,068</u>	<u>\$ 93,819</u>	<u>\$ 47,751</u>



**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 SAFETY SERVICES FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 21,427,654	\$ 21,427,654	\$ 20,297,261	\$ (1,130,393)
Charges for services . . . . .	1,218,425	1,216,926	1,254,489	37,563
Licenses, permits and fees. . . . .	100,039	108,895	148,211	39,316
Fines and forfeitures. . . . .	125,000	125,000	126,440	1,440
Intergovernmental . . . . .	113,080	105,724	101,894	(3,830)
Other . . . . .	33,008	33,008	9,149	(23,859)
	<u>23,017,206</u>	<u>23,017,207</u>	<u>21,937,444</u>	<u>(1,079,763)</u>
<b>Expenditures:</b>				
Current:				
Public safety				
Personal services. . . . .	14,467,336	14,467,336	13,992,409	474,927
Fringe benefits. . . . .	3,481,166	3,273,348	2,633,139	640,209
Materials and supplies . . . . .	510,631	510,384	481,427	28,957
Contractual services . . . . .	4,750,269	4,836,118	4,763,526	72,592
Capital outlay . . . . .	288,500	508,058	469,373	38,685
Other. . . . .	135,090	133,104	112,158	20,946
	<u>23,632,992</u>	<u>23,728,348</u>	<u>22,452,032</u>	<u>1,276,316</u>
Deficiency of revenues under expenditures . . .	<u>(615,786)</u>	<u>(711,141)</u>	<u>(514,588)</u>	<u>196,553</u>
<b>Other financing uses:</b>				
Repayment on loan from other funds . . . . .	(50,000)	(50,000)	(50,000)	-
Transfers out . . . . .	(141,357)	(141,357)	(141,357)	-
	<u>(191,357)</u>	<u>(191,357)</u>	<u>(191,357)</u>	<u>-</u>
Net change in fund balance . . . . .	(807,143)	(902,498)	(705,945)	196,553
<b>Fund balance at beginning of year . . . . .</b>	599,933	599,933	599,933	-
<b>Prior year encumbrances appropriated . . . . .</b>	303,165	303,165	303,165	-
	<u>95,955</u>	<u>600</u>	<u>197,153</u>	<u>196,553</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ 95,955</u>	<u>\$ 600</u>	<u>\$ 197,153</u>	<u>\$ 196,553</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 SECTION 108 IMPROVEMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Investment income . . . . .	\$ 3,435	\$ 3,435	\$ 2,792	\$ (643)
Other . . . . .	3,000	3,000	-	(3,000)
Total revenues . . . . .	<u>6,435</u>	<u>6,435</u>	<u>2,792</u>	<u>(3,643)</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	2,893,008	2,894,605	2,486,550	408,055
Debt service				
Principal retirement . . . . .	2,000,000	2,000,000	2,000,000	-
Interest and fiscal charges . . . . .	91,000	105,334	105,334	-
Total expenditures . . . . .	<u>4,984,008</u>	<u>4,999,939</u>	<u>4,591,884</u>	<u>408,055</u>
Deficiency of revenues under expenditures . . . . .	<u>(4,977,573)</u>	<u>(4,993,504)</u>	<u>(4,589,092)</u>	<u>404,412</u>
<b>Other financing sources:</b>				
Note proceeds . . . . .	<u>2,100,000</u>	<u>2,115,931</u>	<u>2,125,000</u>	<u>9,069</u>
Total other financing sources . . . . .	<u>2,100,000</u>	<u>2,115,931</u>	<u>2,125,000</u>	<u>9,069</u>
Net change in fund balance . . . . .	(2,877,573)	(2,877,573)	(2,464,092)	413,481
<b>Fund balance at beginning of year . . . . .</b>	511,860	511,860	511,860	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>2,365,713</u>	<u>2,365,713</u>	<u>2,365,713</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 413,481</u>	<u>\$ 413,481</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 STREET CONSTRUCTION MAINTENANCE AND REPAIR FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 253,250	\$ 253,250	\$ 253,250	\$ -
Intergovernmental . . . . .	1,879,637	1,879,637	1,955,378	75,741
Charges for services . . . . .	900,805	900,605	900,705	100
Investment income . . . . .	6,235	6,235	6,297	62
Other . . . . .	9,872	9,872	9,872	-
	<hr/>	<hr/>	<hr/>	
Total revenues . . . . .	3,049,799	3,049,599	3,125,502	75,903
	<hr/>	<hr/>	<hr/>	
<b>Expenditures:</b>				
Current:				
Transportation				
Personal services . . . . .	1,494,916	1,499,882	1,492,567	7,315
Materials and supplies . . . . .	641,289	595,750	580,002	15,748
Capital outlay . . . . .	10,000	1,962	1,962	-
Contractual services . . . . .	1,152,021	1,200,432	1,193,873	6,559
	<hr/>	<hr/>	<hr/>	
Total expenditures . . . . .	3,298,226	3,298,026	3,268,404	29,622
	<hr/>	<hr/>	<hr/>	
Net change in fund balance . . . . .	(248,427)	(248,427)	(142,902)	105,525
	<hr/>	<hr/>	<hr/>	
<b>Fund balance at beginning of year . . . . .</b>	6,175	6,175	6,175	-
<b>Prior year encumbrances appropriated . . . . .</b>	242,252	242,252	242,252	-
	<hr/>	<hr/>	<hr/>	
<b>Fund balance at end of year . . . . .</b>	\$ -	\$ -	\$ 105,525	\$ 105,525
	<hr/>	<hr/>	<hr/>	

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 STATE HIGHWAY FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 150,300	\$ 150,300	\$ 158,463	\$ 8,163
Investment income . . . . .	1,762	1,762	1,580	(182)
<b>Total revenues . . . . .</b>	<u>152,062</u>	<u>152,062</u>	<u>160,043</u>	<u>7,981</u>
<b>Expenditures:</b>				
Current:				
Transportation				
Personal services . . . . .	150,000	150,000	150,000	-
Materials and supplies . . . . .	13,769	13,769	13,520	249
<b>Total expenditures . . . . .</b>	<u>163,769</u>	<u>163,769</u>	<u>163,520</u>	<u>249</u>
Net change in fund balance . . . . .	(11,707)	(11,707)	(3,477)	8,230
<b>Fund balance at beginning of year . . . . .</b>	11,707	11,707	11,707	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>10,008</u>	<u>10,008</u>	<u>10,008</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 10,008</u>	<u>\$ 10,008</u>	<u>\$ 18,238</u>	<u>\$ 8,230</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 REGIONAL COMMUNITY ADVANCEMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 854,730	\$ 854,730	\$ 740,776	(113,954)
Charges for services . . . . .	80,486	80,486	97,500	17,014
Other . . . . .	4,000	1,522	588	(934)
	<hr/>	<hr/>	<hr/>	<hr/>
Total revenues . . . . .	939,216	936,738	838,864	(97,874)
<b>Expenditures:</b>				
Current:				
General government				
Personal services . . . . .	234,589	510,379	480,622	29,757
Materials and supplies . . . . .	30,205	55,619	32,600	23,019
Contractual services . . . . .	257,428	422,275	382,357	39,918
Other . . . . .	8,500	9,030	4,770	4,260
	<hr/>	<hr/>	<hr/>	<hr/>
Total expenditures . . . . .	530,722	997,303	900,349	96,954
Excess (deficiency) of revenues over (under) expenses . . . . .	<hr/>	<hr/>	<hr/>	<hr/>
	408,494	(60,565)	(61,485)	(920)
<b>Other financing sources (uses):</b>				
Repayment of loan from other funds . . . . .	(31,585)	(31,585)	(31,585)	-
Transfers in . . . . .	109,634	109,634	106,679	(2,955)
	<hr/>	<hr/>	<hr/>	<hr/>
Total other financing sources (uses) . . . . .	78,049	78,049	75,094	(2,955)
Net change in fund balance . . . . .	<hr/>	<hr/>	<hr/>	<hr/>
	486,543	17,484	13,609	(3,875)
<b>Fund balance at beginning of year . . . . .</b>	5,401	5,401	5,401	-
<b>Prior year encumbrances appropriated . . . . .</b>	4,661	4,661	4,661	-
	<hr/>	<hr/>	<hr/>	<hr/>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 496,605</u>	<u>\$ 27,546</u>	<u>\$ 23,671</u>	<u>\$ (3,875)</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 DRUG LAW ENFORCEMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Fines and forfeitures . . . . .	\$ 5,000	\$ 5,000	\$ 9,027	\$ 4,027
Total revenues . . . . .	5,000	5,000	9,027	4,027
<b>Expenditures:</b>				
Current:				
Public safety				
Other . . . . .	35,000	35,000	4,991	30,009
Total expenditures . . . . .	35,000	35,000	4,991	30,009
Net change in fund balance . . . . .	(30,000)	(30,000)	4,036	34,036
<b>Fund balance at beginning of year . . . . .</b>	<u>31,845</u>	<u>31,845</u>	<u>31,845</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 1,845</u>	<u>\$ 1,845</u>	<u>\$ 35,881</u>	<u>\$ 34,036</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 LAW ENFORCEMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Fines and forfeitures . . . . .	\$ 85,475	\$ 85,075	\$ 73,164	\$ (11,911)
Investment income . . . . .	4,025	4,125	1,127	(2,998)
Total revenues . . . . .	<u>89,500</u>	<u>89,200</u>	<u>74,291</u>	<u>(14,909)</u>
<b>Expenditures:</b>				
Current:				
Public safety				
Other . . . . .	<u>105,500</u>	<u>303,898</u>	<u>220,903</u>	<u>82,995</u>
Total expenditures . . . . .	<u>105,500</u>	<u>303,898</u>	<u>220,903</u>	<u>82,995</u>
Deficiency of revenues under expenses . . . . .	<u>(16,000)</u>	<u>(214,698)</u>	<u>(146,612)</u>	<u>68,086</u>
<b>Other financing sources:</b>				
Note proceeds . . . . .	<u>100,000</u>	<u>100,000</u>	<u>-</u>	<u>(100,000)</u>
Total other financing sources . . . . .	<u>100,000</u>	<u>100,000</u>	<u>-</u>	<u>(100,000)</u>
Net change in fund balance . . . . .	84,000	(114,698)	(146,612)	(31,914)
<b>Fund balance at beginning of year . . . . .</b>	<u>158,219</u>	<u>158,219</u>	<u>158,219</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 242,219</u>	<u>\$ 43,521</u>	<u>\$ 11,607</u>	<u>\$ (31,914)</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 PERMISSIVE SALES TAX FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 801,665	\$ 801,519	\$ 823,191	\$ 21,672
Total revenues . . . . .	<u>801,665</u>	<u>801,519</u>	<u>823,191</u>	<u>21,672</u>
<b>Expenditures:</b>				
Current:				
Transportation				
Contractual services . . . . .	<u>1,320,088</u>	<u>1,429,882</u>	<u>1,369,446</u>	<u>60,436</u>
Total expenditures . . . . .	<u>1,320,088</u>	<u>1,429,882</u>	<u>1,369,446</u>	<u>60,436</u>
Net change in fund balance . . . . .	(518,423)	(628,363)	(546,255)	82,108
<b>Fund balance at beginning of year . . . . .</b>	186,480	186,480	186,480	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>468,737</u>	<u>468,737</u>	<u>468,737</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 136,794</u>	<u>\$ 26,854</u>	<u>\$ 108,962</u>	<u>\$ 82,108</u>



**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 INDUSTRIAL DEVELOPMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 240,000	\$ 240,000	\$ 200,000	\$ (40,000)
Intergovernmental . . . . .	908,898	912,912	893,028	(19,884)
Investment income . . . . .	12,207	12,207	12,940	733
Other . . . . .	124,081	122,237	74,886	(47,351)
	<u>1,285,186</u>	<u>1,287,356</u>	<u>1,180,854</u>	<u>(106,502)</u>
<b>Expenditures:</b>				
Current:				
General government				
Personal services . . . . .	94,306	94,306	94,188	118
Materials and supplies . . . . .	61,902	61,902	25,577	36,325
Contractual services . . . . .	1,212,328	1,212,328	933,753	278,575
Other . . . . .	25,000	25,000	25,000	-
	<u>1,393,536</u>	<u>1,393,536</u>	<u>1,078,518</u>	<u>315,018</u>
Excess (deficiency) of revenues over (under) expenses . . . . .	<u>(108,350)</u>	<u>(106,180)</u>	<u>102,336</u>	<u>208,516</u>
<b>Other financing sources:</b>				
Repayment of loan from other funds . . . . .	<u>(255,685)</u>	<u>(255,685)</u>	<u>(255,685)</u>	<u>-</u>
Total other financing sources . . . . .	<u>(255,685)</u>	<u>(255,685)</u>	<u>(255,685)</u>	<u>-</u>
Net change in fund balance . . . . .	(364,035)	(361,865)	(153,349)	208,516
<b>Fund balance at beginning of year . . . . .</b>	-	-	-	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>368,925</u>	<u>368,925</u>	<u>368,925</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 4,890</u>	<u>\$ 7,060</u>	<u>\$ 215,576</u>	<u>\$ 208,516</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 INDIGENT DRIVERS ALCOHOL TREATMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 26,723	\$ 26,723	\$ 26,723	\$ -
Fines and forfeitures. . . . .	18,277	18,277	8,596	(9,681)
Total revenues . . . . .	<u>45,000</u>	<u>45,000</u>	<u>35,319</u>	<u>(9,681)</u>
<b>Expenditures:</b>				
Current:				
Public safety				
Other. . . . .	<u>157,547</u>	<u>157,547</u>	<u>144,606</u>	<u>12,941</u>
Total expenditures . . . . .	<u>157,547</u>	<u>157,547</u>	<u>144,606</u>	<u>12,941</u>
Net change in fund balance . . . . .	(112,547)	(112,547)	(109,287)	3,260
<b>Fund balance at beginning of year . . . . .</b>	107,441	107,441	107,441	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>5,106</u>	<u>5,106</u>	<u>5,106</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,260</u>	<u>\$ 3,260</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 COURT COMPUTERIZATION FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Fines and forfeitures . . . . .	\$ 260,000	\$ 260,000	\$ 258,558	\$ (1,442)
Total revenues . . . . .	260,000	260,000	258,558	(1,442)
<b>Expenditures:</b>				
Current:				
General government				
Personal services . . . . .	4,160	51,192	51,119	73
Materials and supplies . . . . .	699,360	634,064	175,648	458,416
Contractual services . . . . .	225,609	243,873	62,228	181,645
Total expenditures . . . . .	929,129	929,129	288,995	640,134
Net change in fund balance . . . . .	(669,129)	(669,129)	(30,437)	638,692
<b>Fund balance at beginning of year . . . . .</b>	665,444	665,444	665,444	-
<b>Prior year encumbrances appropriated . . . . .</b>	3,685	3,685	3,685	-
<b>Fund balance at end of year . . . . .</b>	\$ -	\$ -	\$ 638,692	\$ 638,692

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 LOCAL LAW ENFORCEMENT BLOCK GRANT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 17,732	\$ 17,732	\$ 17,732	\$ -
Investment income . . . . .	26,500	26,500	4,603	(21,897)
Other . . . . .	1,501	1,501	-	(1,501)
<b>Total revenues . . . . .</b>	<b>45,733</b>	<b>45,733</b>	<b>22,335</b>	<b>(23,398)</b>
<b>Expenditures:</b>				
Current:				
Public safety				
Capital outlay . . . . .	154,475	154,475	53,570	100,905
Other. . . . .	25,902	25,902	12,531	13,371
<b>Total expenditures . . . . .</b>	<b>180,377</b>	<b>180,377</b>	<b>66,101</b>	<b>114,276</b>
Deficiency of revenues under expenses . . . . .	(134,644)	(134,644)	(43,766)	90,878
<b>Other financing sources:</b>				
Transfers in . . . . .	3,435	3,435	3,435	-
<b>Total other financing sources . . . . .</b>	<b>3,435</b>	<b>3,435</b>	<b>3,435</b>	<b>-</b>
Net change in fund balance . . . . .	(131,209)	(131,209)	(40,331)	90,878
<b>Fund balance at beginning of year . . . . .</b>	<b>130,308</b>	<b>130,308</b>	<b>130,308</b>	
<b>Prior year encumbrances appropriated . . . . .</b>	<b>901</b>	<b>901</b>	<b>901</b>	<b>-</b>
<b>Fund balance at end of year . . . . .</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 90,878</b>	<b>\$ 90,878</b>

**CITY OF MANSFIELD, OHIO**

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GRANT FUND**

FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 5,861,701	\$ 5,857,997	\$ 4,756,235	\$ (1,101,762)
Charges for services . . . . .	54,071	54,071	54,071	-
Other . . . . .	63,267	66,971	49,407	(17,564)
	<u>5,979,039</u>	<u>5,979,039</u>	<u>4,859,713</u>	<u>(1,119,326)</u>
<b>Expenditures:</b>				
Current:				
Public safety				
Personal services. . . . .	272,156	388,241	83,047	305,194
Materials and supplies . . . . .	163,558	131,264	23,084	108,180
Contractual services . . . . .	331,413	384,343	228,121	156,222
Capital outlay . . . . .	336,348	366,554	234,205	132,349
Other. . . . .	42,181	69,696	17,890	51,806
Total public safety . . . . .	<u>1,145,656</u>	<u>1,340,098</u>	<u>586,347</u>	<u>753,751</u>
Public health and welfare				
Personal services. . . . .	55,616	57,186	57,088	98
Materials and supplies . . . . .	34,762	33,018	12,021	20,997
Contractual services . . . . .	33,793	33,966	25,066	8,900
Total public health and welfare. . . . .	<u>124,171</u>	<u>124,170</u>	<u>94,175</u>	<u>29,995</u>
General government				
Personal services. . . . .	124,483	217,225	180,476	36,749
Materials and supplies . . . . .	7,824	8,362	6,218	2,144
Capital outlay . . . . .	6,120	10,243	6,120	4,123
Contractual services . . . . .	682,567	4,276,764	3,899,966	376,798
Other. . . . .	4,700	4,700	695	4,005
Total general government . . . . .	<u>825,694</u>	<u>4,517,294</u>	<u>4,093,475</u>	<u>423,819</u>
Total expenditures . . . . .	<u>2,095,521</u>	<u>5,981,562</u>	<u>4,773,997</u>	<u>1,207,565</u>
Excess (deficiency) of revenues over (under) expenses . . . . .	<u>3,883,518</u>	<u>(2,523)</u>	<u>85,716</u>	<u>88,239</u>
<b>Other financing sources:</b>				
Repayment of loan from other funds . . . . .	(217,600)	(217,600)	(217,600)	-
Transfers in . . . . .	-	-	55,489	55,489
Total other financing sources . . . . .	<u>(217,600)</u>	<u>(217,600)</u>	<u>(162,111)</u>	<u>55,489</u>
Net change in fund balance . . . . .	3,665,918	(220,123)	(76,395)	143,728
<b>Fund balance at beginning of year . . . . .</b>	-	-	-	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>290,052</u>	<u>290,052</u>	<u>290,052</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ 3,955,970</u>	<u>\$ 69,929</u>	<u>\$ 213,657</u>	<u>\$ 143,728</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 PROBATION SERVICES FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Licenses, permits and fees . . . . .	\$ 113,744	\$ 113,812	\$ 118,740	\$ 4,928
Total revenues . . . . .	113,744	113,812	118,740	4,928
<b>Expenditures:</b>				
Current:				
General government				
Personal services. . . . .	106,937	106,937	102,469	4,468
Materials and supplies . . . . .	41,357	60,634	55,843	4,791
Total expenditures . . . . .	148,294	167,571	158,312	9,259
Net change in fund balance . . . . .	(34,550)	(53,759)	(39,572)	14,187
<b>Fund balance at beginning of year . . . . .</b>	59,039	59,039	59,039	-
<b>Prior year encumbrances appropriated . . . . .</b>	1,898	1,898	1,898	-
<b>Fund balance at end of year. . . . .</b>	<u>\$ 26,387</u>	<u>\$ 7,178</u>	<u>\$ 21,365</u>	<u>\$ 14,187</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 COURT COSTS FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Fines and forfeitures . . . . .	\$ 214,616	\$ 214,616	\$ 220,188	\$ 5,572
Charges for services . . . . .	11,622	11,622	11,622	-
Total revenues . . . . .	<u>226,238</u>	<u>226,238</u>	<u>231,810</u>	<u>5,572</u>
<b>Expenditures:</b>				
Current:				
General government				
Personal services . . . . .	222,546	221,946	220,135	1,811
Materials and supplies . . . . .	17,226	22,825	18,975	3,850
Capital outlay . . . . .	-	300,000	-	300,000
Total expenditures . . . . .	<u>239,772</u>	<u>544,771</u>	<u>239,110</u>	<u>305,661</u>
Deficiency of revenues under expenses . . . . .	<u>(13,534)</u>	<u>(318,533)</u>	<u>(7,300)</u>	<u>311,233</u>
<b>Other financing sources:</b>				
Note proceeds . . . . .	305,000	305,000	305,000	-
Sale of note premium . . . . .	2,751	2,751	2,751	-
Total other financing sources . . . . .	<u>307,751</u>	<u>307,751</u>	<u>307,751</u>	<u>-</u>
Net change in fund balance . . . . .	294,217	(10,782)	300,451	311,233
<b>Fund balance at beginning of year . . . . .</b>	<u>10,782</u>	<u>10,782</u>	<u>10,782</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 304,999</u>	<u>\$ -</u>	<u>\$ 311,233</u>	<u>\$ 311,233</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 FEMA FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 377,611	\$ 460,861	\$ 358,312	\$ (102,549)
Total revenues . . . . .	<u>377,611</u>	<u>460,861</u>	<u>358,312</u>	<u>(102,549)</u>
<b>Expenditures:</b>				
General government				
Contractual services . . . . .	\$ 377,611	\$ 460,861	\$ 358,312	\$ 102,549
Total expenditures . . . . .	<u>377,611</u>	<u>460,861</u>	<u>358,312</u>	<u>102,549</u>
Net change in fund balance . . . . .	-	-	-	-
<b>Fund balance at beginning of year . . . . .</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>



**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 CHAMBER DISTRICT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Other . . . . .	\$ 200,000	\$ 200,000	\$ -	\$ (200,000)
Total revenues . . . . .	<u>200,000</u>	<u>200,000</u>	<u>-</u>	<u>(200,000)</u>
<b>Expenditures:</b>				
Current:				
General government:				
Contractual services . . . . .	200,000	200,000	-	200,000
Debt service:				
Principal retirement . . . . .	200,000	200,000	-	200,000
Total expenditures . . . . .	<u>400,000</u>	<u>400,000</u>	<u>-</u>	<u>400,000</u>
Deficiency of revenues under expenditures . . . . .	(200,000)	(200,000)	-	200,000
<b>Other financing sources:</b>				
Note proceeds . . . . .	200,000	200,000	-	(200,000)
Total other financing sources . . . . .	<u>200,000</u>	<u>200,000</u>	<u>-</u>	<u>(200,000)</u>
Net change in fund balance . . . . .	-	-	-	-
<b>Fund balance at beginning of year . . . . .</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 DEBT SERVICE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Investment income . . . . .	\$ 457	\$ 457	\$ 457	\$ -
Total revenues . . . . .	457	457	457	-
<b>Expenditures:</b>				
Current:				
Debt service				
Principal retirement . . . . .	310,000	310,000	310,000	-
Interest and fiscal charges . . . . .	200,760	200,760	200,760	-
Other. . . . .	86	86	86	-
Total expenditures . . . . .	510,846	510,846	510,846	-
Deficiency of revenues under expenditures . . .	(510,389)	(510,389)	(510,389)	-
<b>Other financing sources:</b>				
Transfers in . . . . .	520,702	520,702	520,702	-
Total other financing sources . . . . .	520,702	520,702	520,702	-
Net change in fund balance . . . . .	10,313	10,313	10,313	-
<b>Fund balance at beginning of year . . . . .</b>	<u>61,595</u>	<u>61,595</u>	<u>61,595</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ 71,908</u>	<u>\$ 71,908</u>	<u>\$ 71,908</u>	<u>\$ -</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 STREET RESURFACING FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 3,628,572	\$ 3,628,572	\$ 3,758,240	\$ 129,668
Total revenues . . . . .	<u>3,628,572</u>	<u>3,628,572</u>	<u>3,758,240</u>	<u>129,668</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	<u>5,151,670</u>	<u>5,151,670</u>	<u>4,609,781</u>	<u>541,889</u>
Total expenditures . . . . .	<u>5,151,670</u>	<u>5,151,670</u>	<u>4,609,781</u>	<u>541,889</u>
Net change in fund balance . . . . .	<u>(1,523,098)</u>	<u>(1,523,098)</u>	<u>(851,541)</u>	<u>671,557</u>
<b>Fund balance at beginning of year . . . . .</b>	1,032,322	1,032,322	1,032,322	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>490,776</u>	<u>490,776</u>	<u>490,776</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 671,557</u>	<u>\$ 671,557</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 ISSUE II IMPROVEMENT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 976,125	\$ 1,202,044	\$ 51,123	\$ (1,150,921)
Total revenues . . . . .	976,125	1,202,044	51,123	(1,150,921)
<b>Expenditures:</b>				
Capital outlay . . . . .	1,196,836	1,202,044	277,044	925,000
Total expenditures . . . . .	1,196,836	1,202,044	277,044	925,000
Net change in fund balance . . . . .	(220,711)	-	(225,921)	(225,921)
<b>Fund balance at beginning of year . . . . .</b>	<u>225,921</u>	<u>225,921</u>	<u>225,921</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 5,210</u>	<u>\$ 225,921</u>	<u>\$ -</u>	<u>\$ (225,921)</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 FIXED ASSET ACQUISITION FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 206,291	\$ 206,291	\$ 206,291	\$ -
Total revenues . . . . .	<u>206,291</u>	<u>206,291</u>	<u>206,291</u>	<u>-</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	<u>1,159,316</u>	<u>1,159,316</u>	<u>700,097</u>	<u>459,219</u>
Total expenditures . . . . .	<u>1,159,316</u>	<u>1,159,316</u>	<u>700,097</u>	<u>459,219</u>
Net change in fund balance . . . . .	(953,025)	(953,025)	(493,806)	459,219
<b>Fund balance at beginning of year . . . . .</b>	77,665	77,665	77,665	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>875,360</u>	<u>875,360</u>	<u>875,360</u>	<u>-</u>
<b>Fund balance at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 459,219</u>	<u>\$ 459,219</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 2005 SERVICE FLEET FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 264,377	\$ 264,377	\$ 264,377	\$ -
Total revenues . . . . .	<u>264,377</u>	<u>264,377</u>	<u>264,377</u>	<u>-</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	\$ 10,206	\$ 10,206	\$ 10,206	\$ -
Principal retirement . . . . .	500,000	500,000	500,000	-
Interest and fiscal charges . . . . .	<u>21,191</u>	<u>21,191</u>	<u>21,191</u>	<u>-</u>
Total expenditures . . . . .	<u>531,397</u>	<u>531,397</u>	<u>531,397</u>	<u>-</u>
Deficiency of revenues under expenditures . . . . .	(267,020)	(267,020)	(267,020)	-
<b>Other financing sources:</b>				
Note proceeds . . . . .	<u>255,000</u>	<u>255,000</u>	<u>255,000</u>	<u>-</u>
Total other financing sources . . . . .	<u>255,000</u>	<u>255,000</u>	<u>255,000</u>	<u>-</u>
Net change in fund balance . . . . .	(12,020)	(12,020)	(12,020)	-
<b>Fund balance at beginning of year . . . . .</b>	<u>12,020</u>	<u>12,020</u>	<u>12,020</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN  
 FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 MILLER PARK FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Intergovernmental . . . . .	\$ 3,920,000	\$ 3,920,000	\$ 1,152,496	\$ (2,767,504)
Total revenues . . . . .	<u>3,920,000</u>	<u>3,920,000</u>	<u>1,152,496</u>	<u>(2,767,504)</u>
<b>Expenditures:</b>				
Capital outlay . . . . .	<u>3,765,495</u>	<u>3,781,137</u>	<u>1,266,973</u>	<u>2,514,164</u>
Total expenditures . . . . .	<u>3,765,495</u>	<u>3,781,137</u>	<u>1,266,973</u>	<u>2,514,164</u>
Excess (deficiency) of revenues over (under) expenses . . . . .	<u>154,505</u>	<u>138,863</u>	<u>(114,477)</u>	<u>(253,340)</u>
<b>Other financing sources:</b>				
Repayment of loan from other funds . . . . .	(154,504)	(154,504)	(154,504)	-
Loans from other funds . . . . .	<u>281,580</u>	<u>281,580</u>	<u>281,580</u>	<u>-</u>
Total other financing sources . . . . .	<u>127,076</u>	<u>127,076</u>	<u>127,076</u>	<u>-</u>
Net change in fund balance . . . . .	281,581	265,939	12,599	(253,340)
<b>Fund balance at beginning of year . . . . .</b>	-	-	-	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>15,642</u>	<u>15,642</u>	<u>15,642</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 297,223</u>	<u>\$ 281,581</u>	<u>\$ 28,241</u>	<u>\$ (253,340)</u>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENTS - NONMAJOR ENTERPRISE FUNDS

FUND DESCRIPTIONS

**Nonmajor Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges, or where it has been decided that a periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

***Airport Operating:***

To account for the operation of the City's airport facility.

***Parking Garage:***

To account for the operation of the City's downtown parking facilities.



**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF NET ASSETS  
NONMAJOR ENTERPRISE FUNDS  
DECEMBER 31, 2008

	<u>Airport Operating</u>	<u>Total</u>
<b>Assets:</b>		
Current assets:		
Equity in pooled cash and cash equivalents . . . . .	\$ 29,571	\$ 29,571
Receivables (net of allowances of uncollectibles):		
Taxes . . . . .	114,520	114,520
Accounts . . . . .	18,726	18,726
Materials and supplies inventory . . . . .	32,713	32,713
Total current assets . . . . .	<u>195,530</u>	<u>195,530</u>
Noncurrent assets:		
Capital assets:		
Land and construction in progress . . . . .	1,493,629	1,493,629
Depreciable capital assets, net . . . . .	1,481,599	1,481,599
Total capital assets . . . . .	<u>2,975,228</u>	<u>2,975,228</u>
Total assets . . . . .	<u>\$ 3,170,758</u>	<u>\$ 3,170,758</u>
<b>Liabilities:</b>		
Current liabilities:		
Accounts payable . . . . .	\$ 116	\$ 116
Accrued wages and benefits . . . . .	13,500	13,500
Due to other governments . . . . .	11,125	11,125
Total current liabilities . . . . .	<u>24,741</u>	<u>24,741</u>
Long-term liabilities:		
Compensated absences . . . . .	51,282	51,282
Total long-term liabilities . . . . .	<u>51,282</u>	<u>51,282</u>
Total liabilities . . . . .	<u>76,023</u>	<u>76,023</u>
<b>Net assets:</b>		
Invested in capital assets, net of related debt . . . . .	2,975,228	2,975,228
Unrestricted . . . . .	119,507	119,507
Total net assets . . . . .	<u>\$ 3,094,735</u>	<u>\$ 3,094,735</u>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Airport Operating</u>	<u>Parking Garage</u>	<u>Total</u>
<b>Operating revenues:</b>			
Charges for services . . . . .	\$ 66,965	\$ -	\$ 66,965
Total operating revenues . . . . .	<u>66,965</u>	<u>-</u>	<u>66,965</u>
<b>Operating expenses:</b>			
Personal services . . . . .	231,472	-	231,472
Fringe benefits . . . . .	3,418	-	3,418
Contractual services . . . . .	68,838	-	68,838
Materials and supplies . . . . .	65,968	-	65,968
Depreciation . . . . .	215,650	-	215,650
Utilities . . . . .	60,998	-	60,998
Other . . . . .	200	-	200
Total operating expenses . . . . .	<u>646,544</u>	<u>-</u>	<u>646,544</u>
Operating (loss) . . . . .	<u>(579,579)</u>	<u>-</u>	<u>(579,579)</u>
<b>Nonoperating revenues (expenses):</b>			
Other nonoperating revenue . . . . .	238	-	238
Loss on disposal of assets . . . . .	-	(171,852)	(171,852)
Transfer out . . . . .	-	(79,860)	(79,860)
Intergovernmental . . . . .	73,888	-	73,888
Municipal income tax . . . . .	604,380	-	604,380
Total nonoperating revenues . . . . .	<u>678,506</u>	<u>(251,712)</u>	<u>426,794</u>
Changes in net assets . . . . .	98,927	(251,712)	(152,785)
<b>Net assets at beginning of year . . . . .</b>	<u>2,995,808</u>	<u>251,712</u>	<u>3,247,520</u>
<b>Net assets at end of year . . . . .</b>	<u>\$ 3,094,735</u>	<u>\$ -</u>	<u>\$ 3,094,735</u>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Airport Operating</u>	<u>Parking Garage</u>	<u>Total</u>
<b>Cash flows from operating activities:</b>			
Cash received from customers . . . . .	\$ 84,415	\$ -	\$ 84,415
Cash received from other operating revenues . . . . .	238	-	238
Cash payments to employees . . . . .	(228,173)	-	(228,173)
Cash payments to suppliers . . . . .	(503,852)	-	(503,852)
Cash payments for other operating expenses . . . . .	(200)	-	(200)
Net cash provided by (used in) operating activities . . . . .	<u>(647,572)</u>	<u>-</u>	<u>(647,572)</u>
<b>Cash flows from capital and related financing activities:</b>			
Acquisition and construction of capital assets . . . . .	<u>(3,257)</u>	<u>-</u>	<u>(3,257)</u>
Net cash used in capital and related financing activities . . . . .	<u>(3,257)</u>	<u>-</u>	<u>(3,257)</u>
<b>Cash flows from noncapital financing activities:</b>			
Intergovernmental . . . . .	73,888	-	73,888
Municipal income tax . . . . .	488,732	-	488,732
Transfers out . . . . .	<u>-</u>	<u>(79,860)</u>	<u>(79,860)</u>
Net cash used in non-capital financing activities . . . . .	<u>562,620</u>	<u>(79,860)</u>	<u>482,760</u>
Net increase (decrease) in cash and cash equivalents . . . . .	(88,209)	(79,860)	(168,069)
<b>Cash and cash equivalents at beginning of year . . . . .</b>	<u>117,780</u>	<u>79,860</u>	<u>197,640</u>
<b>Cash and cash equivalents at end of year . . . . .</b>	<u>\$ 29,571</u>	<u>\$ -</u>	<u>\$ 29,571</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>			
Operating (loss) . . . . .	\$ (579,579)	\$ -	\$ (579,579)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation . . . . .	215,650	-	215,650
Other non-operating revenues. . . . .	238	-	238
Changes in assets and liabilities:			
Decrease in accounts receivable . . . . .	17,450	-	17,450
Decrease in inventory of supplies . . . . .	6,356	-	6,356
(Decrease) in accounts payable . . . . .	(314,404)	-	(314,404)
Increase in accrued wages and benefits . . . . .	2,240	-	2,240
Increase in due to other governments . . . . .	3,418	-	3,418
Increase in compensated absences payable . . . . .	1,059	-	1,059
Net cash used in operating activities . . . . .	<u>\$ (647,572)</u>	<u>\$ -</u>	<u>\$ (647,572)</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 WATER FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
				<u>Positive</u>
				<u>(Negative)</u>
<b>Revenues:</b>				
Charges for services . . . . .	\$ 7,784,443	\$ 7,784,443	\$ 8,149,871	\$ 365,428
Tap and license fees . . . . .	52,300	52,300	81,400	29,100
Other . . . . .	5,195	5,195	5,136	(59)
Total revenues. . . . .	<u>7,841,938</u>	<u>7,841,938</u>	<u>8,236,407</u>	<u>394,469</u>
<b>Expenses:</b>				
Personal services. . . . .	2,453,459	2,322,842	2,001,454	321,388
Fringe benefits. . . . .	429,181	437,181	403,186	33,995
Materials and supplies . . . . .	963,105	1,053,528	873,181	180,347
Contractual services . . . . .	4,605,599	4,551,055	3,684,762	866,293
Utilities . . . . .	548,196	621,988	579,463	42,525
Capital outlay . . . . .	700,710	700,710	700,710	-
Other . . . . .	38,882	36,027	24,063	11,964
Total expenses . . . . .	<u>9,739,132</u>	<u>9,723,331</u>	<u>8,266,819</u>	<u>1,456,512</u>
Net change in fund equity . . . . .	<u>(1,897,194)</u>	<u>(1,881,393)</u>	<u>(30,412)</u>	<u>1,850,981</u>
<b>Fund equity at beginning of year . . . . .</b>	<b>2,212,859</b>	<b>2,212,859</b>	<b>2,212,859</b>	<b>-</b>
<b>Prior year encumbrances appropriated . . . . .</b>	<b>573,923</b>	<b>573,923</b>	<b>573,923</b>	<b>-</b>
<b>Fund equity at end of year. . . . .</b>	<b><u>\$ 889,588</u></b>	<b><u>\$ 905,389</u></b>	<b><u>\$ 2,756,370</u></b>	<b><u>\$ 1,850,981</u></b>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 SEWER FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>		<u>Final Budget</u>
				<u>Positive</u>
				<u>(Negative)</u>
<b>Revenues:</b>				
Charges for services . . . . .	\$ 8,464,133	\$ 8,436,490	\$ 8,100,730	\$ (335,760)
Special assessments . . . . .	753	753	753	-
Tap and license fees . . . . .	1,485	2,830	2,970	140
Investment earnings . . . . .	-	25,545	25,545	-
Other . . . . .	9,245	9,998	190	(9,808)
	<u>8,475,616</u>	<u>8,475,616</u>	<u>8,130,188</u>	<u>(345,428)</u>
<b>Total revenues.</b>				
<b>Expenses:</b>				
Personal services . . . . .	1,923,481	1,833,010	1,761,446	71,564
Fringe benefits. . . . .	415,152	415,673	358,301	57,372
Materials and supplies . . . . .	580,908	687,558	491,710	195,848
Contractual services . . . . .	7,133,670	7,020,745	5,366,118	1,654,627
Utilities . . . . .	661,500	754,700	665,355	89,345
Capital Outlay . . . . .	690,666	690,666	690,666	-
Other . . . . .	36,392	34,631	31,432	3,199
Debt service				
Interest and fiscal charges . . . . .	81,922	81,922	81,678	244
	<u>11,523,691</u>	<u>11,518,905</u>	<u>9,446,706</u>	<u>2,072,199</u>
<b>Total expenses</b>				
Deficiency of revenues under expenditures . . . . .	(3,048,075)	(3,043,289)	(1,316,518)	1,726,771
Proceeds from the sale of notes . . . . .	1,985,000	1,985,000	1,985,000	-
Payment on notes payable . . . . .	(2,065,000)	(2,065,000)	(2,065,000)	-
Payment on loan to other funds . . . . .	300,000	300,000	300,000	-
	<u>(2,828,075)</u>	<u>(2,823,289)</u>	<u>(1,096,518)</u>	<u>1,726,771</u>
<b>Net change in fund equity</b>				
<b>Fund equity at beginning of year</b> . . . . .	7,109,065	7,109,065	7,109,065	-
<b>Prior year encumbrances appropriated</b> . . . . .	1,313,831	1,313,831	1,313,831	-
	<u>\$ 5,594,821</u>	<u>\$ 5,599,607</u>	<u>\$ 7,326,378</u>	<u>\$ 1,726,771</u>
<b>Fund equity at end of year.</b>				

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 AIRPORT OPERATING FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
Property and other local taxes . . . . .	\$ 491,954	\$ 491,954	\$ 486,632	\$ (5,322)
Charges for services . . . . .	91,801	91,801	84,415	(7,386)
Intergovernmental . . . . .	90,000	90,000	73,888	(16,112)
Other . . . . .	3,300	3,300	238	(3,062)
	<u>677,055</u>	<u>677,055</u>	<u>645,173</u>	<u>(31,882)</u>
<b>Expenses:</b>				
Personal services . . . . .	253,350	235,350	228,172	7,178
Fringe benefits . . . . .	50,207	50,207	45,960	4,247
Materials and supplies . . . . .	45,800	54,360	50,428	3,932
Contractual services . . . . .	189,932	361,486	331,556	29,930
Utilities . . . . .	64,500	64,500	60,998	3,502
Capital outlay . . . . .	10,457	10,457	7,350	3,107
Other . . . . .	13,100	13,100	12,950	150
	<u>627,346</u>	<u>789,460</u>	<u>737,414</u>	<u>52,046</u>
Net change in fund equity . . . . .	49,709	(112,405)	(92,241)	20,164
<b>Fund equity at beginning of year . . . . .</b>	83,519	83,519	83,519	-
<b>Prior year encumbrances appropriated . . . . .</b>	34,262	34,262	34,262	-
	<u>167,490</u>	<u>5,376</u>	<u>25,540</u>	<u>20,164</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 PARKING GARAGE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Expenses:</b>				
Transfers out . . . . .	\$ (79,211)	\$ (79,211)	\$ (79,211)	\$ -
Net change in fund equity . . . . .	(79,211)	(79,211)	(79,211)	-
<b>Fund equity at beginning of year . . . . .</b>	<u>79,211</u>	<u>79,211</u>	<u>79,211</u>	<u>-</u>
<b>Fund equity at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

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**CITY OF MANSFIELD, OHIO**

**COMBINING STATEMENTS - INTERNAL SERVICE FUNDS**

**FUND DESCRIPTIONS**

**Internal Service Funds**

The internal service funds account for the financing of goods or services provided by one department or agency to other departments of the City of Mansfield on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

***Gargage Operating:***

To account for the operation of the municipal vehicle repair garage for work performed for all departments and for the operation of a vehicle/equipment motor pool.

***Information Technology:***

To account for the operation of the municipal data processing department for work performed for all departments.

***Utility Collections:***

To account for the operation of the utility collections department for services provided to the water, sewer, codes and permits, and parking departments. The funds using the utility billing service are charged for the cost of the operation.

***Health Insurance:***

To account for the expenses incurred in the activity of self insurance by the City for employee health insurance.

***OML Self Insurance:***

To account for the expenses incurred in the activity of liability insurance as a member of the Ohio Municipal League Joint Self-Insurance Pool.

***Workers' Compensation:***

To account for the expenses incurred in the activity of the State Workers Compensation System.

***Benefit Fund:***

To account for the city share of medicare, life insurance and OPERS (Ohio Public Employees Retirement System) contributions for employees.

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF NET ASSETS  
INTERNAL SERVICE FUNDS  
DECEMBER 31, 2008

	<u>Garage Operating</u>	<u>Information Technology</u>	<u>Utility Collections</u>
<b>Assets:</b>			
Current assets:			
Equity in pooled cash and cash equivalents . . . . .	\$ 24,895	\$ 62,240	\$ 33,227
Materials and supplies inventory . . . . .	<u>7,434</u>	<u>10,187</u>	<u>34,965</u>
Total current assets. . . . .	<u>32,329</u>	<u>72,427</u>	<u>68,192</u>
Noncurrent assets:			
Capital assets:			
Depreciable capital assets, net . . . . .	<u>416,390</u>	<u>85,694</u>	<u>72,448</u>
Total capital assets . . . . .	<u>416,390</u>	<u>85,694</u>	<u>72,448</u>
Total assets . . . . .	<u>\$ 448,719</u>	<u>\$ 158,121</u>	<u>\$ 140,640</u>
<b>Liabilities:</b>			
Current liabilities:			
Accounts payable. . . . .	\$ 7,678	\$ 4,258	\$ 7,538
Contracts payable. . . . .	13,886	-	-
Accrued wages and benefits . . . . .	23,673	9,111	35,956
Due to other governments . . . . .	22,297	8,412	35,516
Claims payable. . . . .	-	-	-
Total current liabilities. . . . .	<u>67,534</u>	<u>21,781</u>	<u>79,010</u>
Long-term liabilities:			
Compensated absences . . . . .	<u>158,148</u>	<u>23,239</u>	<u>128,919</u>
Total long-term liabilities. . . . .	<u>158,148</u>	<u>23,239</u>	<u>128,919</u>
Total liabilities . . . . .	<u>225,682</u>	<u>45,020</u>	<u>207,929</u>
<b>Net assets:</b>			
Invested in capital assets, net of related debt. . . . .	416,390	85,694	72,448
Unrestricted (deficit). . . . .	<u>(193,353)</u>	<u>27,407</u>	<u>(139,737)</u>
Total net assets (deficit). . . . .	<u>\$ 223,037</u>	<u>\$ 113,101</u>	<u>\$ (67,289)</u>

<u>Health Insurance</u>	<u>Workers' Compensation</u>	<u>Total</u>
\$ -	\$ 48,783	\$ 169,145
<u>-</u>	<u>-</u>	<u>52,586</u>
<u>-</u>	<u>48,783</u>	<u>221,731</u>
<u>-</u>	<u>-</u>	<u>574,532</u>
<u>-</u>	<u>-</u>	<u>574,532</u>
<u>\$ -</u>	<u>\$ 48,783</u>	<u>\$ 796,263</u>
\$ 72,454	\$ -	\$ 91,928
-	-	13,886
-	-	68,740
-	-	66,225
<u>1,004,251</u>	<u>-</u>	<u>1,004,251</u>
<u>1,076,705</u>	<u>-</u>	<u>1,245,030</u>
<u>-</u>	<u>-</u>	<u>310,306</u>
<u>-</u>	<u>-</u>	<u>310,306</u>
<u>1,076,705</u>	<u>-</u>	<u>1,555,336</u>
<u>-</u>	<u>-</u>	<u>574,532</u>
<u>(1,076,705)</u>	<u>48,783</u>	<u>(1,333,605)</u>
<u>\$ (1,076,705)</u>	<u>\$ 48,783</u>	<u>\$ (759,073)</u>

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Garage Operating</u>	<u>Information Technology</u>	<u>Utility Collections</u>
<b>Operating revenues:</b>			
Charges for services . . . . .	\$ 1,794,728	\$ 426,305	\$ 1,577,756
Total operating revenues . . . . .	<u>1,794,728</u>	<u>426,305</u>	<u>1,577,756</u>
<b>Operating expenses:</b>			
Personal services . . . . .	423,257	183,848	708,245
Fringe benefits . . . . .	4,806	1,223	6,333
Contractual services . . . . .	303,712	167,077	631,919
Materials and supplies. . . . .	1,017,219	21,303	183,667
Depreciation. . . . .	191,753	35,000	14,769
Utilities . . . . .	23,676	-	6,723
Claims expense . . . . .	-	-	-
Other . . . . .	-	551	-
Total operating expenses . . . . .	<u>1,964,423</u>	<u>409,002</u>	<u>1,551,656</u>
Operating income (loss) . . . . .	<u>(169,695)</u>	<u>17,303</u>	<u>26,100</u>
<b>Nonoperating revenues (expenses):</b>			
Other nonoperating revenue . . . . .	11,520	-	3,139
Loss on disposal of assets . . . . .	-	(542)	-
Total nonoperating revenues (expenses) . . . . .	<u>11,520</u>	<u>(542)</u>	<u>3,139</u>
Changes in net assets . . . . .	(158,175)	16,761	29,239
<b>Net assets (deficit) at beginning of year . . . . .</b>	<u>381,212</u>	<u>96,340</u>	<u>(96,528)</u>
<b>Net assets (deficit) at end of year . . . . .</b>	<u>\$ 223,037</u>	<u>\$ 113,101</u>	<u>\$ (67,289)</u>

<b>Health Insurance</b>	<b>OML Self Insurance</b>	<b>Workers' Compensation</b>	<b>Benefit Fund</b>	<b>Total</b>
\$ 5,800,825	\$ 409,008	\$ 735,729	\$ 3,106,038	\$ 13,850,389
5,800,825	409,008	735,729	3,106,038	13,850,389
-	-	-	-	1,315,350
-	-	-	-	12,362
512,116	439,013	763,550	3,106,038	5,923,425
-	-	-	-	1,222,189
-	-	-	-	241,522
-	-	-	-	30,399
5,963,022	-	-	-	5,963,022
-	-	-	-	551
6,475,138	439,013	763,550	3,106,038	14,708,820
(674,313)	(30,005)	(27,821)	-	(858,431)
-	-	-	-	14,659
-	-	-	-	(542)
-	-	-	-	14,117
(674,313)	(30,005)	(27,821)	-	(844,314)
(402,392)	30,005	76,604	-	85,241
\$ (1,076,705)	\$ -	\$ 48,783	\$ -	\$ (759,073)

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Garage Operating</u>	<u>Information Technology</u>	<u>Utility Collections</u>
<b>Cash flows from operating activities:</b>			
Cash received from customers . . . . .	\$ 1,794,728	\$ 426,305	\$ 1,577,756
Cash received from other operating revenues . . . . .	11,520	-	3,139
Cash payments to employees . . . . .	(411,513)	(181,115)	(697,394)
Cash payments for suppliers . . . . .	(1,404,196)	(185,562)	(830,924)
Cash payments for claims expense . . . . .	-	-	-
Net cash provided by (used in) operating activities . . . . .	<u>(9,461)</u>	<u>59,628</u>	<u>52,577</u>
<b>Cash flows from capital and related financing activities:</b>			
Acquisition of capital assets . . . . .	-	(16,874)	(29,292)
Net cash used in capital and related financing activities . . . . .	<u>-</u>	<u>(16,874)</u>	<u>(29,292)</u>
Net increase (decrease) in cash and cash equivalents . . . . .	(9,461)	42,754	23,285
<b>Cash and cash equivalents at beginning of year . . . . .</b>	<u>34,356</u>	<u>19,486</u>	<u>9,942</u>
<b>Cash and cash equivalents at end of year. . . . .</b>	<u>\$ 24,895</u>	<u>\$ 62,240</u>	<u>\$ 33,227</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>			
Operating income (loss) . . . . .	\$ (169,695)	\$ 17,303	\$ 26,100
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Depreciation . . . . .	191,753	35,000	14,769
Other nonoperating revenues . . . . .	11,520	-	3,139
Changes in assets and liabilities:			
(Increase) decrease in inventory of supplies . . . . .	(2,442)	6,696	(14,076)
Increase (decrease) in accounts payable . . . . .	(71,033)	(3,327)	5,461
Increase in contracts payable . . . . .	13,886	-	-
Increase in accrued wages and benefits . . . . .	3,724	614	5,398
Increase in due to other governments . . . . .	4,806	1,223	6,333
Increase in compensated absences payable . . . . .	8,020	2,119	5,453
Increase in claims payable . . . . .	-	-	-
Net cash provided by (used in) operating activities . . . . .	<u>\$ (9,461)</u>	<u>\$ 59,628</u>	<u>\$ 52,577</u>

<u>Health Insurance</u>	<u>OML Self Insurance</u>	<u>Workers' Compensation</u>	<u>Benefit Fund</u>	<u>Total</u>
\$ 5,800,825	\$ 409,008	\$ 735,729	\$ 3,106,038	\$ 13,850,389
-	-	-	-	14,659
(439,920)	-	-	-	(1,729,942)
-	(439,013)	(763,550)	(3,106,038)	(6,729,283)
<u>(5,515,358)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(5,515,358)</u>
<u>(154,453)</u>	<u>(30,005)</u>	<u>(27,821)</u>	<u>-</u>	<u>(109,535)</u>
-	-	-	-	(46,166)
-	-	-	-	(46,166)
(154,453)	(30,005)	(27,821)	-	(155,701)
154,453	30,005	76,604	-	324,846
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 48,783</u>	<u>\$ -</u>	<u>\$ 169,145</u>
\$ (674,313)	\$ (30,005)	\$ (27,821)	\$ -	\$ (858,431)
-	-	-	-	241,522
-	-	-	-	14,659
-	-	-	-	(9,822)
72,196	-	-	-	3,297
-	-	-	-	13,886
-	-	-	-	9,736
-	-	-	-	12,362
-	-	-	-	15,592
<u>447,664</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>447,664</u>
<u>\$ (154,453)</u>	<u>\$ (30,005)</u>	<u>\$ (27,821)</u>	<u>\$ -</u>	<u>\$ (109,535)</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 GARAGE OPERATING FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	\$ 1,849,088	\$ 1,849,088	\$ 1,794,728	\$ (54,360)
Other . . . . .	11,278	11,278	11,519	241
Total revenues. . . . .	<u>1,860,366</u>	<u>1,860,366</u>	<u>1,806,247</u>	<u>(54,119)</u>
<b>Expenses:</b>				
Personal services. . . . .	505,506	425,506	411,512	13,994
Fringe benefits . . . . .	93,075	93,075	88,723	4,352
Materials and supplies . . . . .	834,677	1,120,535	1,074,673	45,862
Contractual services . . . . .	218,602	218,602	208,636	9,966
Utilities . . . . .	27,000	27,000	27,000	-
Capital outlay . . . . .	10,000	10,000	6,308	3,692
Total expenses . . . . .	<u>1,688,860</u>	<u>1,894,718</u>	<u>1,816,852</u>	<u>77,866</u>
Net change in fund equity . . . . .	171,506	(34,352)	(10,605)	23,747
<b>Fund equity at beginning of year . . . . .</b>	24,329	24,329	24,329	-
<b>Prior year encumbrances appropriated . . . . .</b>	10,023	10,023	10,023	-
<b>Fund equity at end of year. . . . .</b>	<u>\$ 205,858</u>	<u>\$ -</u>	<u>\$ 23,747</u>	<u>\$ 23,747</u>



**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 INFORMATION TECHNOLOGY  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	\$ 505,660	\$ 505,660	\$ 426,305	\$ (79,355)
Total revenues. . . . .	<u>505,660</u>	<u>505,660</u>	<u>426,305</u>	<u>(79,355)</u>
<b>Expenses:</b>				
Personal services. . . . .	190,672	190,672	181,115	9,557
Fringe benefits . . . . .	33,012	33,012	31,097	1,915
Materials and supplies . . . . .	15,750	15,750	15,327	423
Contractual services . . . . .	201,172	201,172	155,180	45,992
Capital outlay . . . . .	74,541	74,541	40,291	34,250
Other . . . . .	10,000	10,000	551	9,449
Total expenses . . . . .	<u>525,147</u>	<u>525,147</u>	<u>423,561</u>	<u>101,586</u>
Net change in fund equity . . . . .	(19,487)	(19,487)	2,744	22,231
<b>Fund equity at beginning of year . . . . .</b>	11,070	11,070	11,070	-
<b>Prior year encumbrances appropriated . . . . .</b>	<u>8,417</u>	<u>8,417</u>	<u>8,417</u>	<u>-</u>
<b>Fund equity at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 22,231</u>	<u>\$ 22,231</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 UTILITY COLLECTIONS FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	\$ 1,685,270	\$ 1,685,270	\$ 1,577,756	\$ (107,514)
Other . . . . .	3,060	3,060	3,139	79
Total revenues. . . . .	<u>1,688,330</u>	<u>1,688,330</u>	<u>1,580,895</u>	<u>(107,435)</u>
<b>Expenses:</b>				
Personal services. . . . .	786,941	736,941	697,394	39,547
Fringe benefits . . . . .	159,775	159,775	149,826	9,949
Capital outlay . . . . .	49,292	44,292	29,292	15,000
Materials and supplies . . . . .	183,659	213,659	199,732	13,927
Contractual services . . . . .	509,332	509,333	483,034	26,299
Utilities . . . . .	9,000	14,000	6,705	7,295
Total expenses . . . . .	<u>1,697,999</u>	<u>1,678,000</u>	<u>1,565,983</u>	<u>112,017</u>
Net change in fund equity . . . . .	(9,669)	10,330	14,912	4,582
<b>Fund equity at beginning of year . . . . .</b>	5,510	5,510	5,510	-
<b>Prior year encumbrances appropriated . . . . .</b>	4,279	4,279	4,279	-
<b>Fund equity at end of year. . . . .</b>	<u>\$ 120</u>	<u>\$ 20,119</u>	<u>\$ 24,701</u>	<u>\$ 4,582</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 HEALTH INSURANCE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	5,925,462	5,925,462	5,800,825	(124,637)
Total revenues. . . . .	<u>5,925,462</u>	<u>5,925,462</u>	<u>5,800,825</u>	<u>(124,637)</u>
<b>Expenses:</b>				
Contractual services . . . . .	330,000	445,180	439,919	5,261
Claims expense . . . . .	<u>5,749,912</u>	<u>5,634,732</u>	<u>5,515,356</u>	<u>119,376</u>
Total expenses . . . . .	<u>6,079,912</u>	<u>6,079,912</u>	<u>5,955,275</u>	<u>124,637</u>
Net change in fund equity . . . . .	(154,450)	(154,450)	(154,450)	-
<b>Fund equity at beginning of year . . . . .</b>	<u>154,450</u>	<u>154,450</u>	<u>154,450</u>	<u>-</u>
<b>Fund equity at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 OML SELF INSURANCE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	411,993	411,993	409,006	(2,987)
Total revenues. . . . .	411,993	411,993	409,006	(2,987)
<b>Expenses:</b>				
Contractual services . . . . .	442,000	442,000	439,013	2,987
Total expenses . . . . .	442,000	442,000	439,013	2,987
Net change in fund equity . . . . .	(30,007)	(30,007)	(30,007)	-
<b>Fund equity at beginning of year . . . . .</b>	30,007	30,007	30,007	-
<b>Fund equity at end of year. . . . .</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 WORKERS COMPENSATION FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	\$ 743,658	\$ 743,658	\$ 735,729	\$ (7,929)
Total revenues. . . . .	743,658	743,658	735,729	(7,929)
<b>Expenses:</b>				
Contractual services . . . . .	767,684	780,184	763,550	16,634
Total expenses . . . . .	767,684	780,184	763,550	16,634
Net change in fund equity . . . . .	(24,026)	(36,526)	(27,821)	8,705
<b>Fund equity at beginning of year . . . . .</b>	<u>76,603</u>	<u>76,603</u>	<u>76,603</u>	<u>-</u>
<b>Fund equity at end of year. . . . .</b>	<u>\$ 52,577</u>	<u>\$ 40,077</u>	<u>\$ 48,782</u>	<u>\$ 8,705</u>

**CITY OF MANSFIELD, OHIO**

SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN  
 FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
 BENEFIT FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Charges for services . . . . .	\$ 3,350,719	\$ 3,350,719	\$ 3,106,038	\$ (244,681)
Total operating revenues. . . . .	<u>3,350,719</u>	<u>3,350,719</u>	<u>3,106,038</u>	<u>(244,681)</u>
<b>Expenses:</b>				
Contractual services . . . . .	<u>3,298,772</u>	<u>3,298,772</u>	<u>3,106,038</u>	<u>192,734</u>
Total expenses . . . . .	<u>3,298,772</u>	<u>3,298,772</u>	<u>3,106,038</u>	<u>192,734</u>
Net change in fund equity . . . . .	51,947	51,947	-	(51,947)
<b>Fund equity at beginning of year . . . . .</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund equity at end of year. . . . .</b>	<u>\$ 51,947</u>	<u>\$ 51,947</u>	<u>\$ -</u>	<u>\$ (51,947)</u>

**CITY OF MANSFIELD, OHIO**  
COMBINING STATEMENTS - FIDUCIARY FUNDS  
FUND DESCRIPTIONS

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following are the City's fiduciary fund types:

**Agency Funds**

***OSP Fines Fund***

To account for monies collected through Ohio State Patrol fines that are then distributed to the local Law Library organization.

***Sewer and Street Opening Fund***

To account for monies deposited with the City by individuals who intend to excavate portions of City streets or sidewalks.

***Building Security Fund***

To account for deposits received from individuals to guarantee proper demolition and removal of structures damaged by fire.

***Payroll Agency Fund***

To account for monies aggregated from the various operating funds for payroll and payroll-related liabilities. As a pay period closed, the operating funds record the gross pay as expenditures or expenses; the payroll agency fund simultaneously records the various liabilities.

***Municipal Court Fund***

To account for monies that flow through the Clerk of Courts office.

***Transient Occupancy Tax Fund***

To account for collections of local tax on hotel/motel guests. Monies collected go to the Richland County Convention & Visitors Bureau, the local Main Street USA, and other miscellaneous agencies.

***Internet Auction Fund***

To account for the monies collected for the sale of equipment on the internet. Monies collected are to be disbursed to various departments.

***Board of Standards Assessments Fund***

To account for fees, for the acceptance and approval of building plans.

***Utility Deposits Fund***

To account for monies deposited with the City by individuals for water and sewer service.

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Balance 01/01/08</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<b>OSP Fines</b>				
<b>Assets:</b>				
Receivables (net of allowances of uncollectibles):				
Accounts . . . . .	\$ 3,897	\$ 806	\$ -	\$ 4,703
Total assets . . . . .	<u>\$ 3,897</u>	<u>\$ 806</u>	<u>\$ -</u>	<u>\$ 4,703</u>
<b>Liabilities:</b>				
Due to individuals . . . . .	\$ 3,897	\$ 806	\$ -	\$ 4,703
Total liabilities. . . . .	<u>\$ 3,897</u>	<u>\$ 806</u>	<u>\$ -</u>	<u>\$ 4,703</u>
<b>Sewer and Street Opening</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 18,489	\$ -	\$ 946	\$ 17,543
Total assets . . . . .	<u>\$ 18,489</u>	<u>\$ -</u>	<u>\$ 946</u>	<u>\$ 17,543</u>
<b>Liabilities:</b>				
Due to individuals . . . . .	\$ 18,489	\$ -	\$ 946	\$ 17,543
Total liabilities. . . . .	<u>\$ 18,489</u>	<u>\$ -</u>	<u>\$ 946</u>	<u>\$ 17,543</u>
<b>Building Security</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 16,566	\$ 44,336	\$ -	\$ 60,902
Total assets . . . . .	<u>\$ 16,566</u>	<u>\$ 44,336</u>	<u>\$ -</u>	<u>\$ 60,902</u>
<b>Liabilities:</b>				
Due to individuals . . . . .	\$ 16,566	\$ 44,336	\$ -	\$ 60,902
Total liabilities. . . . .	<u>\$ 16,566</u>	<u>\$ 44,336</u>	<u>\$ -</u>	<u>\$ 60,902</u>
<b>Payroll Agency</b>				
<b>Assets:</b>				
Cash and cash equivalents with fiscal agents . . . . .	\$ 99,186	\$ 27,852	\$ -	\$ 127,038
Total assets . . . . .	<u>\$ 99,186</u>	<u>\$ 27,852</u>	<u>\$ -</u>	<u>\$ 127,038</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ -	\$ 38,510	\$ -	\$ 38,510
Due to other governments . . . . .	62,717	4,255	-	66,972
Due to individuals . . . . .	36,469	-	14,913	21,556
Total liabilities. . . . .	<u>\$ 99,186</u>	<u>\$ 42,765</u>	<u>\$ 14,913</u>	<u>\$ 127,038</u>

(continued)



**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Balance 01/01/08</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<b>Municipal Court</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 440,617	\$ 86,525	\$ -	\$ 527,142
Investments. . . . .	<u>270,000</u>	<u>-</u>	<u>-</u>	<u>270,000</u>
Total assets . . . . .	<u>\$ 710,617</u>	<u>\$ 86,525</u>	<u>\$ -</u>	<u>\$ 797,142</u>
<b>Liabilities:</b>				
Due to other governments . . . . .	\$ 60,622	\$ 16,816	\$ -	\$ 77,438
Accounts payable . . . . .	89,169	43,148	-	132,317
Due to individuals . . . . .	3,579	1,283	-	4,862
Undistributed monies . . . . .	<u>557,247</u>	<u>25,278</u>	<u>-</u>	<u>582,525</u>
Total liabilities. . . . .	<u>\$ 710,617</u>	<u>\$ 86,525</u>	<u>\$ -</u>	<u>\$ 797,142</u>
<b>Transient Occupancy Tax</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ -	11,593	-	\$ 11,593
Receivables (net of allowances of uncollectibles):				
Taxes . . . . .	<u>10,544</u>	<u>-</u>	<u>415</u>	<u>10,129</u>
Total assets . . . . .	<u>\$ 10,544</u>	<u>\$ 11,593</u>	<u>\$ 415</u>	<u>\$ 21,722</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ 7,744	\$ 11,705	\$ -	\$ 19,449
Due to individuals . . . . .	<u>2,800</u>	<u>-</u>	<u>527</u>	<u>2,273</u>
Total liabilities. . . . .	<u>\$ 10,544</u>	<u>\$ 11,705</u>	<u>\$ 527</u>	<u>\$ 21,722</u>
<b>Board of Standards Assessments</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 540	\$ -	\$ 54	\$ 486
Total assets . . . . .	<u>\$ 540</u>	<u>\$ -</u>	<u>\$ 54</u>	<u>\$ 486</u>
<b>Liabilities:</b>				
Due to other governments . . . . .	\$ 540	\$ -	\$ 54	\$ 486
Total liabilities. . . . .	<u>\$ 540</u>	<u>\$ -</u>	<u>\$ 54</u>	<u>\$ 486</u>

(continued)

**CITY OF MANSFIELD, OHIO**

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES  
 AGENCY FUNDS (CONTINUED)  
 FOR THE YEAR ENDED DECEMBER 31, 2008

	<u>Balance 01/01/08</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/08</u>
<b>Utility Deposits</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 950	\$ 100	\$ -	\$ 1,050
Total assets . . . . .	<u>\$ 950</u>	<u>\$ 100</u>	<u>\$ -</u>	<u>\$ 1,050</u>
<b>Liabilities:</b>				
Due to individuals . . . . .	\$ 950	\$ 100	\$ -	\$ 1,050
Total liabilities. . . . .	<u>\$ 950</u>	<u>\$ 100</u>	<u>\$ -</u>	<u>\$ 1,050</u>
<b>Total Agency Funds</b>				
<b>Assets:</b>				
Equity in pooled cash and cash equivalents. . . . .	\$ 477,162	\$ 142,554	\$ 1,000	\$ 618,716
Cash and cash equivalents with fiscal agents . . . . .	99,186	27,852	-	127,038
Investments. . . . .	270,000	-	-	270,000
Receivables (net of allowances of uncollectibles):				
Taxes . . . . .	10,544	-	415	10,129
Accounts . . . . .	3,897	806	-	4,703
Total assets . . . . .	<u>\$ 860,789</u>	<u>\$ 171,212</u>	<u>\$ 1,415</u>	<u>\$ 1,030,586</u>
<b>Liabilities:</b>				
Due to other governments . . . . .	\$ 123,879	\$ 21,071	\$ 54	\$ 144,896
Accounts payable . . . . .	96,913	93,363	-	190,276
Due to individuals . . . . .	82,750	46,525	16,386	112,889
Undistributed monies . . . . .	557,247	25,278	-	582,525
Total liabilities. . . . .	<u>\$ 860,789</u>	<u>\$ 186,237</u>	<u>\$ 16,440</u>	<u>\$ 1,030,586</u>

## Statistical Section

This part of the City of Mansfield, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	<b>142</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax, and the municipal income tax.	<b>152</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	<b>160</b>
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	<b>169</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	<b>171</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2003; schedules presenting government-wide information beginning in that year.

**CITY OF MANSFIELD, OHIO**

NET ASSETS BY COMPONENT  
LAST SIX YEARS  
*(accrual basis of accounting)*

	2008	2007	2006	2005
<b>Governmental Activities</b>				
Invested in Capital Assets, Net of Related Debt	\$ 48,572,308	\$ 46,575,580	\$ 45,098,513	\$ 46,367,183
Restricted	7,647,351	12,085,390	15,824,043	15,521,272
Unrestricted	3,618,921	1,118,449	1,740,055	(413,024)
<i>Total Governmental Activities Net Assets</i>	<u>59,838,580</u>	<u>59,779,419</u>	<u>62,662,611</u>	<u>61,475,431</u>
<b>Business-Type Activities</b>				
Invested in Capital Assets, Net of Related Debt	37,203,838	37,016,539	37,078,689	37,370,730
Restricted	4,040,936	3,979,276	3,979,276	3,979,276
Unrestricted	8,637,779	8,911,886	12,340,798	10,362,772
<i>Total Business-Type Activities Net Assets</i>	<u>49,882,553</u>	<u>49,907,701</u>	<u>53,398,763</u>	<u>51,712,778</u>
<b>Primary Government</b>				
Invested in Capital Assets, Net of Related Debt	85,776,146	83,592,119	82,177,202	83,737,913
Restricted	11,688,287	16,064,666	19,803,319	19,500,548
Unrestricted	12,256,700	10,030,335	14,080,853	9,949,748
<i>Total Primary Government Net Assets</i>	<u>\$ 109,721,133</u>	<u>\$ 109,687,120</u>	<u>\$ 116,061,374</u>	<u>\$ 113,188,209</u>

	<u>2004</u>	<u>2003</u>
\$	47,833,128	\$ 48,523,672
	15,950,708	26,640,679
	<u>(1,266,633)</u>	<u>(11,680,081)</u>
	<u>62,517,203</u>	<u>63,484,270</u>
	36,878,972	39,814,666
	4,070,672	1,457,668
	<u>8,135,785</u>	<u>7,912,220</u>
	<u>49,085,429</u>	<u>49,184,554</u>
	84,712,100	88,338,338
	20,021,380	28,098,347
	<u>6,869,152</u>	<u>(3,767,861)</u>
\$	<u><u>111,602,632</u></u>	<u><u>\$ 112,668,824</u></u>

**CITY OF MANSFIELD, OHIO**

CHANGES IN NET ASSETS  
LAST SIX YEARS  
(accrual basis of accounting)

	2008	2007	2006	2005
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
General government	\$ 2,743,160	\$ 3,581,833	\$ 3,452,357	\$ 3,490,786
Public safety	1,635,098	1,614,005	1,602,051	1,653,534
Public health and welfare	-	-	400	380
Transportation	900,705	166,360	168,545	295,065
Community environment	188,869	187,974	150,663	258,271
Leisure time activities	35,048	39,236	182,104	315,728
Interest and fiscal charges	-	-	-	-
Operating Grants and Contributions	11,077,411	7,737,309	7,041,641	9,841,045
Capital Grants and Contributions	1,674,288	1,390,445	1,060,076	70,414
<i>Total Governmental Activities Program Revenues</i>	<u>18,254,579</u>	<u>14,717,162</u>	<u>13,657,837</u>	<u>15,925,223</u>
Business-Type Activities:				
Charges for Services:				
Water	8,000,336	8,065,907	8,000,960	8,343,947
Sewer	8,001,563	8,186,664	8,481,960	8,395,183
Airport	66,965	81,693	84,969	88,611
Parking Garage	-	-	33,696	187,696
Capital Grants and Contributions	1,511,417	728,928	1,096,738	1,148,728
<i>Total Business-Type Activities Program Revenues</i>	<u>17,580,281</u>	<u>17,063,192</u>	<u>17,698,323</u>	<u>18,164,165</u>
<i>Total Primary Government Program Revenues</i>	<u>35,834,860</u>	<u>31,780,354</u>	<u>31,356,160</u>	<u>34,089,388</u>
<b>Expenses</b>				
Governmental Activities:				
General government	14,474,385	11,985,745	9,960,681	12,154,838
Public safety	23,624,982	24,205,050	22,958,245	23,850,064
Public health and welfare	128,164	158,475	141,884	137,328
Transportation	9,917,676	10,089,697	10,396,560	10,078,954
Community environment	1,669,302	1,782,621	1,972,480	1,491,159
Leisure time activities	879,341	917,913	1,103,561	488,317
Interest and fiscal charges	288,073	296,853	253,102	253,405
<i>Total Governmental Activities Expenses</i>	<u>50,981,923</u>	<u>49,436,354</u>	<u>46,786,513</u>	<u>48,454,065</u>
Business-Type Activities:				
Water	7,604,723	9,025,320	8,144,636	7,412,809
Sewer	9,821,326	11,075,835	7,695,342	8,158,651
Airport	646,544	1,196,799	774,342	784,276
Parking Garage	251,712	165	12,481	230,928
<i>Total Business-Type Activities Expenses</i>	<u>18,324,305</u>	<u>21,298,119</u>	<u>16,626,801</u>	<u>16,586,664</u>
<i>Total Primary Government Expenses</i>	<u>\$ 69,306,228</u>	<u>\$ 70,734,473</u>	<u>\$ 63,413,314</u>	<u>\$ 65,040,729</u>

<u>2004</u>	<u>2003</u>
\$ 3,608,646	\$ 2,195,188
928,130	625,619
8,446	9,727
209,200	463,892
176,753	209,867
20,626	21,764
-	-
6,849,290	7,547,321
<u>309,775</u>	<u>132,240</u>
<u>12,110,866</u>	<u>11,205,618</u>
8,050,000	7,517,166
8,159,344	6,791,857
143,038	154,987
32,132	44,211
<u>629,261</u>	<u>533,827</u>
<u>17,013,775</u>	<u>15,042,048</u>
<u>29,124,641</u>	<u>26,247,666</u>
10,496,931	8,258,059
21,355,233	20,653,049
156,000	260,946
8,390,900	8,496,196
2,065,065	2,262,008
449,412	505,060
<u>355,645</u>	<u>689,642</u>
<u>43,269,186</u>	<u>41,124,960</u>
7,638,373	7,198,264
8,211,524	7,240,115
736,546	733,102
<u>22,301</u>	<u>28,976</u>
<u>16,608,744</u>	<u>15,200,457</u>
<u>\$ 59,877,930</u>	<u>\$ 56,325,417</u>

(continued)

**CITY OF MANSFIELD, OHIO**

CHANGES IN NET ASSETS  
LAST SIX YEARS  
(accrual basis of accounting)

	2008	2007	2006	2005
<b>Net (Expense)/Revenue</b>				
Governmental Activities	\$ (32,727,344)	\$ (34,719,192)	\$ (33,128,676)	\$ (32,528,842)
Business-Type Activities	(744,024)	(4,234,927)	1,071,522	1,577,501
<i>Total Primary Government Net Expense</i>	<u>\$ (33,471,368)</u>	<u>\$ (38,954,119)</u>	<u>\$ (32,057,154)</u>	<u>\$ (30,951,341)</u>
<b>General Revenues and Other Changes in Net Assets</b>				
Governmental Activities:				
Taxes:				
Property and other local taxes levied for:				
General purposes	\$ 2,119,802	\$ 2,026,704	\$ 2,301,741	\$ 2,520,948
Debt service	-	-	-	1,062
Special purposes	422,629	403,991	471,426	784,511
Municipal income taxes levied for:				
General purposes	309,108	833,459	642,031	714,984
Special purposes	20,226,017	18,832,225	20,554,764	19,109,121
Capital projects	4,706,268	4,258,507	2,336,710	3,893,063
Grants and entitlements not restricted to specific programs	3,972,491	4,072,562	6,409,483	2,646,945
Investment earnings	932,920	1,259,757	1,548,036	1,029,572
Gain (loss) on sale of capital assets	-	-	-	-
Miscellaneous	97,270	7,204	51,665	174,500
Transfers	-	-	-	-
Special item - donation of land	-	-	-	-
<i>Total Governmental Activities</i>	<u>32,786,505</u>	<u>31,694,409</u>	<u>34,315,856</u>	<u>30,874,706</u>
Business-Type Activities:				
Municipal income taxes levied for:				
Airport	604,380	413,685	421,564	439,395
Grants and entitlements not restricted to specific programs	73,888	194,738	86,433	486,715
Investment earnings	25,545	2,658	7,305	-
Gain (loss) on sale of capital assets	-	-	-	-
Miscellaneous	15,063	59,950	99,161	123,738
Transfers	-	-	-	-
<i>Total Business-Type Activities</i>	<u>718,876</u>	<u>671,031</u>	<u>614,463</u>	<u>1,049,848</u>
<i>Total Primary Government</i>	<u>33,505,381</u>	<u>32,365,440</u>	<u>34,930,319</u>	<u>31,924,554</u>
<b>Change in Net Assets</b>				
Governmental Activities	59,161	(3,024,783)	1,187,180	(1,654,136)
Business-Type Activities	(25,148)	(3,563,896)	1,685,985	2,627,349
<i>Total Primary Government Change in Net Assets</i>	<u>\$ 34,013</u>	<u>\$ (6,588,679)</u>	<u>\$ 2,873,165</u>	<u>\$ 973,213</u>



<u>2004</u>	<u>2003</u>
\$ (31,158,320)	\$ (29,919,342)
405,031	(158,409)
\$ (30,753,289)	\$ (30,077,751)

\$ 1,895,024	\$ 1,956,016
2,522	8,037
368,905	394,563
797,061	295,182
18,116,003	19,085,840
3,062,798	3,297,494
5,169,330	5,520,410
411,338	629,575
89,416	18,581
231,320	134,162
-	337,209
-	(180,484)
30,143,717	31,496,585

256,830	271,518
-	-
44,265	48,750
-	-
32,238	19,182
-	(337,209)
333,333	2,241
30,477,050	31,498,826

(1,014,603)	1,577,243
738,364	(156,168)
\$ (276,239)	\$ 1,421,075

**CITY OF MANSFIELD, OHIO**

FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN YEARS  
(modified accrual basis of accounting)

	2008	2007	2006	2005	2004
General Fund					
Reserved	\$ 439,910	\$ 1,116,618	\$ 359,737	\$ 506,487	\$ 727,717
Unreserved	984,869	509,765	2,014,261	(210,543)	(1,213,843)
<i>Total General Fund</i>	<u>1,424,779</u>	<u>1,626,383</u>	<u>2,373,998</u>	<u>295,944</u>	<u>(486,126)</u>
All Other Governmental Funds					
Reserved	5,372,506	7,821,162	5,886,752	6,479,670	6,010,557
Unreserved, reported in:					
Special revenue funds	1,418,680	1,495,324	3,480,884	3,664,556	2,564,398
Capital project funds	(1,650,762)	(650,979)	1,335,060	1,698,691	2,056,068
<i>Total All Other Governmental Funds</i>	<u>5,140,424</u>	<u>8,665,507</u>	<u>10,702,696</u>	<u>11,842,917</u>	<u>10,631,023</u>
<i>Total Governmental Funds</i>	<u>\$ 6,565,203</u>	<u>\$ 10,291,890</u>	<u>\$ 13,076,694</u>	<u>\$ 12,138,861</u>	<u>\$ 10,144,897</u>

2003	2002	2001	2000	1999
\$ 756,972	\$ 153,728	\$ 395,765	\$ 236,563	\$ 615,241
479,177	73,735	934,823	2,135,747	1,100,056
1,236,149	227,463	1,330,588	2,372,310	1,715,297
7,135,246	8,179,023	10,564,282	8,133,816	7,866,190
1,723,601	2,484,448	378,489	2,083,578	67,036
12,997,592	11,213,435	9,834,395	8,103,437	(775,616)
21,856,439	21,876,906	20,777,166	18,320,831	7,157,610
<u>\$ 23,092,588</u>	<u>\$ 22,104,369</u>	<u>\$ 22,107,754</u>	<u>\$ 20,693,141</u>	<u>\$ 8,872,907</u>

**CITY OF MANSFIELD, OHIO**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS  
LAST TEN YEARS**

*(modified accrual basis of accounting)*

	2008	2007	2006	2005	2004
<b>Revenues:</b>					
Municipal income taxes	\$ 24,241,438	\$ 24,369,037	\$ 23,449,356	\$ 23,254,583	\$ 22,444,242
Property and other taxes	2,542,983	2,545,865	2,707,079	3,044,029	2,376,280
Charges for services	2,501,935	1,747,742	1,456,616	2,055,269	1,239,855
Licenses, permits and fees	1,009,895	898,192	809,274	954,917	1,805,151
Fines and forfeitures	1,819,253	1,724,413	1,682,073	1,716,546	1,792,353
Intergovernmental	17,757,450	14,866,082	12,612,732	14,082,197	11,687,464
Special assessments	41,680	26,093	24,533	148,266	25,415
Investment income	932,920	1,259,757	1,441,036	1,029,572	411,338
Other	132,868	227,968	1,585,563	1,135,627	314,086
<i>Total revenues</i>	<u>50,980,422</u>	<u>47,665,149</u>	<u>45,768,262</u>	<u>47,421,006</u>	<u>42,096,184</u>
<b>Expenditures:</b>					
Current:					
General government	10,838,867	10,254,320	9,970,709	10,250,858	9,576,262
Public safety	24,477,914	24,230,031	23,679,137	22,892,003	21,695,859
Public health and welfare	129,965	154,251	140,291	132,170	159,014
Transportation	3,895,775	4,454,990	3,580,149	3,681,798	2,753,622
Community environment	1,654,607	1,787,617	1,953,994	1,442,988	2,105,021
Leisure time activities	766,628	1,231,940	1,061,524	474,764	390,776
Capital outlay	12,556,339	8,054,070	3,957,967	5,621,233	4,691,108
Debt service:					
Principal retirement	310,000	305,000	300,430	765,000	11,035,000
Interest and fiscal charges	327,285	242,972	255,687	256,095	504,235
Bond issuance costs	-	-	-	-	-
<i>Total expenditures</i>	<u>54,957,380</u>	<u>50,715,191</u>	<u>44,899,888</u>	<u>45,516,909</u>	<u>52,910,897</u>
<i>Excess (deficiency) of revenues over (under) expenditures</i>	<u>(3,976,958)</u>	<u>(3,050,042)</u>	<u>868,374</u>	<u>1,904,097</u>	<u>(10,814,713)</u>
<b>Other financing sources (uses):</b>					
Proceeds from sale of capital assets	155,939	110,990	42,471	114,467	89,416
Proceeds from sale of note premium	-	-	-	1,303	-
Proceeds of bonds	-	-	-	-	-
Proceeds from capital lease transaction	-	-	-	-	93,572
Transfers in	766,165	1,833,962	849,352	1,501,262	790,958
Transfers out	(686,305)	(1,833,962)	(849,352)	(1,501,262)	(790,958)
<i>Total other financing sources (uses)</i>	<u>235,799</u>	<u>110,990</u>	<u>42,471</u>	<u>115,770</u>	<u>182,988</u>
<i>Net change in fund balances</i>	<u>\$ (3,741,159)</u>	<u>\$ (2,939,052)</u>	<u>\$ 910,845</u>	<u>\$ 2,019,867</u>	<u>\$ (10,631,725)</u>
Debt Service as a Percentage of Noncapital Expenditures	1.5%	1.3%	1.4%	2.6%	23.9%

	2003	2002	2001	2000	1999
\$	22,322,290	\$ 22,319,628	\$ 21,273,925	\$ 21,783,372	\$ 21,275,688
	2,337,097	2,228,152	3,324,866	2,866,596	2,641,204
	499,903	454,980	668,471	627,522	534,367
	975,739	887,891	688,265	519,978	559,211
	1,851,684	2,189,288	2,096,628	1,868,126	1,834,674
	12,195,703	12,346,111	12,896,925	13,126,575	11,573,740
	46,263	53,288	66,133	53,674	53,156
	629,575	905,511	1,354,661	2,135,347	1,141,062
	288,727	434,977	294,253	348,819	266,348
	<u>41,146,981</u>	<u>41,819,826</u>	<u>42,664,127</u>	<u>43,330,009</u>	<u>39,879,450</u>
	9,458,715	11,241,914	10,663,504	9,489,402	9,627,424
	20,501,227	20,870,709	18,992,474	18,337,026	18,013,749
	166,115	131,019	130,533	113,490	112,433
	2,620,323	4,450,234	5,672,129	4,209,468	3,819,723
	2,223,299	2,326,942	2,130,239	1,894,501	2,077,738
	527,494	835,660	1,012,543	1,064,061	1,047,603
	3,771,501	5,289,272	4,998,346	5,691,250	4,881,416
	10,910,000	12,875,000	9,995,000	750,000	885,000
	727,275	551,689	621,897	343,083	244,699
	-	135,530	-	-	-
	<u>50,905,949</u>	<u>58,707,969</u>	<u>54,216,665</u>	<u>41,892,281</u>	<u>40,709,785</u>
	<u>(9,758,968)</u>	<u>(16,888,143)</u>	<u>(11,552,538)</u>	<u>1,437,728</u>	<u>(830,335)</u>
	112,981	118,144	116,123	86,663	129,844
	10,260,000	10,000,000	12,250,000	10,180,000	-
	-	7,068,855	-	-	-
	-	-	-	-	-
	3,395,104	6,122,852	1,748,097	1,512,308	1,040,513
	<u>(3,057,895)</u>	<u>(6,260,956)</u>	<u>(1,511,740)</u>	<u>(1,336,409)</u>	<u>(861,513)</u>
	<u>10,710,190</u>	<u>17,048,895</u>	<u>12,602,480</u>	<u>10,442,562</u>	<u>308,844</u>
	<u>951,222</u>	<u>\$ 160,752</u>	<u>\$ 1,049,942</u>	<u>\$ 11,880,290</u>	<u>\$ (521,491)</u>
	24.7%	25.1%	21.6%	3.0%	3.2%

**CITY OF MANSFIELD, OHIO**

**ASSESSED VALUE AND ESTIMATED TRUE VALUE OF TAXABLE PROPERTY  
LAST TEN YEARS**

Year	Real Property		Personal Property (1)	
	Assessed	Estimated Actual	Assessed	Estimated Actual
2008	\$ 611,164,890	\$ 1,746,185,400	\$ 43,950,179	\$ 703,202,864
2007	613,362,160	1,752,463,229	58,600,238	468,801,904
2006	612,365,730	1,749,616,371	110,363,727	588,363,727
2005 (4)	615,981,970	1,759,948,486	145,405,712	605,857,133
2004	553,471,750	1,581,347,857	145,331,157	631,874,595
2003	547,450,210	1,564,143,457	135,796,578	565,819,075
2002 (3)	516,602,240	1,474,320,690	135,757,108	543,028,432
2001	508,185,870	1,451,959,430	132,414,802	529,659,208
2000	512,865,440	1,465,329,830	138,798,968	555,195,870
1999 (4)	425,438,580	1,215,538,800	123,722,561	494,890,244

(1) Other than public utility.

(2) Real and tangible personal.

(3) Update Year

(4) Reappraisal Year

Source: Richland County Auditor

Public Utility (2)		Totals			Assessed Value as a percent of Estimated Actual Value
Assessed	Estimated Actual	Assessed	Direct Tax Rate	Estimated Actual	
\$ 13,509,070	\$ 38,597,343	\$ 668,624,139	3.60%	\$ 2,487,985,607	26.87%
13,435,490	38,387,114	685,397,888	3.60%	2,259,652,247	30.33%
19,584,030	55,954,371	742,313,487	3.60%	2,393,934,469	31.01%
22,294,140	63,697,543	783,681,822	3.60%	2,429,503,162	32.26%
22,170,430	63,344,086	720,973,337	3.60%	2,276,566,538	31.67%
22,535,120	64,386,057	705,781,908	3.60%	2,194,348,589	32.16%
22,651,870	64,719,630	675,011,218	3.60%	2,082,068,752	32.42%
29,414,430	84,041,230	670,015,102	5.10%	2,065,659,868	32.44%
32,355,880	92,445,400	684,020,288	5.10%	2,112,971,100	32.37%
31,699,550	90,570,143	580,860,691	5.10%	1,800,999,187	32.25%

**CITY OF MANSFIELD, OHIO**

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS  
(PER \$1,000 OF ASSESSED VALUATION)  
LAST TEN YEARS (1)

Collection Year	Operating (3)	Police and Fire Pension	Debt Retirement (2)	City of Mansfield	Richland County	Mansfield City School District	Total
2008	\$ 3.00	\$ 0.60	\$ -	\$ 3.60	\$ 11.40	\$ 69.25	\$ 84.25
2007	3.00	0.60	-	3.60	11.40	60.55	75.55
2006	3.00	0.60	-	3.60	11.40	60.75	75.75
2005	3.00	0.60	-	3.60	11.40	66.05	81.05
2004	3.00	0.60	-	3.60	11.40	66.05	81.05
2003	3.00	0.60	-	3.60	9.00	66.15	78.75
2002	3.00	0.60	-	3.60	9.00	66.15	78.75
2001	3.00	0.60	1.50	5.10	9.00	66.15	80.25
2000	3.00	0.60	1.50	5.10	9.00	66.15	80.25
1999	3.00	0.60	1.50	5.10	9.00	66.15	80.25

(1) The above are the rates for recent years at which the City and the overlapping taxing subdivisions levied ad valorem property taxes in that area of the City having the highest overlapping tax rate.

(2) The voted tax levies for "Debt Retirement" continue for the life of the bonds authorized by the electors, in annual amounts sufficient to pay debt service on those bonds as they become due.

(3) Includes Mansfield Township portion.

Source: Richland County Auditor



**CITY OF MANSFIELD, OHIO**  
**PRINCIPAL TAXPAYERS**  
**(EXCLUDING PUBLIC UTILITY)**  
**DECEMBER 31, 2008 AND DECEMBER 31, 1999**

Name of Taxpayer	December 31, 2008	
	Assessed Valuation	Percentage of Total Assessed Valuation
Newman Technology	\$ 4,924,430	0.81%
Walmart	2,938,920	0.48%
SSI Mansfield	2,818,420	0.46%
Jay Industries	2,786,280	0.46%
Armco, Inc.	2,310,070	0.38%
Willard Rental Properties	2,288,720	0.37%
City of Mansfield	1,895,740	0.31%
Mansfield Commerce Center	1,798,380	0.29%
Therm-O-Disc	1,619,280	0.26%
Johnny Appleseed	1,575,000	0.26%
Totals	<u>\$ 24,955,240</u>	<u>4.08%</u>

Name of Taxpayer	December 31, 1999	
	Assessed Valuation	Percentage of Total Assessed Valuation
Armco Inc.	\$ 6,887,660	1.34%
Mansfield Square	3,432,820	0.67%
Gorman Rupp Company	2,556,820	0.50%
Therm-O-Disc	2,110,800	0.41%
Newman Technology	1,994,180	0.39%
Jay Plastics	1,855,170	0.36%
Skilken, Morris B.	1,412,800	0.28%
Mansfield Motel	1,386,490	0.27%
Richland Bank	1,107,380	0.22%
Lumbermans	867,390	0.17%
Totals	<u>\$ 23,611,510</u>	<u>4.61%</u>

Source: Richland County Auditor

**CITY OF MANSFIELD, OHIO**

**REAL PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN YEARS**

<u>Collection Year</u>	<u>Total Tax Levy (1)</u>	<u>Current Tax Collections</u>	<u>Percent of Levy Collected</u>	<u>Delinquent Tax Collections</u>	<u>Total Tax Collections</u>	<u>Percent of Levy Collected</u>
2008	\$ 2,186,409	\$ 2,172,251	99.4%	\$ 14,159	\$ 2,186,410	100.0%
2007	2,203,918	1,960,848	89.0%	243,070	2,203,918	100.0%
2006	2,208,475	2,060,648	93.3%	147,827	2,208,475	100.0%
2005	2,005,354	1,715,128	85.5%	290,225	2,005,353	100.0%
2004	2,004,286	2,002,840	99.9%	266,966	2,269,806	113.2%
2003	1,900,247	1,715,056	90.3%	262,544	1,977,600	104.1%
2002 (2)	1,868,997	1,636,801	87.6%	243,604	1,880,405	100.6%
2001	2,671,096	2,634,667	98.6%	316,140	2,950,807	110.5%
2000	2,709,006	2,649,291	97.8%	251,848	2,901,139	107.1%
1999	2,277,372	2,572,404	113.0%	412,503	2,984,907	131.1%

Source: Richland County Auditor

(1) Includes collection of current charges, plus current and delinquent additions less current and delinquent abatements.

(2) The collection for voted tax levies was completed in 2001. This caused a decrease in collections for 2002.

Note: Amounts collected include state shared taxes provided to the City to offset legislatively granted property tax reductions. These amounts have been classified as intergovernmental revenues on the financial statements.

**CITY OF MANSFIELD, OHIO**

**INCOME TAX REVENUE BASE AND COLLECTIONS  
LAST TEN YEARS**

<u>Tax Year</u>	<u>Tax Rate</u>	<u>Total Tax Collected</u>	<u>Taxes From Withholding</u>	<u>Percentage of Taxes From Withholding</u>	<u>Taxes From Net Profits</u>	<u>Percentage of Taxes From Net Profits</u>	<u>Taxes From Individuals</u>	<u>Percentage of Taxes From Individuals</u>
2008	1.75%	\$ 25,100,403	\$ 19,618,191	78.2%	\$ 3,886,377	15.5%	\$ 1,595,835	6.3%
2007	1.75%	25,952,247	20,333,797	78.4%	4,030,366	15.5%	1,588,084	6.1%
2006	1.75%	24,586,419	19,853,408	80.7%	3,214,402	13.1%	1,518,609	6.2%
2005	1.75%	24,229,207	19,233,753	79.4%	3,460,874	14.3%	1,534,580	6.3%
2004	1.75%	22,855,984	18,651,034	81.6%	2,773,583	12.1%	1,431,367	6.3%
2003	1.75%	23,289,856	19,165,146	82.3%	2,634,031	11.3%	1,490,679	6.4%
2002	1.75%	23,232,422	18,614,963	80.1%	3,106,239	13.4%	1,511,220	6.5%
2001	1.75%	22,679,374	18,585,927	82.0%	2,522,251	11.1%	1,571,196	6.9%
2000	1.75%	22,779,392	18,342,015	80.5%	3,078,089	13.5%	1,359,288	6.0%
1999	1.75%	21,963,531	17,370,326	79.1%	3,304,043	15.0%	1,289,162	5.9%

% Represents percent of total tax collected

Tax rate of 1.75% consists of a 1% permanent levy, a .25% street resurfacing levy, and an additional .50% safety services levy.

Sources: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Number of filers does not equal total taxpayers due to taxpayers paying city taxes through employer withholding only without filing requirement.

**CITY OF MANSFIELD, OHIO**

**TOP 10 INCOME TAX WITHHOLDING ACCOUNTS  
LAST FIVE YEARS**

Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections	Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections
2008	1	\$ 1,502,047	7.60%	2007	1	\$ 1,496,224	7.56%
2008	2	1,131,253	5.72%	2007	2	1,063,689	5.38%
2008	3	755,505	3.82%	2007	3	734,413	3.71%
2008	4	696,592	3.52%	2007	4	726,067	3.67%
2008	5	544,279	2.75%	2007	5	596,997	3.02%
2008	6	499,176	2.52%	2007	6	532,024	2.69%
2008	7	483,435	2.44%	2007	7	487,347	2.46%
2008	8	458,232	2.32%	2007	8	477,848	2.42%
2008	9	455,986	2.31%	2007	9	472,978	2.39%
2008	10	419,777	2.12%	2007	10	453,490	2.29%
	Total	<u>\$ 6,946,282</u>	<u>35.13%</u>		Total	<u>\$ 7,041,077</u>	<u>35.60%</u>
2006	1	\$ 1,451,196	7.40%	2005	1	\$ 1,359,130	7.05%
2006	2	1,014,812	5.17%	2005	2	1,041,497	5.40%
2006	3	719,457	3.67%	2005	3	706,608	3.66%
2006	4	695,250	3.54%	2005	4	675,728	3.50%
2006	5	663,162	3.38%	2005	5	672,385	3.49%
2006	6	539,103	2.75%	2005	6	525,838	2.73%
2006	7	491,989	2.51%	2005	7	510,825	2.65%
2006	8	488,376	2.49%	2005	8	501,816	2.60%
2006	9	471,966	2.41%	2005	9	468,936	2.43%
2006	10	438,761	2.24%	2005	10	419,234	2.17%
	Total	<u>\$ 6,974,072</u>	<u>35.56%</u>		Total	<u>\$ 6,881,997</u>	<u>35.68%</u>
2004	1	\$ 1,367,230	7.18%				
2004	2	1,021,348	5.37%				
2004	3	657,955	3.46%				
2004	4	656,316	3.45%				
2004	5	653,336	3.43%				
2004	6	554,151	2.91%				
2004	7	525,265	2.76%				
2004	8	505,928	2.66%				
2004	9	428,166	2.25%				
2004	10	426,362	2.24%				
	Total	<u>35.70%</u>					

% Represents percent of total withholding tax collected

Sources: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Company names not provided due to confidentiality regulations.

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**CITY OF MANSFIELD, OHIO**

**RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN YEARS**

Year	Governmental Activities			
	General Obligation Bonds	Special Assessment Bonds	Notes	Capital Leases
2008	\$ 3,340,000	\$ -	\$ 440,000	\$ 20,473
2007	3,580,000	-	510,000	39,982
2006	3,815,000	-	580,000	58,582
2005	4,040,000	-	655,430	76,309
2004	4,735,000	3,139	730,862	93,572
2003	5,440,000	3,268	11,066,293	-
2002	4,565,000	3,758	10,881,724	38,711
2001	-	37,148	13,207,155	82,988
2000	2,725,000	69,200	10,212,586	125,005
1999	3,445,000	101,687	38,017	164,878

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

See Demographic and Economic Statistics for personal income and population data.

Business-type Activities					
General Obligation Bonds		Notes	Total Debt	Percentage of Personal Income	Per Capita
\$	1,865,000	\$ 2,259,739	\$ 7,925,212	0.87%	\$ 154
	2,165,000	2,154,120	8,449,102	0.92%	164
	2,490,000	2,163,501	9,107,083	1.00%	176
	2,805,000	2,732,881	10,547,830	1.15%	204
	3,100,000	2,742,263	11,643,045	1.27%	226
	3,380,000	2,711,644	22,786,561	2.49%	442
	5,135,000	159,953	20,976,155	2.29%	407
	5,920,000	209,547	19,615,649	2.14%	380
	4,230,000	258,746	17,810,478	1.95%	345
	4,585,000	308,009	8,780,587	1.47%	173

**CITY OF MANSFIELD, OHIO**

RATIO OF NET GENERAL OBLIGATION BONDED DEBT  
TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA  
LAST TEN YEARS  
(DOLLARS IN THOUSANDS)

Year	Population (1)	Assessed Value (3)	Gross General Obligation Bonded Debt (2,4)	Less Debt Service Fund Balance (4)	Less Debt Payable from Enterprise Revenues
2008	51,600	\$ 668,624	\$ 5,205	\$ 72	\$ 1,865
2007	51,600	685,398	5,745	62	2,165
2006	51,600	742,313	6,305	178	2,490
2005	51,600	783,682	6,845	1,202	2,805
2004	51,600	720,973	7,835	1,946	3,100
2003	51,600	705,782	11,090	2,987	3,380
2002	51,600	675,011	12,200	3,687	3,650
2001	51,600	670,015	5,920	3,508	3,910
2000	51,600	684,020	6,955	2,946	4,230
1999	50,627	580,860	8,030	1,938	4,893

(1) Source: U.S. Census Bureau, Census 2000

(2) Includes general obligation bonds supported by enterprise activities because they are backed by the full faith and credit of the City.

(3) Source: Richland County Auditor

(4) Source: City of Mansfield, Ohio; Finance Department

(5) The net general obligation bonded debt is a negative amount because too much tax revenue was collected by the County and given to the City. This inflated the Debt Service Fund Balance.



Less Debt Payable from Municipal Income Taxes	Net General Obligation Bonded Debt	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
\$ -	\$ 3,268	0.49%	\$ 63.33
-	3,518	0.51%	68.20
-	3,637	0.49%	70.48
-	2,838	0.36%	55.00
-	2,789	0.39%	54.05
-	4,723	0.67%	91.53
-	4,863	0.72%	94.24
-	(1,498) (5)	0.00%	-
-	(221) (5)	0.00%	-
-	1,199	0.21%	23.68

**CITY OF MANSFIELD, OHIO**

COMPUTATION OF DIRECT AND OVERLAPPING  
GENERAL OBLIGATION BONDED DEBT  
DECEMBER 31, 2008

<u>Political Subdivision</u>	<u>Amount of Debt</u>	<u>Percent Applicable to City (1)</u>	<u>City's Share</u>
Direct:			
City of Mansfield	\$ 3,268,000	100.00%	\$ 3,268,000
Overlapping Debt:			
Richland County	22,822,276	31.58%	7,207,275
Mansfield City School District	16,042,072	65.18%	10,456,223
Crestview Local School District	4,191,072	0.45%	18,860
Madison Local School District	345,000	18.62%	64,239
Ontario Local School District	17,312,324	0.02%	3,462
Pioneer Career and Technology Center	12,405,000	16.20%	2,009,610
<b>Total Direct and Overlapping Debt</b>	<b>\$ 76,385,744</b>		<b>\$ 23,027,669</b>

Source: Richland County Auditor

(1) Calculated by total valuation in respective taxing districts compared to total City valuation.

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**CITY OF MANSFIELD, OHIO**

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING AND LEGAL DEBT MARGIN  
LAST TEN YEARS**

	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
Assessed Value	\$ 668,624,139	\$ 685,397,888	\$ 742,313,487	\$ 783,681,822
Overall Debt Limitation				
10 1/2 Percent of Assessed Valuation	<u>70,205,535</u>	<u>71,966,778</u>	<u>77,942,916</u>	<u>82,286,591</u>
Total Voted and Unvoted Debt Outstanding at December 31st	5,205,000	5,745,000	6,305,000	6,845,000
Less: Exempt Debt				
Unvoted General Obligation Bonds to be paid from Water system revenues	(1,865,000)	(2,165,000)	(2,490,000)	(2,805,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Debt Within 10 1/2 Percent Limitation	3,340,000	3,580,000	3,815,000	4,040,000
Less: Debt Service Fund Balance	<u>(71,917)</u>	<u>(61,604)</u>	<u>(177,796)</u>	<u>(1,202,435)</u>
Net Debt Subject to 10 1/2 Percent Limitation	<u>3,268,083</u>	<u>3,518,396</u>	<u>3,637,204</u>	<u>2,837,565</u>
Legal Debt Margin Within 10 1/2 Percent Limitation	<u>\$ 66,937,452</u>	<u>\$ 68,448,382</u>	<u>\$ 74,305,712</u>	<u>\$ 79,449,026</u>
Legal Debt Margin as a Percentage of the Debt Limit	95.34%	95.11%	95.33%	96.55%
Assessed Value	\$ 668,624,139	\$ 685,397,888	\$ 742,313,487	\$ 783,681,822
Unvoted Debt Limitation				
5 1/2 Percent of Assessed Valuation	<u>36,774,328</u>	<u>37,696,884</u>	<u>40,827,242</u>	<u>43,102,500</u>
Total Unvoted Debt Outstanding at December 31st	5,205,000	5,745,000	6,305,000	6,845,000
Less: Exempt Debt				
Unvoted General Obligation Bonds to be paid from Water system revenues	(1,865,000)	(2,165,000)	(2,490,000)	(2,805,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Debt Within 5 1/2 Percent Limitation	3,340,000	3,580,000	3,815,000	4,040,000
Less: Debt Service Fund Balance	<u>(71,917)</u>	<u>(61,604)</u>	<u>(177,796)</u>	<u>(1,202,435)</u>
Net Debt Subject to 5 1/2 Percent Limitation	<u>3,268,083</u>	<u>3,518,396</u>	<u>3,637,204</u>	<u>2,837,565</u>
Legal Debt Margin Within 5 1/2 Percent Limitation	<u>\$ 33,506,245</u>	<u>\$ 34,178,488</u>	<u>\$ 37,190,038</u>	<u>\$ 40,264,935</u>
Legal Debt Margin as a Percentage of the Debt Limit	91.11%	90.67%	91.09%	93.42%

Source: City of Mansfield, Ohio; Finance Department

<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
\$ 720,973,337	\$ 705,781,908	\$ 675,011,218	\$ 670,015,102	\$ 684,020,288	\$ 580,860,691
<u>75,702,200</u>	<u>74,107,100</u>	<u>70,876,178</u>	<u>70,351,586</u>	<u>71,822,130</u>	<u>60,990,373</u>
7,838,139	11,093,268	5,138,758	5,957,148	7,024,200	8,131,687
(3,100,000)	(3,380,000)	(3,650,000)	(3,910,000)	(4,230,000)	(4,585,000)
<u>(3,139)</u>	<u>(3,268)</u>	<u>(3,758)</u>	<u>(37,148)</u>	<u>(69,200)</u>	<u>(101,687)</u>
4,735,000	7,710,000	1,485,000	2,010,000	2,725,000	3,445,000
<u>(1,945,879)</u>	<u>(2,987,309)</u>	<u>(3,686,787)</u>	<u>(3,507,606)</u>	<u>(2,946,145)</u>	<u>(1,938,103)</u>
<u>2,789,121</u>	<u>4,722,691</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,506,897</u>
<u>\$ 72,913,079</u>	<u>\$ 69,384,409</u>	<u>\$ 70,876,178</u>	<u>\$ 70,351,586</u>	<u>\$ 71,822,130</u>	<u>\$ 59,483,476</u>
96.32%	93.63%	100.00%	100.00%	100.00%	97.53%
\$ 720,973,337	\$ 705,781,908	\$ 675,011,218	\$ 670,015,102	\$ 684,020,288	\$ 580,860,691
<u>39,653,534</u>	<u>38,818,005</u>	<u>37,125,617</u>	<u>36,850,831</u>	<u>37,621,116</u>	<u>31,947,338</u>
7,358,139	10,118,268	10,718,758	3,947,148	4,474,200	5,026,687
(3,100,000)	(3,380,000)	(3,650,000)	(3,910,000)	(4,230,000)	(4,585,000)
<u>(3,139)</u>	<u>(3,268)</u>	<u>(3,758)</u>	<u>(37,148)</u>	<u>(69,200)</u>	<u>(101,687)</u>
4,255,000	6,735,000	7,065,000	-	175,000	340,000
<u>(1,945,879)</u>	<u>(2,987,309)</u>	<u>(3,686,787)</u>	<u>-</u>	<u>(2,946,145)</u>	<u>(1,938,103)</u>
<u>2,309,121</u>	<u>3,747,691</u>	<u>3,378,213</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 37,344,413</u>	<u>\$ 35,070,314</u>	<u>\$ 33,747,404</u>	<u>\$ 36,850,831</u>	<u>\$ 37,621,116</u>	<u>\$ 31,947,338</u>
94.18%	90.35%	90.90%	100.00%	100.00%	100.00%

**CITY OF MANSFIELD, OHIO**  
**SPECIAL ASSESSMENT BONDS**  
**PLEDGED-REVENUE COVERAGE**  
**LAST TEN YEARS**

Year	Special Assessment Collections (1)	Debt Service (2)			Coverage
		Principal	Interest	Total	
2008	\$ 53,316	\$ -	\$ -	\$ -	-
2007	32,941	-	-	-	-
2006	34,109	-	-	-	-
2005	29,714	3,139	-	3,139	9.47
2004	37,359	129	245	374	99.89
2003	61,697	490	282	772	79.92
2002	66,195	33,390	2,813	36,203	1.83
2001	85,266	32,052	5,625	37,677	2.26
2000	67,600	32,487	15,454	47,941	1.41
1999	65,350	37,156	18,267	55,423	1.18

(1) Source: Richland County Auditor

(2) Source: City of Mansfield, Ohio; Finance Department

**CITY OF MANSFIELD, OHIO**

**DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN YEARS**

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (2)</u>	<u>Per Capita Personal Income (1)</u>	<u>Median Household Income (1)</u>	<u>Unemployment Rate (3)</u>
2008	51,600 a	\$ 914,661,600	17,726 a	30,176 a	7.4%
2007	51,600 a	914,661,600	17,726 a	30,176 a	6.5%
2006	51,600 a	914,661,600	17,726 a	30,176 a	6.1%
2005	51,600 a	914,661,600	17,726 a	30,176 a	6.5%
2004	51,600 a	914,661,600	17,726 a	30,176 a	7.2%
2003	51,600 a	914,661,600	17,726 a	30,176 a	7.2%
2002	51,600 a	914,661,600	17,726 a	30,176 a	6.7%
2001	51,600 a	914,661,600	17,726 a	30,176 a	5.2%
2000	51,600 a	914,661,600	17,726 a	30,176 a	5.1%
1999	50,627 b	596,082,298	11,774 b	22,591 b	6.5%

(1) Source: U.S. Census Bureau, Census 2000 (a)  
U.S. Census Bureau, Census 1990 (b)

(2) Computation of per capita personal income multiplied by population

(3) Source: U.S. Department of Labor, Bureau of Labor Statistics

**CITY OF MANSFIELD, OHIO**

PRINCIPAL EMPLOYERS  
DECEMBER 31, 2008 AND DECEMBER 31, 1999

2008			
Employer (1)	Rank (1)	Employees (1)	Percentage of Total City Employment (2)
MedCentral Health Systems	1	2,400	4.14%
Richland County Government	2	1,450	2.50%
Newman Technology	3	950	1.64%
Jay Industries, Inc.	4	920	1.59%
Gorman Rupp Company	5	809	1.39%
Embarq	6	800	1.38%
Therm-O-Disc, Inc.	7	717	1.24%
Mansfield Board of Education	8	700	1.21%
Mansfield Correctional (MANCI)	9	621	1.07%
City of Mansfield Government	10	595	1.03%
	Total	9,962	17.17%

1999			
Employer (1)	Rank (1)	Employees (1)	Percentage of Total City Employment (2)
MedCentral Health Systems	1	1,900	3.29%
Therm-O-Disc, Inc.	2	1,550	2.69%
Richland County Government	3	1,300	2.25%
Jay Industries, Inc.	4	1,000	1.73%
AK Steel	5	800	1.39%
School Specialty, Inc.	6	800	1.39%
Mansfield Board of Education	7	750	1.30%
State of Ohio Government	8	700	1.21%
City of Mansfield Government	9	610	1.06%
Newman Technology	10	575	1.00%
	Total	9,985	17.31%

(1) Source: City of Mansfield, Ohio, Department of Economic Development - amounts are estimates

(2) Source: U.S. Department of Labor, Bureau of Labor Statistics - total city employment figures



**CITY OF MANSFIELD, OHIO**

**FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN YEARS**

<u>Function/Program</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
General Government:										
Council	12	12	11	11	11	11	11	11	11	11
Administration	4	5	4	6	6	6	6	10	10	10
Finance	27	28	26	23	22	20	20	25	27	23
Law	14	13	13	15	14	13	13	13	12	12
Courts	54	54	53	49	54	54	53	58	50	46
General Government	7	8	8	7	7	8	9	9	8	9
Economic/Community Development	6	6	6	8	7	7	7	8	7	8
Engineering	10	11	11	8	8	8	8	10	10	9
Maintenance	4	4	5	4	4	4	4	4	4	4
Codes/Permits	10	9	11	9	9	9	11	13	13	13
Litter Control	2	2	1	2	2	2	2	2	2	2
Regional Community Advancement	26	16	23	24	27	26	35	36	34	21
Parks/Recreation	11	12	9	10	9	12	16	18	19	19
Street/Highway	34	35	35	32	33	33	37	50	44	46
Police	144	150	148	142	139	145	154	162	160	165
Fire	102	98	100	102	95	98	102	108	107	108
Water	68	67	62	54	54	53	55	52	51	49
Sewer	41	40	41	50	56	56	56	61	58	60
Airport	6	5	5	6	6	5	7	8	9	9
Repair Garage	9	9	9	9	9	9	11	12	12	11
Information Technology	4	4	4	3	4	4	4	4	4	4
<b>Total</b>	<b>595</b>	<b>588</b>	<b>585</b>	<b>574</b>	<b>576</b>	<b>583</b>	<b>621</b>	<b>674</b>	<b>652</b>	<b>639</b>

Source: City of Mansfield, Ohio Payroll Department

**CITY OF MANSFIELD, OHIO**

**OPERATING INDICATORS BY FUNCTION/PROGRAM  
LAST TEN YEARS**

<u>Function/Program</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
<b>General Government:</b>										
Building permits issued	174	207	231	288	331	332	313	366	367	273
Code enforcements	4,633	5,519	4,195	2,922	3,301	3,921	4,533	2,678	-	-
<b>Police</b>										
Calls for service	42,062	42,072	44,417	43,876	47,328	48,348	51,729	55,185	53,174	51,757
Traffic violations	6,221	6,741	5,958	4,760	7,056	6,104	10,703	8,370	6,650	6,744
Parking violations	7,684	5,896	9,530	9,337	10,639	9,671	12,112	14,740	9,664	9,851
Physical arrests	4,987	4,924	4,840	4,328	4,476	4,269	4,610	4,666	4,641	5,355
<b>Fire</b>										
Emergency responses	6,441	6,109	6,079	6,290	5,787	5,662	5,459	-	-	-
Fire responses	1,653	1,470	1,304	1,543	1,732	1,784	1,682	-	-	-
<b>Street/Highway</b>										
Street resurfacing mileage (1)	20	19	18	24	26	26	28	26	29	31
Number of streets resurfaced (1)	81	96	95	127	145	143	147	131	130	189
Tons of salt used	14,355	6,240	6,498	10,528	7,590	9,647	7,901	4,641	10,079	7,905
Leaf removal (cubic yards)	9,288	11,642	11,438	11,500	11,984	15,536	17,059	15,708	15,033	13,289
<b>Water</b>										
Number of customers	20,448	20,394	20,335	20,329	20,152	20,152	19,546	19,929	19,816	19,654
Average daily consumption (thousands of gallons)	8,920	8,480	9,000	10,000	10,000	10,000	9,430	10,180	10,000	9,610
<b>Wastewater</b>										
Average daily sewage treatment (thousands of gallons)	10,348	9,870	10,360	9,130	9,580	10,520	9,400	9,250	9,320	10,340

Sources: Various city departments - some amounts may be estimates

(-) Not available

(1) Funded by income tax dollars only

**CITY OF MANSFIELD, OHIO**

**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
LAST TEN YEARS**

<u>Function/Program</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>	<u>2000</u>	<u>1999</u>
<b>Police</b>										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of offices	2	2	2	2	2	2	2	2	2	2
Number of police vehicles	42	45	42	38	39	40	38	38	39	40
<b>Fire</b>										
Number of stations	5	5	5	5	5	5	5	5	5	5
Number of fire trucks	8	7	5	5	5	5	5	5	5	5
Number of rescue squads	6	5	5	6	5	5	5	5	5	5
<b>Streets/Highways</b>										
Mileage	295	295	295	295	295	295	295	295	295	295
Street signs	13,300	13,270	13,262	13,203	13,147	13,125	13,045	12,976	12,848	12,740
<b>Parks/Recreation</b>										
Number of Parks	33	33	33	33	33	33	33	33	33	33
Acreage	435	435	435	435	435	435	435	435	435	435
Playgrounds	20	20	20	20	20	20	20	20	20	20
Swimming pools	3	3	3	3	3	3	3	4	4	4
<b>Water</b>										
Miles of water mains	250	250	250	250	250	250	250	250	250	250
Storage capacity (thousands of gallons)	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500	14,500
<b>Wastewater</b>										
Miles of sanitary sewer	200	200	200	200	200	200	200	200	200	200
Treatment capacity (thousands of gallons)	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500	12,500

Sources: Various city departments

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